

1937

38173

EO 533/482

38173

3

KENYA

3

FINANCIAL COMMISSIONERS REPORT

AGRICULTURAL & VETERINARY DEPTS.

Previous

1936

Subsequent

R. 297	3/4/37
R. 309 &	6/4
...	7/4
...	8/4
Sgt. Francis	12/4/37
Sgt. Mackay	12
294	18/4/37
R. 309	/
R. 299	30/4
297	

C.I.  
FINANCIAL.

1. ACTING GOV. KENYA. .... 180. .... 20.3.37.  
Encls. memo. containing an outline of the Dir. of Agric's  
recommendations on separation of Agric. & Veterinary  
Depts. and comments thereon requesting telegraphic reply.

Sir F. Stockdale

1. Enc. which 3 pages of Mr. Dantony & Mr. Breezy's  
has known all about them.

What we are asked to do now is to approve the separation  
of the two sides of the Dept. as from 1 June. This will involve no  
doubt the retirement of Mr. Breezy Edwards, who has been worried about  
it and his replacement by Mr. Dantony, and the D.A.C. says in  
para 6 that this is his intention.

We shall hear further as to personnel & salaries, and as to  
the various schools which will need thought.

The Board of Agriculture agrees to separation of Lillywhite  
discontinuing - later.

The proposal involves having the Animal side in Kakula and  
having the Veterinary Research office in charge. This would not be  
normal and Sir F. Stockdale in para 4 of his report says we had  
agreed that it can be done in this way and there is no doubt  
of Mr. Dantony's ability to do the job.

So I don't think further comment is necessary. If you  
agree with the attached draft let please pass it on.

J. S. W. Flood  
6.6.37

(The S. Dept. is interested & may like to see though this is only  
the opening move)

I give considerable thought to this matter when in  
Kenya and discussed it at some length with the  
Director of Agriculture & the Asst. Colonial Secretary.  
Whilst I appreciate there may be some difficulties  
in implementing the recommendations especially  
in regard to Animal Husbandry I am convinced  
that the separation now proposed is the only  
way in which peace will be secured. I am  
satisfied that Mr. Breezy Edwards should be

called upon to act and that the  
Dombrey is the best possible candidate  
for the leadership of the new Veterinary  
Department. He can be relied upon to  
co-operate fully with the Director of  
Agriculture and whilst he is essentially  
a research man he has considerable  
administrative capacity and is definitely  
interested in the development of  
the animal industry

J. J. Skidmore  
7/4

Sir G. Tomlinson

Re Dombrey's report, though  
in the future, is an essential  
part of the scheme and you  
should see. Personally I  
do not think we need look  
further.

Sir J. Maffey.

This I think generally  
recognised now that his  
former vice? question of the  
combination or separation of  
agricultural veterinary services  
must depend on the circumstances  
of

of each place. In my limited  
experience of a native Kenyan man  
works more harmoniously with  
than under a Director of agriculture  
and I welcome the usual view  
in favour of separation in Kenya.

The 8/6 may come?

W.S. 8/4.

Mr S. H. Cohen  
1944.

I agree throughout. There  
is no one whom we could run  
against Mr Dombrey.

S.J. 7.7

12.4.37

J.M.  
12/11/37

W.S. 13.4.37

2 To Government Secy. — 1 and — 14.4.37

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Rec'd for desk

AIR MAIL 3  
29/4

To Kenya - 349 - (1 and)

29/4/37

Date: 1944  
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to note  
staff change

38173/2/7.

C. O.

AIR MAIL

Mr. Flood: 27/4/37

Mr.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson

Sir C. Bottemley

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.



29 April, 1937.

Sir,

DRAFT.

KENYA.

NO. 349

GOVERNMENT

I have the honour to acknowledge the receipt of Mr. Wade's despatch No. 180 of the 30th of March on the subject of the separation of the Agricultural and Veterinary Departments, and to confirm my telegram No. 84 of the 14th of April in which I informed you that I agreed to the separation of the two Departments as proposed, with effect from the 1st of June next.

