

Copy herewith.

Copy at No.19 on 38614/32.

See No.72 on 38212/A/30 and No. 5 on 38510/B/31.

() Arms Traffic. 1 Govr. Byrne - No.138 Conf. 7.11.35 Trs. amending Bill in connexion with the Arms (Traffic with Abyssinia) Ordnee. 1931 (No.29) together with Legal Report. States that it is considered essential to introduce the Bill at the forthcoming Session of the Legislative Council and requests telegraphic reply if any objections are seen.

> Kenya Ordinance No. 29 of 1931, (Arms (Traffic with Abyssinia) Ordinance, 1931) which was introduced solely to give effect to the provisions of the Abyssinian Arms Traffic Treaty 1930, contains no penalty sections. The Ordinance is modelled on Somaliland Ordinance No. 3 of 1931 (Arms Traffic Ordinance, 1931), the draft of which was prepared at the C.O. in consultation with the Foreign Office.

The Attorney General, Kenya, says that hitherto it has been considered that no offences were likely to be committed against the Ordinance which were not also offences against the "Arms and Ammunition Ordinance, 1925", and therefore adequately punishable under the provisions of that Ordinance.

I think that the consideration is the same in the case of British Somaliland, where punishments could have been inflicted under the Firearms Ordina

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Copy herewith.

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(Sudan Ordce No.1 of 1932) The new Kenya Bill provides for a fine not exceeding £50 or imprisonment for 6 months or to both fine and imprisonment, for every offence against the Ordinance where a penalty is not specially provided for, and for specified penalties for offences under Sections 2.5.12, < 13.14 and 19. I have marked on a print of the Somaliland Ordinance (no spare print of the Kenya Ordinance available at the moment) the various specified penalties.

It is clear, I think that in the present position effective penalties are necessary to prevent gun-running, and? subject to legal observations we should send a copy of the desp. to F.O. saying that subject to any observations the Secretary of State for Foreign Affairs may have to offer, the S. of S. proposes to inform the Governor by telegraph that no objection is seen to the provisions of the draft Bill.

Copies of the correspondence should be sent to Gov. Somaliland with a suggestion that he should consider whether similar legislation is desirable in British Somaliland.

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GOVERNMENT HOUSE. NAIRORI

KENYA

2 / JAN 1936

January, 1956.

Sir,

I have the honour to refer to your telegram No. 328 of the 18th November, 1935, and to forward two authenticated and twelve printed copies of Ordinance No.XLIII of 1935 entitled "An Ordinance to Amend the Arms (Traffic with Abyssinia) Ordinance, 1931," together with a legal report thereon by the Attorney General.

A copy of the relevant sections of the Sudan Ordinance from which the Ordinance is taken, and of the corresponding clauses of the Ordinance in Bill form on which are marked in red ink such portions of the Sudan sections as have not been reproduced or which appeared in the Bill in an amended form, were enclosed in my Confidential despatch No. 138 of the 7th November, 1935. 2. This Ordinance passed its third reading in the Legislative Council on the 19th December, 1935. and I assented to it in His Majesty's name on the 31st December, 1935.

I have the honour to be.

Your most obedient / humble servant

radier-General, GOVERNOR.

FOR THE COLONIES.

57/385-10/0/1



GOVERNMENT HOUSE.

NAIROBI.

7 January, 1936.

I have the honour to refer to your telegram No.328 of the 18th November, 1935, and to forward two authenticated and twelve printed copies of Ordinance No.XLIII of 1935 entitled "An Ordinance to Amend the Arms 185-10/10/1 (Traffic with Abyssinia) Ordinance, 1931," together with

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I have the honour to be,

Your most obedient / hamble servant.

ivadier-General. GOVERNOR.

TE FOR THE COLONIES.

# LEGAL REPORT

# THE ARMS (TRAFFIC WITH ABYSSINIA) (AMENDMENT)

This Bill has been prepared to make provision for the inclusion of penalty sections in the Arms (Traffic with Abyssinia) Ordinance, 1931.

- 2. Hitherto it has been considered that no offences were likely to be committed against the Arms (Traific with Abyssinia) dinance which were not also offences against the Arms and Ammunition Ordinance, 1925 (No.VIII of 1925) and therefore adequately punishable under the provisions of that Ordinance.
- 3. In view, however, of the present international situation it is considered that the Arms (Traffic with Abyssinia) Ordinance should now provide for penalties applicable to the various offences which could be committed against its provisions.
- 4. The Bill therefore adds to the Ordinance four new sections, numbered as 23, 24, 25 and 26. These sections are taken respectively from sections 46, 47, 48 and 49 of Sudan Ordinance No.1 of 1932 (the Arms, Ammunition and Explosives Ordinance) subject to certain modifications, which, save in the case of the Sudan section 49, are of a minor character. Section 26 of the Bill departs considerably from the Sudan section 49 inasmuch as it has been thought necessary to include a general penalty provision, and also by reason of the fact that a number of the offences in the Sudan Table of Offences are found only in the Kenya Arms and Ammunition Ordinance, 1925, and would not therefore be within the scope of the present Bill.

