

1929

Kenya

No. 15576

SUBJECT

C0533/386

1. Bloem Settlement Scheme
2. Land Grants for retiring officials

Previous

15013/28

15198/28

Subsequent

See 16114/30

See 15834/29 (Amend. Grants)

Sub File B (Amend. Grants)

Note of discussion on February 1st 1929 at which Mr. Bettamley, Mr. Moore, Mr. Martin, Mr. Robinson and Mr. Allen were present.

A decision is now required whether, in view of the recommendations of the Closer Union Commission that extensive enquiries (detailed on pp.55 and 56 of the Report) should be carried out before further land is alienated to immigrants, the S. of S. is prepared to approve in principle of further settlement on the lines of schemes "A" (Small holdings) "B" (Mixed Farming) and "C" (Pensioners) set out in the attached note and print: and also as a necessary corollary the establishment of a Land Bank. (It should be noted (i) that Mr. Martin also expressed the view that without <sup>the State assistance or otherwise</sup> additional settlement it would be difficult to justify the establishment of a Land Bank and (ii) that as regards the application of scheme C to Government officers in East Africa it applies only to European officers - the question of Indians participating being left over for later consideration).

If the S. of S. agrees in principle, the position will be . . .

(a) Closer Settlement Scheme. The details of "A" remain to be settled with the Oversea Settlement Department (which already has the proposals under consideration), and it is proposed that Mr. Martin should discuss with Mr. Plant.

(b) Land Bank. Progress must await the receipt of definite proposals as a result of further consideration given to the Bill in the Colony.

H. Allen

8/2/29

W. Allen's note written after he returned and discussed this proposal with [unclear]

It may give rise (like all Indian questions in S. of S.) to difficulties, but I do not think that practical scheme can be held up on that account  
A.C.L.

heartily set out the procedure  
I understand that Mr. [unclear]  
was disposed to recommend that  
the proposals should not be  
approved in principle;  
but there is the important  
question whether in view of the  
Recommendation's of the [unclear]  
Young report referred to in Mr.  
Allen's minute, the [unclear]  
will feel that he can at this  
stage approve alienation  
of further Crown Land for white  
settlement. As far as I know,  
the [unclear] has not contemplated  
a [unclear] of [unclear] in the  
lines suggested by the  
Commission. But to some  
extent this is mixed up  
with the Native Land Trust  
question, [unclear] as to which  
I have [unclear] [unclear]

J.P. Parkinson  
11.2.29

Relation to Native Land Trust Bill. The  
decision in 1927, (X 10350/27), though not,  
as I now see, <sup>from</sup> ~~of~~ ambiguity, laid down  
clearly that there should be no organised  
settlement until the Native Land Trust Bill had  
been finally passed. Since then the fate of  
the <sup>Bill</sup> ~~Bill~~ has been delayed through causes not  
under our control and if there were any <sup>deficiency</sup>  
about this closer settlement matter, I should  
be inclined to think that the decision might  
be

Holland Young 3  
varied. The point raised by the Commissioners as  
to the adequacy of the reserves does not affect the  
Schemes A and B (which concern areas well away from  
native reserves), nor, so far as we can tell, Scheme C.  
~~But~~ though these schemes do not press so far as their  
actual introduction is concerned however desirable  
it may be to get the principles settled.

#### Scheme A.

The prospects of success of a man with  
200 acres of land of which 100 acres would be under  
cultivation seem to me dubious and it is no proof  
that some of the old small-holders in Kenya have  
made good. In a Scheme of this kind, undertaken  
with definite Government encouragement and backed  
by money advances from a Government Land Bank, we  
cannot afford to take unnecessary risks, and I think  
that it will be necessary, before any definite steps  
are taken, to get precise assurance from the Governor  
that he is satisfied that there is no risk of  
failure on the part of a diligent holder.

#### Land Bank.

The establishment of a Land Bank is a  
<sup>necessary condition of</sup> ~~necessity~~ to all these Schemes, which must await  
until we have the details of the Land Bank proposals  
and have considered them. We shall have to decide  
whether we shall be able to proceed in this matter  
without Treasury concurrence. At present no call  
on loan funds is contemplated, but we cannot be  
sure that such a call will not be necessary later  
and in any case it may be argued that we ought  
not to pledge a relatively large portion of Kenya  
exiguous surplus funds without reference to the  
Treasury.

It will be wisest to take this point up  
semi-officially with the Treasury and ask whether  
they wish to be consulted when the Scheme <sup>arises</sup>

In the circumstances we cannot make much progress at present but I think that <sup>of</sup> Mr. Martin's explanations, we should not be justified, if there is to be any forward movement in settlement at all, in objecting to these schemes; and while we are waiting our best course will be to authorise Mr. Martin to discuss with the Oversea Settlement Department the details of their operation, so that we and the Oversea Settlement Department may be ready to take active steps when the time comes.

This has been discussed  
by P. Smith, 1/2/29  
Is this all?

C. C. S.  
20.2.29

Mr. Pennington  
I think that Mr. Pennington should  
be told to discuss with Oversea  
Settlement Dept.

B. H. W.  
26.2.29

Yes. These papers should go to  
the O.S.D. but I am not sure  
how many copies to be sent to O.S.D.

40 copies  
27.2.29

2. C. S. D. 12th, March, 1929.

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States that the proposals have now been discussed with Mr. Martin, and that the Oversea Settlement Committee are prepared to recommend, subject to Treasury approval, that the S.O.S. should enter into agreements with the Government of Kenya as stated. Encloses a copy of the Southern Rhodesia Land Settlement Scheme.

After discussion with Mr. Martin, the Oversea Settlement Committee are prepared (subject to the remarks under (b)) to recommend the scheme, but have not yet consulted the Treasury as the income receipts for finance and administration on the establishment of a Land Bank.

As regards the Bank, nothing has come in directly from the Colonial Government, but Mr. Martin has not sent us a letter from the Colonial Secretariat forwarding the Report of the Select Committee on the Bill, together with a copy of the Bill embodying the amendments proposed.