I agree with Mr. Wade's view that it is not necessary to delay the separation of the two Departments until the reorganization of the Secretariat has taken place, and I note that further consideration will have to be given to present conditions, so that it may not be

possible

FURTHER ACTION.

ossible to effect any considerable economy as was originally <sup>legislated</sup>

3. I shall await with interest the further despatches which are to be addressed to me in regard to the experimental farms and the agricultural schools, and the salaries and personnel for the senior posts of the Department. I understand that Major Brassey-Edwards is <sup>prepared</sup> quite ready to retire at any time, and if you recommend Mr. Daubney for appointment as head of the new Veterinary Department I <sup>shall</sup> ~~should~~ <sup>be</sup> ~~gladly~~ accord my approval.

I have, etc.

(Signed) W. ORMSBY GORE.

AIR MAIL

KENYA

No. 180



31 MAR 1937

C. C. ROY

GOVERNMENT HOUSE

NAIROBI

KENYA

20 MARCH, 1937.

SIR,

(5) on 1/2/37

I have the honour to address you on the subject of the separation of the Agricultural and Veterinary Departments, which was recommended by Sir Alan Pim in paragraph 259 of his Report. In your despatch No. 822 of the 19th October you have stated that you are in favour of giving effect to this proposal, and have asked for my recommendations.

2. The proposed separation has been considered and approved in principle by the Board of Agriculture, and I enclose for your information a memorandum prepared by the Director of Agriculture, containing an outline of his recommendations. On the 20th March, Executive Council, having considered this memorandum, advised that the separation should be carried out. The matter has been discussed here with Sir Frank Stockdale, who was in favour of early action being taken, and subject to your approval, I propose that the re-organisation should be effected on the 1st June next.

3. Sir Alan Pim contemplated (paragraphs 142 and 259 of his Report) that the two Departments should be linked together through a Secretary to Government, who would co-ordinate their work. As you are aware, no progress has yet been made with the re-organisation of the Secretariat in the direction proposed by Sir Alan Pim, but I do not consider it necessary that the separation of the Agricultural and Veterinary Departments should be

held ...

THE RIGHT HONOURABLE

W. OMSBY GORE, P.C., M.P.,  
SECRETARY OF STATE FOR THE COLONIES,  
DOWNING STREET,  
LONDON, S. W. 1.

held up on this account, as during the intervening period the Colonial Secretary will, in my opinion, be able to ensure a proper measure of co-ordination between the two Departments.

4. The scheme for separation may be and indeed has been considered independently of the various reductions recommended by Sir Alan Pim in the staff of the present Department, and no saving in expenditure is to be expected from separation as such. The extent to which these reductions can be realised in the separated Departments is a question to which my advisers will be instructed to give consideration at an early date, but account will of course have to be taken of the changes which have occurred in conditions generally in the colony since Sir Alan Pim's visit, so that it may not be practicable to effect any appreciable economies *pari passu* with the separation of the Departments.

5. The accompanying memorandum refers on page 4 to proposals which the Director of Agriculture has in mind for combined agricultural and animal husbandry experimental farms and schools at Ambu and Maseno, absorbing the agricultural schools at the Scott Agricultural Laboratories and Sukura and the veterinary training centres at Machakos and Sangale. These proposals will require careful consideration and will form the subject of a separate despatch in due course.

6. I shall address you further regarding the salaries and personnel proposed for the senior posts in the Department. The present Director of Agriculture, will, of course, remain as head of the Department of Agriculture, and I propose to recommend in due course Mr. M. Daubney, Chief Veterinary Research Officer, for appointment as Head of the new veterinary Department. This will entail the retirement of Major N. N. Brassey-Edwards, Chief Veterinary Officer, who returned to his

present you on the understanding that he might be called upon to retire at very short notice.

7. I shall be obliged if your reply to this despatch may be communicated by telegraph.

I have the honour to be,

Sir,

Your most obedient, humble servant,

*Arnold*

ACTING GOVERNOR.



CONFIDENTIAL.

SEPARATION OF THE AGRICULTURAL AND VETERINARY DEPARTMENTS.