5. The Bill was submitted to the Secretary of State prior to its passage through the Legislative Council, and it has been ascertained that he has no objection to its provisions.

 In my opinion, His Excellency the Governor may properly assent to this Bill in the name and on behalf of Hi Majesty.

Mairobi,

19th December, 1935.

ATTORNEY GENERAL



Colony and Protectorate of Kenpa.

IN THE TWENTY SIXTH YEAR OF THE REIGN OF

# HIS MAJESTY KING GEORGE V.

JOSEPH ALOYSIUS BYRNE, G.C.M.G., K.B.E., C.B.,

Assented to in His Majesty's name this his day of December 1935.

1 BYRNL

Governor

AN ORDINANCE TO AMEND THE ARMS
(TRAFFIC WITH ABYSSINIA) ORDINANCE, 1931.

### ORDINANCE No. XLIII of 1935

## An Ordinance to Amend the Arms (Traffic with Abyssinia) Ordinance, 1981.

ENACTED by the Governor of the Colony of Kenya, with the advice and consent of the Legislative Council thereof, as follows :-

- 1. This Ordinance may be cited as the Arms (Traffic Short fit with Abyssinia) (Amendment) Ordinance, 1935, and shall be read as one with the Arms (Traffic with Abyssinia) Ordinance, 1931, hereinafter referred to as the Principal Ordinance.
- 2. The Principal Ordinance is hereby amended by the Amendm addition thereto of the following sections as sections 23, 24, 25 and 26 respectively :-
  - 23. Evidence of the failure of any person to produce Failure to an authorization, or a permit or licence in any case where produce an authorization or a permit or licence is required by the provisions of this Ordinance shall be prima facie evidence of the commission of an offence by such person, and in any proceedings in any court relating to any charge under this Ordinance the burden of proving that an authorization or a permit or licence has been issued to the person charged shall lie on such person.

24. Any magistrate, police officer, game warden or Seisure of officer of Customs may seize any arms or ammunition in arms and ammunition. respect of which any offence against this Ordinance has been committed, or in respect of which he suspects an

offence to have been committed and shall, save when he himself a magistrate, immediately report such seizure to a magistrate.

Cancellation of permit, etc. Confiscation of arms.

- 25. Where any person is convicted of an offence against this Ordinance the court may—
  - (i) recommend that any authorization, permit or licence which has been issued to such person under the provisions of this Ordinance be cancelled by the authority by whom it was issued; and
  - order that any arms or ammunition in respect of which any such offence was committed be confiscated and forfeited to His Majesty.

Penalties

- 26. (1) Any person who contravenes or fails to comply with any of the provisions of this Ordinance or who fails to observe any of the conditions or restrictions subject to or upon which any authorization, licence or permit has been issued under this Ordinance shall be guilty of an offence against this Ordinance.
- (2) For every such offence against this Ordinance for which no penalty is specially provided in the Table in sub-section (3) of this section the offender shall be liable on conviction to a fine not exceeding fity pounds or to imprisonment for a period not exceeding six months or to both such fine and imprisonment.
- (3) Offences against the respective sections of this Ordinance set out in the first column of the following Table shall render the offender liable, on conviction, to the penalty or penalties respectively specified for such offences in the second column of the Table :—

THE TABLE.

Section of Ordinance to which offence has reference.	Penalties. (Fine and/or imprisonment.)
2	£500 or 3 years or both,
5	£50 or 6 months or both,
12	£500 or 3 years or both,
13	£100 or 12 months or both,
14	£500 or 3 years or both,
19	£500 or 3 years or both,

Passed in the Legislative Council the nineteenth day of December, in the year of our Lord one thousand nine hundred and thirty-five.

This printed impression has been carefully compared by me with the Bill which passed the Legislative Council and is presented for authentication and assent as a true and correct copy of the said Bill.

ROHEHIAM

Acting Clerk of the Legislative Council.

PRINTED DY THE GOVERNMENT PRINTER, NAIROBI

Mr. Parkinson.

Mr. Tomlinson.

Sir C. Bottomley.

Sir J. Snuckburgh.

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Secretary of State.