The Bill and particularly the financial provisions are being referred to the Crown Agents, and it is being arranged that Mr. Eschial should discuss them with Mr. Martin. Enquiry has been made of the Treasury semi-officially, and they wish to be consulted with regard to the <sup>Bank</sup> ~~scheme~~.

A decision is now required by the C. of S. whether we are prepared to approve further settlement on the lines proposed, and also, as a necessary preliminary, the establishment of a Land Bank, subject to satisfactory settlement of details, particularly as regards finance.

J. W. Allen  
19/3/29 Perhaps you would prefer  
this to wait until we can send  
in the next Land Bank scheme after

The Ct. have examined  
the financial provision  
of the Land Bank Bill.

Acc Parkhurst

19.3.24

Com. of 7 directors meeting

Dated Sat. B. in. March 23<sup>rd</sup>

Wed. 19.3.24

at home

B. in. as directed above.

W. J. Ford

23.3.24

Sir S. Wilson

I read on the paper in  
case Sir E. Grey calls  
tomorrow, as intended. But  
I gather that that is now  
unlikely. He could only be  
told that we are waiting till  
the Land Bank scheme has  
been examined.

Wed. 26.3.24

Sec of State

To see.

S. H. K.

M. 16

Noted. Reticulate when Ct.  
ref. of 11 Land Bank  
on 25.3.24

Acc P.

28.3.24

at home

3. Minutes of meeting of Board of Directors  
Council 16.4.24. Letter with minutes  
circulates to Council members attached to  
Presby.

4. Colonial office note - 15.4.24

5. Minutes of O.S. Council 16 April 24

to the Regent

The Ct. have sent an  
internal ref. s.o. and says the  
position of acct. who is to advise on  
Land Bank schemes. Sent it to  
C. G. Dept. in the first instance.

In reply to see those etc.

S. H. K.

20/4/24

Sec. We must now wait for  
letter from O.S. for  
final course of the Land Bank  
scheme.

Acc P.

23.4.24

DESTROYED UNDER STATUTE

Sir S. Wilson (Tel) 1 June 29.  
"Hope no decision will be come to on  
proposed Closer Settlement Scheme for Kenya  
until I return."

In any case we discuss  
little likelihood of a decision even  
being possible in the time  
of part 1.

WVH

4/6/29

See minutes on  
separate sheet.

pl. see following  
sheet attached

acc. Parkin  
5/6/29

WVH  
6.6.29  
attd

15576/29

W. B. ...

Mr. Parkin.

Please see the minutes on the accompanying  
Overseas Settlement Office file M.G.O./3560/27.

The point raised is whether the Treasury should be  
pressed to agree to the proposal as to training and  
maintenance, and as regards the former point whether  
it is a valid argument that whereas in the Dominions  
there is no difficulty in arranging for new settlers  
to acquire experience by working for local farmers,  
this would be practically impossible under Kenya  
conditions where white labour is employed in a  
supervisory capacity.

Referenced to  
O.S.A. file

(see p. 525 of  
the print in  
10375/27)

In his speech of the 1st November 1927,  
Mr. Martin quoted the following passage from the  
report of the Kenya Advisory Committee, which so  
far as I can ascertain we have not actually had :-  
"Finally, we desire to invite attention to a  
principle which we have embodied in all our  
proposals; that is the principle of a judicious  
interposition of local with imported allottees.  
We have great faith both in the potential value  
of the comparatively experienced local farmer  
in providing assistance, if only by example, to  
the newcomer, and also in that goodwill and  
readiness to help which might operate in diminu-  
tion of the newcomer's inevitable period of  
noviciate. As will be seen later, we do not  
propose to rely entirely on this form of assist-  
ance, but we believe that it can be of great  
value and will in fact be forthcoming."

The former form of assistance referred to is, of course  
the demonstration farm, as to which see page 2 of the  
printed summary flagged in 15013/28. That summary  
also stated :-

(b) In view of the P. Wilson's telegram (190.67  
in 15576/29), which can be  
read in more than one way,  
I think it wd. be best to  
inf. O.S.D. that we have had  
that tel. & ask them to  
expound further details  
until Sir P. Wilson returns.

(c) If we then wish to pursue  
this scheme, we could, I think,  
refer to O.S.D. as proposed by  
W. Allen.

I include to O.S.D. a  
memo (15576/29) as in (1) above, & the  
reply on Sir P. Wilson's arrival.

All Parkinson

5/11/29

As Sir Parkinson proposes, but if  
we go to stage (2) I should like to  
consider further.

W. Allen  
6. Oct. 6. 29

W. Allen

Re: ...

W. Allen

Mr Bottomley

Reference to discussion  
on Monday with Sir P. Giff, if I  
recall right the Sec of State  
said he would approve this  
Scheme provided that the number  
of holdings under Scheme A is  
limited in the first instance to  
two

J.H.K.  
at least

17.7.29.

Sir S. Wilson  
I am sorry for the delay; the House  
has been very busy  
planning for my expense.  
What a lot

Mr. Cliff's collection (4 min)  
is that the Sec. off. did not go so  
far as to promise approval even  
on this condition. He was very  
doubtful about the 200 acres  
being sufficient but said that he  
had not sufficiently studied the

Bank proposal, on which Mr. Ezechiel has been  
consulted Sir E. Grigg about bringing in the  
commercial banks. There is to be a further meeting  
on Monday.

I think that all we can do is to promise  
Sir E. Grigg that we will do our best to report  
progress by telegram on all these outstanding matters  
before he gets to Mombasa - but I doubt if we shall  
be able to say much by then.

(intd) W.C.B. 20. 7. 29.

U.A.G. 383. 26 June 1929.

DESTROYED UNDER STATUTE Glad to be informed of position as to Closer  
Settlement Scheme.

U.A.G. Conf. 80. 26 June 1929.

Grateful to receive views as officials are anxious  
to participate in scheme if approval be accorded.

Mr. Bottomley.