In dealing with the organisation of the Department of Agriculture, Sir Alan Pim (in paragraph 249 of his Report) stated that in Mr. Milligan's opinion it would be better to have two Directors rather than one Director and two Deputies, and that if the grouping of departments under three Secretaries to Government as proposed in this report were carried into effect, and the principle of allocating Animal Husbandry work in arable areas to the Agricultural Section were accepted, the two main objections of the Hall Commission to having separate departments would be fully met. Later in his Report (in paragraph 259) Sir Alan Pim stated that the only real solution appeared to be, as had been already suggested, to have two Departments, Agricultural and Veterinary, with a Director at the head of each, independent of each other, but linked together through the same Secretary to Government.

The reasons why Sir Alan Pim came to this conclusion are explained in paragraphs 257, 258 and 259 of his Report.

The Secretary of State stated, in a Despatch dated 19th October, 1936, that he was in favour of implementing Sir Alan Pim's recommendation for the separation of the Agricultural and Veterinary Departments and of arranging for a distribution of work in connexion with animal husbandry, and that he awaited recommendations should it be decided, after local discussion, to carry out Sir Alan Pim's proposals.

The proposal was considered by the Animal Industry Standing Committee of the Board of Agriculture on 10th December, 1936, when the following resolution was passed nem. con.:-

"THAT the Veterinary Services be completely separated from the present Department of Agriculture and based on Kabete Laboratory with the Chief Veterinary Research Officer in charge as Director of Veterinary Services, on the lines of Sir Alan Pim's report".

The minutes of the meeting were later circulated to all members of the Board of Agriculture, attention being called to this Resolution with a request that any member objecting to it should notify the Director of Agriculture. No objections were received and the resolution was forwarded to Government as having the approval of the whole Board. Subsequently, Mr. W.G. Lillywhite, the Coast unofficial member of the Board, submitted comments, stating that in his opinion the proposal was neither necessary nor truly practical: he favoured an organisation under which there was one Director or Minister and two Senior Officers, one for each Department.

The/.....

The following are the recommendations of the Director of Agriculture as to senior posts, and the filling of them, if separate Agricultural and Veterinary Departments are created :-

Director of Agriculture - £.1500 - no change.

Deputy Director of Agriculture - £1200 - the present Deputy Director (Plant Industry) would be eligible to fill this post.

3 Senior Agricultural Officers - scale £720 by £30 to £840 (as in Tanganyika and Uganda) - W.L.Watt (in charge Nyanza Province) and W.G.Leckie (in charge Central Province) are recommended for promotion to two of these posts, the remaining post to be filled by an acting appointment.

Sir Alan Pim (in paragraph 251) stated that it was necessary to have a Chief Agricultural Officer for each Province (Nyanza, Central and Coast) who would frame and control policy in co-ordination with the Provincial Commissioner, and (on page 148) he recommended additional pay for them. The reason for recommending the filling of only two of these posts at present is because Agricultural Officers working in European areas must also receive consideration; at present there are 6 Agricultural Officers in European areas and 14 in Native areas, and consequently a case for a Senior post for European areas will be submitted later.

Director of Veterinary Services - £1200 (This salary seems reasonable in comparison with other Colonies, but possibly not in comparison with other posts in Kenya). The Secretary of State attaches considerable importance to the filling of this post and would appear to envisage that it should be filled by selection. The strongest candidate in this Department to fill the post is R.Daubney. His selection would involve the retirement of Major H.H. Brassey Edwards on abolition of office.

Assistant Chief Veterinary Officer - £1,000. The strongest candidate in the Department of Agriculture for this post is E.J.Mulligan, Senior Veterinary Officer, present salary £920.

Assistant Chief Veterinary Research Officer - £1000. The strongest candidate in the Department of Agriculture for promotion to this post is J.R.Hudson, Veterinary Research Officer, present salary £840.