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Governor

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No. 138

CONFIDENTIAL.

RECEIVE

7 November, 1935.

NAIRGE

5 NOV 1935

C. O. REG.

With reference to correspondence terminating

with Mr. Thomas's Confidential despatch of the 22nd October, 1931, on the subject of the Arms (Traffic with Abyssinia) Ordinance, 1931, I have the honour to transmit herewith an amending Bill, with its statement of objects and reasons, which will be considered at the next meeting of my Executive Council with a view, subject to your approval, to its introduction at the forthcoming session of the Legislative Council.

The Legal Report by the Attorney General, with enclosures, is also transmitted.

2. It will be observed that the object of the Bill is to make provision for penalties in regard to offences against the Principal Ordinance.

The Ordinance in its present form, which was modelled on the draft Somaliland Ordinance enclosed in Lord Passfield's Confidential despatch of the 24th April, 1951, contains, as in the case of the model, no penalty provision, and I am advised that this omission is repeated in the Ordinance finally enacted by the Somaliland Government: though a comprehensive table of offences and penalties is included in the similar Ordinance in force in the Sudan.

 It has not been possible to ascertain the reason for the omission in the Ordinance enacted by this Government;

4 Sir.

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MALCOLM MACDONALD, P.C., M.P. SECRETARY OF STATE FOR THE COLONIES, Government; and it can only be assumed to have been an inadvertence resulting from the absence of any such provision in the model on which the Ordinance was drafted.

in present political circumstances, recourse may at any time be necessary to the Ordinance, which is not fully effective in its present form, I consider it essential that the necessary amendment should be introduced at the forthcoming session of the Legislative Council, and, for this reason time has not permitted your being consulted in the first instance. It will, however, be appreciated if you will inform me by telegram whether any objections are seen to the provisions of the Bill in order that any observations you may desire to offer may be considered before its passage through Legislative Council.

I have the honour to be,

Sir.

Your most obedient, humble servant,

Brigadier-General,

GOVERNOR.

# A BILL TO AMEND THE ARMS (TRAFFIC WITH ABYSSINIA) ORDINANCE, 1931.

BE IT ENACTED by the Governor of the Colony of Kenya, with the advice and consent of the Legislative Council thereof, as follows -

1. This Ordinance may be cited as the Arms (Traffic with Abyssinia) (Amendment) Ordinance, 1935, and shall be read as one with the Arms (Traffic with Abyssinia) Ordinance, Short title. No. 29 of 1931. 1931. hereinafter referred to as the Principal Ordinance.

Amendment of the Principal Ordinance.

- 2. The Principal Ordinance is hereby amended by the addition thereto of the following sections as sections 23. 24. 25 and 26 respectively -
- " Failure to produce

25.- Evidence of the failure of any person to produce an authorization, or a permit or licence permit, etc. in any case where an authorization or a permit or licence is required by the provisions of this Ordinance shall be prima facie evidence of the commission of an offence by such person, and in any proceedings in any court relating to any charge under this Ordinance the burden of proving that an authorization or a permit or licence has been issued to the person charged shall lie on such person.

Seizure of arms and ammunition.

24. Any magistrate, police officer, game warden or officer of customs may seize any arms or ammunition in respect of which any offence against this Ordinance has been committed, or in respect of which he suspects an effence to have been committed and shall, save when he is himself a magistrate, immediately report such seizure to a magistrate.

Cancellation of permit, etc. confiscation of arms.

- 25. Where any person is convicted of an offence against this Ordinance the court may -
  - (i) recommend that any authorization, permit or licence which has been issued to such person under the provisions of this Ordinance be cancelled by the authority by whom it was issued: and
  - order that any arms or ammunition in respect of which any such offence was committed be confiscated and forfeited to His Majesty.

Penalties.

26.(1) Any person who contravenes or fails to comply with any of the provisions of this Ordinance or who fails to observe any of the conditions or restrictions

restrictions subject to or upon which any authorization, licence or permit has been issued under this Ordinance shall be guilty of an offence against this Ordinance.

- (2) For every such offence against this Ordinance for which no senalty is specially provided in the Table in sub-section (3) of this section the offender shall be liable on conviction to a fine not exceeding fifty pounds or to imprisonment for a period not exceeding six months or to both such fine and imprisonment.
- (3) Offences against the respective sections of this Ordinance set out in the first column of the following Table shall render the offender liable, on conviction, to the penalty or penalties respectively specified for such offences in the second column of the Table -

# THE TABLE

Section of Ordinance to which offence has reference.	Penalties. (Fine and/or imprisonment)
2	£500 or 3 years or both
5	£500 or 6 months or both
12	£500 or 3 years or both
13	£100 or 12 months or both
14	£500 or 3 years or both
19	£500 or 3 years or both

#### OBJECTS AND REASONS.

This amending Bill is designed to make provision for penalties in regard to offences at ainst the Arms (Traffic with Abyssinia) Ordinance, 1931.