The Land Bank proposal is being dealt with  
separately: it will be some time before that is  
finalised. In view however of the Secretary of  
State's decision as recorded at the end of SA herewith  
we can presumably inform the U.A.G. that the Sec of S.  
is prepared to accept generally the Closer Settlement  
schemes (i.e. "A" "B" and "C" - see summary in No. 1  
in this file) subject to certain limitations. But  
reference to O.S.D. will be necessary before we can  
write to U.A.G., as O.S.D. will have to say exactly  
what they are prepared to do in regard to schemes  
A and B. (We understand that, in fact, Treasury have  
agreed to 30 in all for schemes "A" and "B" - 20 for  
"A" and 10 for "B". As the Sec of S. is now limiting  
"A" to 12, Treas. might agree to 18 for "B").



In referring to O.S.D. we should tell them our view as to training grants: see your minute of 6.6.29. Do you agree that we should ask O.S.D. to press this on Treas. as suggested in Mr. Allen's minute of 3.6.29?

*see Parkin  
26.7.29*

*Mr. Parkin.*

*Yes - we should ask them to do so, but I am not sure that the Treasury will agree.*

*If all of course be explained to the O.S.D. that the scheme is still subject to the Land Bank Scheme - I think they should also know - if they don't know it already - that it is intended to affect some of the farms locally.*

*I should like Sir S. to see the draft.*

*With 26.7 notice*

*A. L. G. E. (David)*

*49*  
15 AUG 1929

11. OVERSEA SETTLEMENT DEPT. 27 SEPT 1929.

Encloses draft agreement into which it is suggested Kenya Govt. should be invited to enter and which is subject to any further C.G. observations it is proposed to submit to Treasury.

I have spoken with O.S.D. as to this: (1) There is no possibility that they can see of obtaining Treasury agreement to payment of anything towards training and maintenance. They have tried again and failed, and I think that ~~we~~<sup>we</sup> must accept the position. (a) Blanks are left in the two schedules to the dft. agreement (§ 3 in first schedule and § 4 in the second) because O.S.D. would wish the Govt. of Kenya to suggest the actual sum which might appropriately be inserted for the passage grants: in para. 4 (b) of No. 13 in X.15013/28 the Govt. contemplated such sum as would, with a 15% rebate from the Conference shipping lines, reduce the cost of 3rd class passages to £10 per head. In the case of S. Rhodesia the sum provided jointly by O.S.D. and the Govt. is approximately one half the cost, and in addition there is a 15% rebate allowed by certain steamship companies. (3) It seems clear - and O.S.D. agree - that the dft. agreement should be submitted to the Kenya Govt. for consent. I notice in §§ 11 and 12 of the schedules reference to possible freehold title; but presumably there will be no question of freehold title in any circumstances: the Govt. of Kenya will no doubt take this point when they see the dft. O.S.D. tell me that we need anticipate no objection from the Treasury to an agreement in this form, if it is acceptable to the Kenya Govt.

(4) But even if everyone is satisfied as to the dft.

asking for any observations which the Gov. may have to offer upon its terms and explaining that if satisfactory to Kenya Govt. it will (assuming that arrangements are made for the estab. of a Land Bank) be submitted to the Treasury for approval: go on to observe as in para. 2 of (11) as to the numbers to be provided for - then as to the blanks in the schedules, say that O.S.D. would be glad if Kenya <sup>Govt.</sup> would insert for conson. the actual figures which they regard as appropriate, and in this connection enquire reference para. 4(b) of (13) in X.15013/28 whether there is a definite arrangement made with the Conference Shipping Lines for a 15% rebate and if so ask for copies of any correspondence which has passed - and then as to maintenance and training say that careful conson. has been given to the matter, but that S of S regrets that he is unable to arrange that any part of the cost should be borne by H.M. Govt.

*W.S.D.* (It would be well to send the disp. in dft. to the O.S.D. informally for concurrence).

*acc. Parkinson*

*We expect to be able to tell the Govt something about the Land Bank, but I do not anticipate that it will be definite.*

*W.S.D. 11.10.26*  
*W.S.D. 11.10.27*

*Sec of State*  
*As Sec of State is away until Monday*

Telegraph as prepared, and  
let him see papers later.

P.H.G.  
at once

11.10.29

Seen  
P. 2/1/30

12 To Gen. Tel 11/10/29  
(3 ansd)

(with copy draft disp)

Draft disp. was passed  
with 2 verbal amendments  
suggested by O.S.D.

9228

18.10.29

114 To Gov. 825 Confirms 12-17 Oct 1929  
with copy encls to 11

To O.S.D. (w/copy 14) 13/1/30

refers to No. 18.

Mr. Ashworth,

? put by vide Mr. Parkinson's  
note.

W.N.  
27-11-29.

J.T. Ashworth  
27/11/29  
at once.

extract from Press cuttings file  
as directed on that paper.

Put by  
at once

10.12.29

at once.

Mr. Ashworth

18. H. Com. for T. 186

10. Nov. 29

Look for cases, a scheme to encourage  
settlement in Kenya of retiring. Ex. European  
servants of the Railways & Harbours Administration.

Mr. Jeffries

Have you any spare plans, from  
the Resident's point of view?  
See preliminary part of the Scheme.

C. J. Jeffries

31.30

I don't think I can offer any  
useful observations. I gather that  
the main scheme has not  
yet been approved: if it is, I  
hope that the permanent  
(but not permanent) railway  
people should have their  
chance with the rest.

C. J. Jeffries 13/1/30

OTO

Ample

There does not seem to be much calling for comment in the scheme itself except

(1) the point about the admission of contributors to the Boardlands Fund. Mr Jeffries' minute covers this point

(2) The fifth line of "Transfer 19" in the scheme for Kenya Civil Servants (part 1) is quoted in no reading ... "person other than an official eligible ... This is

as you give in the Memo. enclosed with No. 3 on X/5798/20, but the published Scheme

(enclosed to No. 4 on X/5013, 28) gives "other than a person eligible

The case of official here must I think be merely a misprint

in his minute of 12.10.20 on X/5798/20, Sir C. Bottomley printed out that the question

of business was shelved, but that it would have to be faced later. The question of advances in European Railway Officials has not been raised, & it would

which this did not much matter while the question of European Railway Officials was a serious

seem therefore that the time has now come to take up the case of the British. In the case of Europeans the question of advances is bound up with the general Settlement Scheme and in talking this over,

+ Es. but do not know any other basis for the "cess" 1977

you suggested that the question of advances to British <sup>shares policy</sup> might be logically connected up

\* i.e. Govt of India is not inclined to start an outfit agricultural to support the Govt. 1977

with the scheme for Indian settlement which has recently shown signs of taking new life - see on X/5798/20

The European Settlement Scheme is still hanging fire pending the discussions on the Land Bank, so there would seem to be time to take up the question of advances to British. No. 18 comes from the H.C., but if it is desired to take up this point it will have to be done with the Govt of Kenya, though a reference to No. 18 can be introduced

Ch. Little

Mr Jeffries

Does it not seem to you that the present position as regards the non-European business order & the

Proposals of Treatment.