If the proposal to transfer the headquarters of the Veterinary Department to the Veterinary Research Laboratory, Kabete, is adopted it will be necessary to transfer/.....

transfer one Veterinary Clerk (A.Clough, salary £340) from the Head Office, Nairobi, and it will be possible to effect a reduction of one Typist (saving of about £350) at the Head Office, Nairobi. The Veterinary Department may need a stores clerk and/or accounting clerk on the transfer of Veterinary stores and Veterinary accounts to Kabete; in order to avoid retrenchment then and re-engagement later, the position might be reviewed after the transfer of headquarters has taken place. Two Instructors in Stock will be needed to be transferred from the Veterinary Department to the Agricultural Department for service at the Agricultural Schools, when established, in the Nyanza and Central Provinces: the most suitable would be A.Lambie (salary £520) and H.C.W.Guy (salary £500), both of whom have agricultural qualifications.

#### DIVISION OF DUTIES.

Sir Alan Pim advocated separation of the Agricultural and Veterinary Services if the principle of allocating Animal Husbandry work in arable areas to the Agricultural Section were accepted. He stated that it was clear that the subject of Animal Industry belonged exclusively neither to the Plant nor to the Animal Industry Division, although the name of the latter would appear to indicate otherwise, and that the suggested via media, namely through the allocation of development work according to the character of the area concerned, whether arable or pastoral, would seem to offer a way out of the difficulty. This division of responsibility is acceptable to the Director of Agriculture, who considers that the following should form the basis :-

The closest co-operation or liaison between these two Services is essential, especially in connection with research work and extension work relating to animal husbandry. Practical procedure in connection with animal husbandry demands a flexible boundary, or division of duties, between the two Services.

In general the preparation of programmes of agricultural improvement or development should be the responsibility of the Agricultural Services in areas where Agricultural Staff are maintained, and of the Veterinary Services in other areas where Veterinary Staff are maintained. In practice there is a division between arable (or crop and stock) areas and pastoral areas. The control of animal diseases should in all cases be the function of the Veterinary Services.

Consideration of programmes of agricultural improvement or development should be the function of the Administration in collaboration with officers of both Departments.

The implementing of programmes of agricultural improvement or development should be the responsibility of the officers who prepare them, except that where owing to shortage of staff only one officer, either of the Agricultural or of the Veterinary/.....

Veterinary Department is stationed, an arrangement should be made for him to undertake any reasonable duties relating to agriculture or to animal husbandry or to veterinary work.

SCHOOLS.

The present Plant Industry Division of the Agricultural Department maintains 2 agricultural schools, at the Scott Agricultural Laboratories and at Bukura. Both are inconveniently situated and the Director of Agriculture is at present preparing a case for combined Agricultural and Animal Husbandry experimental farms and schools, at Embu and at Maseno, to take their place. Sir Alan Pim, stated that such stations were very badly needed.

The present Animal Industry Division of the Agricultural Department maintains 5 veterinary training centres at Ngong, Maseno, Sangalo, Baraton and Machakos. Sir Alan Pim recommended that the centres at Ngong and Baraton should remain under the control of the Veterinary Staff, and that those at Sangalo and Machakos should be absorbed in the proposed provincial agricultural schools (i.e. Maseno and Embu). Mr. Daubney, when acting Deputy Director, Animal Industry, accepted these suggestions and proposed in addition to close Baraton, concentrating the work entirely at Ngong and so effecting a saving of more than £1500 in Other Charges. The responsibility for the various schools would therefore be as follows:

Agricultural Department.

- Scott Agricultural Laboratories (until replaced by Embu).
- Bukura (until transferred to Maseno).
- Embu (when established).
- Maseno (when Bukura transferred to it).

Veterinary Department.

- Ngong.
- Baraton (until and if closed).
- Sangalo (until Bukura is absorbed in Maseno, which would then be handed over to Agricultural Department).
- Machakos (until Embu established).

The sanctioned Estimates of recurrent expenditure for 1937 of the present Agricultural Department are £.130,555. On separation the Agricultural vote would be approximately £.70,000, and the Veterinary vote, about £80,000. The economies involved comprise a reduction of one to three clerical posts at Head Office, on transfer of Veterinary Headquarters to Kabete, and this reduction would be offset by the additional pay for 3 Senior Agricultural Officers.

Department of Agriculture,  
Nairobi.  
16th March, 1937.