No expenditure of public moneys will be involved if the provisions of this Bill become law.

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- (2) For every such offence against this Ordinance for which no senalty is specially provided in the Table in sub-section (3) of this section the offender shall be liable on conviction to a fine not exceeding fifty pounds or to imprisonment for a period not exceeding six wonths or to both such fine and imprisonment.
- (3) Offences against the respective sections of this Ordinance set out in the first column of the following Table shall render the offender liable, on conviction, to the penalty or penalties respectively specified for such offences in the second column of the Table -

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#### LEGAL REPORT

THE ARMS (TRAFFIC WITH ABYSSIAIA) A ENDMENT)

This Bill has been prepared to make provision for the inclusion of penalty sections in the Arms (Traffic with Abyssinia) Ordinance, 1931.

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- were likely to be committed against the Arms (Traffic with Abyssinia) Ordinance which were not also offences against the 3044815 Marms and Ammunition Ordinance, 1925 (No.VIII of 1925) and therefore adequately punishable under the provisions of that Ordinance.
  - 3. In view, however, of the present international situation it is considered that the Arms (Traffic with Abyasania) Ordinance should now provide for penalties applicable to the various offences which could be committed against its provisions.
  - 4. The Bill therefore adds to the Ordinance four new sections, numbered as 25, 24, 25 and 26. These sections are taken respectively from sections—46, 47, 48 and 49 of Sudan Ordinance no.1 of 1952 (the Arms, Ammunition and Explosives Ordinance) subject to certain modifications, which, save in the case of the Sudan section 49, are of a minor character. Section 26 of the Bill departs considerably from the Sudan section 49 inasmuch as it has been thought necessary to include a general penalty provision, and also by reason of the fact that a number of the offences in the Sudan Table of Offences are found only in the Kenya Arms and Ammunition Ordinance, 1925, and would not atherefore be within the scope of the present Bill.
  - 5. A copy of the relevant sections of the Sudan Ordinance is attached hereto, together with a copy of the corresponding Clauses in the Bill on which are marked in red ink those portions

of the Sudan sections which have not been reproduced or which

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appear in the Bill in an amended form. The words underlined in red ink are new, and are not found in the Sudan Ordinance.

based upon a model supplied by the Secretary of State and the sill would therefore nor ally have been submitted to the Secretary of State before it was considered by Executive Council. I am of opinion, however, that in the particular circumstances the Bill may be subjitted to Executive Council without prior reference to the accretary of State bit its contents should be on manifested to him defore the introduction of the Bill into Legislative Council.

mairobi,

6th November, 1935.

ATTORNEY GENERAL

#### LAWS OF SUDAN - THE ARMS, AMMUNITION AND EXPLOSIVES ORDINANCE. 1932 - No.1 of 1932

failure to roduce permit or licence to be evidence of offence.

46. A failure to produce a permit or license in any case where a permit or licence is required by this ordinance, shall be prima facie evidence of the commission of any oftence by the person so failing, and in the trial of any charge under this ordinance, the burden of proving that a permit or licence has been issued to the person charged, shall lie on him and not on the procedution to prove the contrary.

will "

Powers of magistrate, policeman and Game Warden to seize arms in respect of which offence con itted.

47. Any magistra e, customs official or policeman or customs official the Game Warden may selze any arms or ammunition in respect of which any offence against this ordinance has been committed, or in respect of which he reasonably xxx suspects an offence to have been committed, but shall. unless he is a magistrate, report the matter immediately to a magistrate.

Court may order cancellation of permit or licence and confiscation of arms.

There a person is convicted of an offence against this ordinance the court may order that his permit or licence, if he is a holler of a permit or licence, shall be cancelled and that any arms in respect of warra, the offence was committed small be confiscated.

Offences and penal ties.

49.(1) The offences mentioned in the first column of the following Table shall be punishable with the punishment specified for such offences in the third column of the same Table.