Mr. Allen

27/1/30

Mr. Allen

I have heard nothing since the decision to have the matter discussed at the Governors' Conference.

J. Jeffery  
27.1.30

It should be noted that as regards the schemes for advances for officers to purchase houses, the Kenya Government has put up one for Asiatics practically identical with that for Europeans, but the present matter is, perhaps, a rather thorny <sup>or</sup> problem.

I do not know whether there would be any idea of connecting any arrangements for Asiatics with an Indian Land Settlement Scheme, although the European arrangements are connected with the European Settlement Scheme. It is, however, hardly necessary to refer to this particular point which, so far as I know, has not been suggested in any of the correspondence. As a matter of fact, note (3A in 15198/28) of the Debate in the Legislative Council on the 9th of May, 1928, shows that the Governor's view was that the matter had better be dealt with "as a pension

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pension scheme in view of the fact that it is a scheme for Europeans only, and it is the European officers who can commute their pensions. That is a ground why we should deal with it not as a pension scheme, and should consider later any scheme which brings in any European or Indian officers who are not on the same pensionable basis". Later, in the same Debate, the Governor added that the "Government undertakes to put up a further scheme dealing with non-pensionable officers".

232  
? Acknowledge this despatch, saying generally that the S. of S. sees no objection to the proposals, but make the point referred to by Mr. Cliffe at "A" in his minute. Point out that as these proposals ~~are connected~~ <sup>form part of</sup> with the general proposals for Closer Settlement, effect cannot be given to them unless and until the Land Bank Scheme is approved, since, although the S. of S. has expressed, subject to certain reservations, general approval of the Closer Settlement proposals, ~~they are dependent on~~ <sup>use is subject to</sup> the establishment of a Bank. Add that a copy of this despatch is being sent to the Governor of Kenya, enclosing a copy of the despatch to Kenya proposed below. And send a copy of the despatch to the H.C. proposed above to the Governor of Kenya, and asking, with reference to the proceedings of the Legislative Council of the 9th May, 1928, when he expects to be in a position to submit the scheme there foreshadowed bringing in officers, whether European or Indian, who are not on the same pensionable basis as those covered by the existing scheme.

J. Jeffery  
29/1/30  
draft for Mr. Allen  
All Parkman  
31.1.30

19 to Govt Yans 18 (1/20) - 18 Amud }  
20 to Govt Yans 18 (1/19) - 18 Amud }

8 FEB 1930

21. Gov. GRIGG. Conf'd. 3/..... 13th Jan 30.

Attached detailed comments on the draft agreement fwd. in No. 14 - states as to most of passages and selection of Overseas allottees under "A" and "B" schemes.

Par. 2. The provision of 23,492 referred to is a revote in the 1930 Estimates. It was included also as a revote in the first Supplementary Estimates for 1930, and the S. of S's.

Par. 3. The provision of 23,492 included in the 1930 Supplementary Estimates.

Par. 4. The provision of 23,492 included as revote in the 1930 Supplementary Estimates for Closer Settlement Scheme, but the matter is not desirable.

Par. 5. The provision of 23,492 included as revote in the 1930 Supplementary Estimates for Closer Settlement Scheme, but the matter is not desirable.

Par. 6. The provision of 23,492 included as revote in the 1930 Supplementary Estimates for Closer Settlement Scheme, but the matter is not desirable.

Legislative

Note on p. 11. that Mr. Grogan has raised himself against the whole scheme.

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Legislative Council will be asked to pass this expenditure and surplus. The Governor made this request except that it did not include any reference to surplus (passages) in his telegram of the 12th December, 1929. In doing so, he said it was a matter of great local importance to proceed with initial steps in regard to the Closer Settlement Scheme, but in the reply of the 30th December, 1929, the Governor was informed that the S. of S. was not quite clear why the matter should be regarded as urgent, but that in any case, the S. of S. feared that he could not authorise the Governor to proceed with Closer Settlement Scheme in advance of the decision as to the Land Bank, as to which a despatch was sent to him on the 12th of December.

The present despatch also deals with the proposed agreement with H.M.G. in regard to the Closer Settlement Scheme. I do not go into that question as it seems desirable to send this on at once for instructions whether the Governor should be allowed to proceed with the action indicated in this despatch or should be told to stay his hand.

(No. 33 of 15680/2.)

(No. 40 of 15680/2.)

Reciev. for this and see for this minute J.H.

J.H. Allen

17/1/30

Mr C. G. G. G. G.

I spoke with you briefly as to this. We feel that the Governor is pushing on too fast. I've written off. K.L. G. Curran

Legislative Council 13/1/30

P.T.O.

that commitments come into being.

at the same time, I think it probable that the S.F.S. conditional approval of 12 matters under Scheme A has been interpreted both here & in Chicago as 12 the capital of 1000 here - leaving the number of local allocations (originally 5 in Chicago) to be settled - & not vice versa.

There is little objection to being people speculating if they wish it, but they, equally well, should think to go, & we must go now.

Feb 13. 2. 30.

Rec of State

Def. Sec.

D.H.W.

17.2.30

PHW

To the Tol. (London) Feb 13. 30.

It seems quite unnecessary 15

to send all this copies to O.S.D. - they are not interested at the moment in the agreement Eastern.

Off subject (P) here with

Consar. I have annotated the "Consar" to indicate the changes [P.H.W.]

27/2/30

R.C. Partridge

28.2.30

883

at once

20 to O.S.D. (w/c ruled in 21) 20 Feb 1930

Mr. Allen 257

L.15576/29 Kenya.

Mr. Parkusals

*Answer No 1  
M 16/11/30*

Mr.

Mr. Bottomley.

Sir J. Stuckburgh.

Mr. G. Grindley.

Parson, U.S. of E.

Parson, U.S. of S.

Secretary of State.

Downing Street,

28 February, 1930.



**DRAFT**

Sir,

With reference to the letter

THE SECRETARY,

OVERSEAS SETTLEMENT DEPT.

(15). from this Department of the 14th Octur.

1929 regarding the proposals for closer

settlement in Kenya, I am etc. to

transmit to you, for consideration of

the Secretary of State for Dominion

Affairs, the enclosed copy of proposals

made by the Govern<sup>ment</sup> of Kenya on the

draft agreement<sup>into</sup>, in which it is suggested

that H.M.G. should enter with the

Colonial Government.

2. In forwarding these observations

the Govern<sup>ment</sup> of Kenya points out that

with regard to the cost of passages it

is proposed to insert in the schedules

to the agreement a figure of £10

for ... and a proportionate amount

*(Case to ... 21)*

*Case of ...*



for each child as the joint contribution towards the cost of passages. This

represents two-thirds of the actual cost of third class passages by the Union

Castle line, less the 15% rebate allowed

to settlers. No arrangement has been

made by the <sup>Government</sup> ~~the~~ Government with the

Conference Lines for special concessions

in connection with the ~~closer~~ settlement

of the ~~land~~ <sup>land</sup> of any bona fide settler who

produces a certificate from the <sup>Eastern</sup> ~~London~~

Trade and Information Office ~~at that~~ <sup>in London</sup>

effect is granted by the Union Castle,

British India or German Lines a 15% rebate

on the cost of passages.

2. The Governor <sup>expresses</sup> ~~notes with~~ regret that

it has not been possible to arrange for

any part of the expenditure to be incurred

under Scheme A for the transport and maintenance

of migrants from overseas to be borne by

H.M.G. and adds that this liability will

for each child as the joint contribution towards the cost of passages. This represents two-thirds of the actual cost of third class passages by the Union

Castle line, less the 15% rebate allowed to settlers. No arrangement has been

made by the <sup>e</sup> Government <sup>of Sierra</sup> with the Conference Lines for special concessions

in connection with the ~~closer~~ settlement scheme: but any bona fide settler who

produces a certificate from the <sup>Eastern</sup> ~~London~~

<sup>African Dependencies</sup> Trade and Information Office ~~to that in London~~  
<sup>to that</sup>

effect is granted by the Union Castle,

British India or German Lines a 15% rebate on the cost of passages.

3. The Governor <sup>expresses</sup> ~~notes with~~ regret that

it has not been possible to arrange for

any part of the expenditure to be incurred

under Scheme A for the training and maintenance

of children from overseas to be borne by

H.M.G. and adds that this liability will

be assumed by the Colonial Government.

~~Let~~, etc.

4. It will be understood  
that no progress can be  
made with the above  
settlement proposals  
pending a final decision  
as to the establishment  
of a Land & Agricultural  
Bank in Kenya, which  
shall under certain  
conditions

Signed A. D.

ARKINSON

C. O.

155767 29 Uruya 22<sup>18</sup>

Mr. ~~W. H. ...~~ 13.2.30

Coded & sent.

12.45 p.m.

18 Feb. '30

L.P.

X Mr. H. H. ... 13.2.30

Sec. J. Shackburgh

Sir G. ...

Permt. U.S. of S. 17.2.30

Partly U.S. of S.

18 Feb. conf. your conf.

Prop. of 13 Jan. 1930

X Secretary of State.

17/2  
C. H. ...

DRAFT. Code Tel.

Governor  
Waiwaka

~~...~~

Moreover in any  
event no more  
than twelve  
settlements must be  
contemplated

I had anticipated  
that no expenditure  
in connection with  
these settlements would

be incurred  
pending final  
decision as to land

bank see my tel. of  
21 Oct. my tel.

of 30 Dec 1929

[8 in 155157 29]

[40 in 155807 29]

However have no objection  
to preliminary action being  
taken provided that (1)  
it is clearly understood by  
all concerned that no  
undertaking is given that any  
scheme will be proceeded  
with <sup>at all</sup> (2) no expenditure is  
involved. (3) In the circumstances

Local applications can be recorded  
and examined as suggested  
in para 4 of your despatch  
subject to just proviso  
above. (4) It would not  
be appropriate ~~to~~ to  
quote invite unequal  
applications.

in view of  
inevitable  
limitation  
to twelve only

never has no objection  
to preliminary action being  
taken provided that (1)  
it is clearly understood by  
all concerned that no  
undertaking is given that any  
scheme will be proceeded  
with, (2) no expenditure is  
involved. (3) In the circumstances

local applications can be recorded  
and examined as suggested  
in para 4 of your despatch

subject to first proviso

above. (4) It would not

be appropriate ~~to~~ to

quote invite unequal  
applications.

. In view of  
inevitable  
limitation  
to twelve only

need

21



GOVERNMENT HOUSE,  
NAIROBI,  
KENYA.

KENYA.  
No. 3

CONFIDENTIAL

RECEIVED  
- 3 FEB 1930  
COL. OFFICE

13 January, 1930.

My Lord,

I have the honour to refer to Your Lordship's  
(No. 44) — despatch No. 825 of the 17th. October last on the subject  
of the Closer Settlement Scheme, and to my Confidential  
(No 39. a 15680. 29) — telegram of the 10th. December, in regard to the Land Bank  
(- 15680. 29) situation.

(No 40. a 15680. 29)

I have now received in reply to this telegram  
Your Lordship's Confidential telegram of December 30th.  
2.