	THE TABLE	Maria de la companya della companya
· \	Section of ordinance to which offence has reference.	Penal ties:
1.Import of arms without a permit	7	Fine not exceeding £E.50 and in defailt imprisonment not exceeding six months.
2.Import of prohibited arms	8	Fine not exceeding £2.500, or imprisonment not exceeding seven years or both.
3.Import of arms by native vessel	13	Fine not exceeding £E.100 or imprisonment not exceeding two years or both.
4.Disposal of arms contrary to provisions of ordinance	17	Fine not exceeding £E.500 or imprisonment not exceeding seven years or both.
5.Carrying on a trad in arms without licence	18	Fine not exceeding £2.500 or imprisonment not exceeding seven years or both.
6.Keeping a private warehouse without licence	18	Fine not exceeding £3.50 and in default imprisonment not exceeding six months.
7.Excess or deficien in quantities of ar in a private wareho	ms	Fine not exceeding £2.50 and in default imprisonment not exceeding six months.
8.Manufactare of arm	22	Fine not exceeding £3.500 or imprisonment not exceeding seven years or both.
9.Altering or repair arms or carrying on trade of gunsmith without a licence		Fine not exceeding £E.500 or imprisonment not exceeding seven years or both.
10.Export of arms wi	th 24	Fine not exceeding £2.50 and in default imprisonment not exceeding six months.
11. Expert of prehibi	ted 25	Fine not exceeding £2.500 or imprisonment not exceeding seven years or both.
12.Import of arms in transit without permit	26	Fige not exceeding £5.100 and in default imprisonment not exceeding one year.
13. Possession of fir arms without a licence	32(1)	Fine not exceeding £E.100 or imprisonment not exceeding on year or both.
14.Trespassing on a place where explosi are deposited	Ves 43	Fine not exceeding £E.50 or imprisonment not exceeding on year or both.

15. Committing dangerous

acts in or about place

Fine not exceeding £2.50 or imprisonment not exceeding

Suchemit

Offences

Section of ordinance to which offence has reference

Penalties.

l6.Imports or possession\_of arms intending or knowing it is intended to transfer them to a native of the Sudan,or import or possession of five or more firearms without a licenve etc

Fine not exceeding £E.500 or imprisonment not exceeding seven years or both.

45

17.Any offence not specially mentioned in this Table Fine of £E.10 and in default imprisonment not exceeding three months

(2) The offences specified under headings 2, 3, 4, 5, 8, 9, 11 and 16 of the above Table may be tried by a Court of a magistrate of the second class or any higher Court.

The offences specified under headings 1, 6, 7, 10, 12, 13, 14, 15 and 17 of the above Table may be tried by a Court of a magistrate of the second class or any higher Court summarily or otherwise.

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A BILL TO AMED THE AMES (TEAPER OF STATE AND

BE IT BRACTED by the Severnor of the colony of Kenys. with the advice and consent of the wegielstive Council thereof, as follows -

Short title.

This Ordinance may be cited us the Arms (Traffic with Abbasinia) (Amendment, Ordinance, 1935, and shall be read as one with the arms (Traffic with Abyssinia) Ordinance No.29 of 1931, 1931, heremafter referred to us the crincipal Ordinance.

Amendment of the Principal ordi mase.

The Principal Ordinance is hereby amended by the addition thereto of the following sections as sections 25. 24, 25 and 26 respectively -

· Failure or license to be wide 4 Mount .

Mendence of Tailure of any person to produce en sutherisation, or a permit or licence in any case where as authorisation or a permit or licence to requir ed by the provisions of this Ordinance, shall be prim facte evidence of the constacton of an offence by such persons and in any proceedings is any court relating any change under this Ordinence, the burden of proving that as authorization or a parmit or licence has been issued to the person charged shall lie on such person. and not on the frontantion to from the touchary

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24. Any magistrate, police officer, game verden er officer of customs may seize any arms or ammunition in respect of which any offence against this ordinance has been committed, or in respect of which he suspects an offence to have been committed and shall, save when he is himself a magistrate, immediately report such esizure to a magistrate.

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which any such offence was committed begonfiscet.

#### Penalties.

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- (2) For every much oftence against this rdinance for which no yearly to approximate the provided to the Taule in sub-rection (3) of this section the offender small be liable on conviction to a fine not exceeding fifty pounds or to imprisonment for a period not exceeding to the six on the or both such fine and imprisonment.
- this ordinance against the respective sections of this ordinance set out in this first column of the following is to cheal render the oftenior limble, on conviction, to the penalty or consiste respectively specified for such ofteniors in the talest column of the Table -

H. TABLE

-	cection of ordinance to which offence has reference	(Fine and or imprisonment
-	2	2500 or 3 years or both.
	<b>5</b> Y	E og or & months or ooti.
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,		£100 or 12 outne or bothy
	14.	#800 or 5 years or both.
	19	£500 or 3 years or both.
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Provision for penaltire in regard to offences against the rme (Trafile with Abyesinia) ordinance, 1931.

involver in the provisions of this will become law.