A notice of Motion to the effect that the  
Legislative Council approves the expenditure of a sum  
of £240,000 upon a Land Bank and undertakes to approve  
the inclusion of such sum in a Schedule to a future Loan  
Ordinance was given in Legislative Council last session  
but was not proceeded with owing to the amount of other  
business on the Order Paper: and to the fact that expend-  
iture likely to be incurred during the next 3 months could  
be met out of the existing provision of £5,492 under Head  
XVIIa Item 4 Expenses of Closer Settlement.

3. I note with regret that Your Lordship has been  
unable to arrange that any part of the Expenditure to be  
incurred under Scheme "A" upon the training and Maintenance  
of allottees from Overseas should be borne by his Majesty's  
Government. The liability will be assumed by this Govern-  
ment. I attach as an annexure to this despatch detailed

Comments.....

Recd. tel. 18 Feb. '30. (22)  
Copy incl 5 O.S.D. 28 [15. 1930]

THE RIGHT HONOURABLE LORD PASSFIELD, P.C.,  
SECRETARY OF STATE FOR THE COLONIES,  
DOWNING STREET,  
LONDON....S.W.

(No. 14) comments on the draft agreement forwarded with Your Lordship's despatch under reply.

As regards the cost of passages referred to in paragraph 4 of Your Lordship's despatch I have proposed the insertion in the Schedules to the Agreement of the figure of £20 for each adult and a proportionate amount for each child as the joint contribution towards the cost of passages. This represents 2/3rds. of the actual cost of third class passages by the Union Castle line, less the 17% rebate allowed to settlers. No arrangement has been made by this Government with the Conference Lines for special concessions in connection with the Closer Settlement Scheme: but any bona fide settler who produces a certificate from the London Trade and Information Office to that effect is granted by the Union Castle, British India or German Lines a 17% rebate on the cost of passages.

4. Pending the completion of arrangements in regard to the Land Bank, Your Lordship may consider it inadvisable to proceed further at this stage with the selection of Overseas allottees of land under both the "A" and "B" Schemes; but, as regards local allottees, I propose to take action forthwith to invite applications. Although no such action has hitherto been taken and in a number of cases enquirers have been told to defer the lodging of an application until public intimation is made on the subject, 97 applications for local allotment under Scheme "A" and 90 under Scheme "B" have been received. The task of making the necessary enquiries and examinations in the case of each application will therefore occupy some considerable time and I wish to make as much progress in the matter as is possible before actual allotment can be made.



5. As Your Lordship will observe from the Report of the Select Committee on the Estimates for 1930, I intimated that Government was contemplating an increase in the number of farms available for local applicants under both schemes to make up the full numbers involved. I should explain in this connection that there is no intention of filling up the places of the balance of Overseas allottees in the Trans Nzoia "A" or "B" farms but rather that the full complement of local allotment should be made and that those local applicants who cannot be accommodated in the Trans Nzoia area should be allotted farms in other districts. Otherwise the benefits of alternate allotment between Overseas and local settlers on the importance of which stress was laid in the Closer Settlement Proposals would be lost to the Overseas allottees, whose number it is hoped will be completed at no distant date.

6. I hope that during the next few months the survey of the "A" and "B" farms will be completed, the selection of local applicants will proceed and that investigations will be undertaken in regard to Water Supply to the Trans Nzoia "A" farms, as it may prove more economical to put down bores and reticulate from each bore than to reticulate the whole 48 farms from the Kitale township gravitation supply. By the time these steps are complete I hope that funds for fencing the "A" farms, for the installation of the Water Supply and for the erection of houses will be available from Land Bank Loan monies and that the two Schemes may then proceed.

I have the honour to be,  
My Lord,  
Your Lordship's most obedient, humble  
servant,

Edward Gigg.

OBSERVATIONS BY THE KENYA GOVERNMENT ON THE SCHEDULES TO THE KENYA LAND SETTLEMENT SCHEME. FORM OF AGREEMENT ENCLOSED WITH THE SECRETARY OF STATE'S DESPATCH NO. 825 OF OCTOBER 17th 1929.

(7/11)

Schedule - Scheme "A".

Clause 3. The amount to be inserted under (a) is £20 and under (b) a proportionate amount according to the age of the child.

Kindly refer to the report on my schedule with No. 11

Clause 4. The Scheme provides only for the granting of concessionary tickets from Kilindini to the nearest Railway Station to the farm allotted (vide condition (h) of Scheme A). The Clause should therefore read: "The Colonial Government to grant concessionary tickets for each allottee, his wife and family, on their first arrival in the Colony, from Kilindini to the nearest Railway Station to the farm allotted."

Free fares from Mombasa to Kitale

N.B. This fare from Mombasa to Kitale will amount to £6/13/3 per adult passenger.

Clauses 7 & 8. Under the Scheme it is proposed to allow the first three years from the date of allotment to be free of obligation for payment for the land, repayment of advances and the payment of interest on both these items, and to spread the payments over 17 years (vide conditions (a) & (b) which are applicable to both A & B Schemes).

These clauses should read:-

Clause 7: "The price of the land charged to the Settlers under Clause 5 of this Schedule to be repayable with interest not exceeding 4% per annum over a period of 17 years, the first instalment to be due on the 1st. January immediately succeeding the end of the third year after the date upon which the land is allocated to the settler, and no interest to be charged during the first period of three years from the date of allotment. Subsequent

20. are 7 years after the date of allotment to the settler. Interest to be charged during the first period of 3 years from the date of allotment.

instalments to be paid on each succeeding 1st. day of January." ]

*likely*

Clause 8: "Advances under Clause 6 of this Schedule to be repayable with interest at or about 6% per annum by equal half yearly instalments comprising principal and interest over a period of [seventeen] years, the first instalment to be due on the 1st. January immediately succeeding the end of the third year after the date upon which the land is allocated to the Settler, and no interest to be charged during the first period of three years from the date of allotment. Subsequent instalments to be paid on each succeeding 1st. day of January." ] (Vide Condition (c) of Scheme A).

*as a matter of clause 7*

*a first mortgage*

Clause 10. As the grants of land will be under the Registration of Titles Ordinance (Cap. 142) which does not provide for mortgages the reference in line 2 should be to "a first charge or mortgage."

Clause 11. This clause appears to be unnecessary. It is not contemplated that freehold title to the land will be given, as the grant of freehold is not the present policy of Government as approved by the Secretary of State. The Security for advances will be the charge or mortgage referred to in clause 10.

Clause 13. To this Clause should be added the words "Subject to a maximum of 25 per mensem for a maximum period of 12 months."

The Schedule for Scheme B is subject to the same observations in respect of the corresponding clauses.

2024

Mr. Cliffe 1. 2. 30.

Mr. Allen 3. 2. 30.

Mr. Parkinson 5. 2. 30

\* Sir G. Mackenzie 6. 2. 30

Sir K. Baring

Sir J. Smee

Sir G. Grigg

Sir C. Davis

Sir S. Wilson

Mr. Ombay-Gore

Lord Lovat

Mr. Amery

Downing Street.

8 February 1930.

Sir,

With ref. to my despatch

(No.14)

No.825 of the 17th Oct.1929, I have etc.

to transmit to you the acc. copy of a despatch which I have addressed to you in your capacity as High Commissioner for Transport regarding the proposals for assisting European Servants of the Kenya and Uganda Railways and Harbours to acquire and develop land in Kenya on their retirement.

DRAFT.

for consor

8 FEB 1930

Copy to Mr. James 18

KENYA.

No. 127

Gov. Grigg.

To High Comm. Transport Kenya.  
(dit. herewith without  
encl.)

2. I take this opportunity

of enquiring when you expect to be in a position to submit a scheme, which was foreshadowed in the proceedings of the Legislative Council of the 9th May, 1928 which would include for bringing in officers, whether European or Asian, who are not on the

2 dfts.

1925

Mr. Cliffe 1.2.30.

Mr. Allen 3.2.30.

Mr. Parkinson 3.2.30

Sir E. Harding 6.2.30

Sir E. Harding

Sir J. Shuckburgh

Sir G. Dundas

Sir C. Davis

Sir S. Wilson

Mr. Ormsby-Gore

Lord Louis

Mr. Amery

Downing Street.

8 February 1930.

Sir,

I have etc. to ack. the receipt of your despatch No. 186 of the 16th November 1929, and to inform you that, in general, I see no objection to the proposals which you submit for assisting European Servants of the Kenya and Uganda Railways and Harbours to acquire and develop land in Kenya on their retirement. As, however, these proposals form part of the general scheme of Closer Settlement, effect cannot be given to them unless and until the arrangements for a Land Bank are approved, since, although I have conveyed to the Gov. of Kenya my general approval subject to certain reservations, of the Closer Settlement proposals, that

DRAFT for conson.

TRANSPORT

KENYA-UGANDA.

No. 186  
High Commissioner.

8 FEB 1930  
Copy Gov Kenya 127

To Gov. Kenya No 127 of 8.2.30.  
(dit. herewith)  
(without encl.)

2 dfts.

approval

1925

Mr. Cliffe 1.2.30.

Mr. Allen 3.2.30.

Mr. Parkinson.

Sir [unclear] 2.2.30

Sir E. Harding

Sir J. Shuckburgh

Sir G. Glendon

Sir C. Davis

Sir S. Wilson

Mr. Ormsby-Gore

Lord Lount

Mr. Amery

DRAFT. for conson.

8 FEB 1930

129 - Gov Kenya

TRANSPORT

KENYA-UGANDA.

High Commissioner.

To Gov. Kenya No 129 of 2.2.30.  
(dit. herewith);  
(without encl.)

2 dts.

Downing Street.

8 February 1930.

Sir,

I have etc. to ack. the receipt of your despatch No. 186 of the 16th November 1929, and to inform you that, in general, I see no objection to the proposals which you submit for assisting European Servants of the Kenya and Uganda Railways and Harbours to acquire and develop land in Kenya on their retirement. As, however, these proposals form part of the general scheme of Closer Settlement, effect cannot be given to them unless and until the arrangements for a Land Bank are approved, since, although I have conveyed to the Gov. of Kenya my general approval subject to certain reservations, of the Closer Settlement proposals, that

approval

C. O.

Mr.

Mr.

Mr. Bottomley

St. P. Pittsburgh

St. P. Chicago

Genl. U.S. of S.

Genl. U.S. of S.

Secretary of State

**DRAFT**

other than a person eligible to be  
participate. Presumably  
the word "person" was, as  
substituted for the word  
"official" in the corresponding  
packages in the enclosure  
to your dispatch.

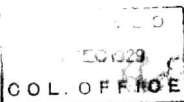
B. A copy of the  
is being sent to you  
you expect a further  
of Henry.

(Signed) PASSFIELD.

HIGH COMMISSIONER  
FOR TRANSPORT.

No. 186

OFFICE OF THE HIGH COMMISSIONER FOR TRANSPORT,  
GOVERNMENT HOUSE,  
NAIROBI,  
KENYA.



16<sup>th</sup> November, 1929.

My Lord,

(No. 3. on 15/1/28 ) I have the honour to refer to Kenya despatch Confidential No. 53 dated 26th June 1928, which enclosed a scheme for encouraging the settlement in Kenya of European retiring East African Civil Servants and to point out that Part II of that scheme which embodies proposals for assisting retiring officers to acquire land other than Crown Land and/or where they have been granted an allotment of Crown Land to enable them to develop such land and/or to develop Crown Land additional to their grants is confined to pensionable officers and hence excludes any non-pensionable officers in the employ of the Administration.

2. The Railway Council have considered this matter and have recommended that a scheme according similar facilities to European servants of the Administration should be devised which should include provision for European Officials who are contributors to the Provident Fund.

3. I have approved of this recommendation and now forward for Your Lordship's consideration.

THE RIGHT HONOURABLE,  
LORD PASSFIELD.

SECRETARY OF STATE FOR THE COLONIES,  
DOWNING STREET,  
LONDON S.W. 1

8 FEB 1930

Answer - 18 -

18 27



a scheme with which the Government of Kenya desires, to encourage settlement in Kenya of retiring European servants of the Railways and Harbours Administration. For ease of reference the enclosed statement shows in parallel columns: (a) the Kenya Government Scheme, (b) the proposed scheme for Railway and Harbour servants (c) remarks shewing points of resemblance and difference.

I have the honour to be,

My Lord,

Your Lordship's most obedient,  
 humble servant,

*Edward G. G. G.*  
 18/11/1963

Occupation.

(f) The land allotted must be personally occupied by the allottee for a period aggregating 3 years within the first five years from the date of retirement. Any occupying completed prior to retirement not to count for the purpose of condition.

Transfer.

(g) No transfer to be permitted until the occupation condition has been complied with, except in the case of death or to another retiring officer who may be equally eligible for participation in the scheme. Transfer at any subsequent time except in the case of death or to any person other than an official eligible to participate in the scheme to be permitted only on payment of the full outstanding balance of purchase price. In the case of transfer on the death of the allottee or to an official eligible to participate, the transferee shall take over all outstanding obligations.

Fees and Charges.

(h) The allottee will be required to pay on the issue of title, the usual fees due under the Ordinance, e.g., survey fees, cost of deed, registration fee and stamp duty.

Titles.

(i) Titles must be completed within twelve months of the date of allotment.

6. It is recognised that in individual cases special circumstances may arise which would make the strict enforcement of the above conditions a hardship; in such cases the general authority vested in His Excellency the Governor under section 6 (2) of the Crown Lands Ordinance, Chapter 140 of the revised edition of the Laws of Kenya, to waive or vary conditions of leases may be invoked.

Occupation.

(f) The land allotted must be personally occupied by the allottee for a period aggregating 3 years within the first five years from the date of retirement. Any occupying completed prior to retirement not to count for the purpose of this condition.

Transfer.

(g) No transfer to be permitted until the occupation condition has been complied with, except in the case of death or to another retiring officer who may be equally eligible for participation in the scheme. Transfer at any subsequent time except in the case of death or to any person other than an official eligible to participate in the scheme to be permitted only on payment of the full outstanding balance of purchase price. In the case of transfer on the death of the allottee or to an official eligible to participate, the transferee shall take over all outstanding obligations.

Fees and Charges.

(h) The allottee will be required to pay on the issue of title, the usual fees due under the Ordinance, e.g., survey fees, cost of deed, registration fee and stamp duty.

Titles.

(i) Titles must be completed within twelve months of the date of allotment.

6. It is recognised that in individual cases special circumstances may arise which would make the strict enforcement of the above conditions a hardship; in such cases the general authority vested in His Excellency the Governor under section 6 (2) of the said Crown Lands Ordinance, to waive or vary conditions of leases may be invoked.

Occupation.

(f) Identical.

Transfer.

(g) Identical.

Fees and Charges.

(h) Identical.

Titles.

(i) Identical.

Para. 6. Identical.

PART II.

ADDITIONAL PROPOSALS FOR ASSISTING RETIRING PENSIONABLE OFFICIALS OF THE KENYA GOVERNMENT TO ACQUIRE LAND IN THE COLONY OTHER THAN CROWN LAND AND/OR WHERE THEY HAVE BEEN GRANTED AN ALLOTMENT OF CROWN LAND UNDER THE ABOVE SCHEMES TO ENABLE THEM TO DEVELOP SUCH LAND AND/OR TO DEVELOP CROWN LAND ADDITIONAL TO THEIR GRANTS.

(a) It is provided by section 18 of the European Officers Pensions Ordinance, No. 11 of 1927, that where an European Officer, holding a pensionable office, who is not on probation or agreement, dies while in the service of Kenya, and during the five years preceding his death, has continuously held pensionable office in Kenya or offices in other public service which were, when he held them, pensionable under the pensions regulations applicable to such service, it shall be lawful for the Governor in Council to grant to his legal personal representatives a gratuity of an amount not exceeding one year's pensionable emoluments; and section 14 of the Schedule of the Ordinance gives such officer the option of being paid in lieu of any pension accruing under the Ordinance a pension at the rate of three-fourths of such pension, together with a gratuity equal to ten times the amount of the reduction so made in pensions.

PART II.

ADDITIONAL PROPOSALS FOR ASSISTING RETIRING PENSIONABLE SERVANTS AND NON-PENSIONABLE SERVANTS WHO ARE CONTRIBUTORS TO THE KENYA AND UGANDA RAILWAYS AND HARBOURS PROVIDENT FUND TO ACQUIRE LAND IN THE COLONY OTHER THAN CROWN LAND AND/OR WHERE THEY HAVE BEEN GRANTED AN ALLOTMENT OF CROWN LAND UNDER THE ABOVE SCHEME TO ENABLE THEM TO DEVELOP SUCH LAND AND/OR TO DEVELOP CROWN LAND ADDITIONAL TO THEIR GRANTS.

The following proposals under paragraphs (a), (b), (c) and (d) will apply to servants defined in section 1(a) of the Scheme :-

(a) It is provided by Paragraph 17 of the Kenya and Uganda Railways and Harbours European Pension Regulations 1927 that where a European Officer, holding a pensionable office, who is not on probation or agreement, dies while in the service of the High Commissioner for Transport and during the five years preceding his death, has continuously held pensionable office in the Services or Offices in other public service which were, when he held them, pensionable under the pensions regulations applicable to such service, it shall be lawful for the High Commissioner to grant to his legal personal representatives a gratuity of an amount not exceeding one year's pensionable emoluments; and paragraph 33 (1) of the Kenya and Uganda Railways and Harbours European Pension Regulations gives such officer the option of being paid in lieu of any pension accruing under such Regulations, a pension at the rate of three-fourths of such pension, together with a gratuity equal to ten times the amount of the reduction so made in pension.

PART II.

Eligibility of servants to acquire other than Crown Land or facilities to develop Crown Land or additional Crown Land allotted under Part I.

Additional provisions for Railway and Harbour Servants embrace not only Pensionable servants but non-pensionable servants who are contributors to the Kenya and Uganda Railways and Harbours Provident Fund.

Paragraphs (a) to (e) apply similarly to Pensionable Railway and Harbour Servants and Civil Servants.

Para (a) With exception of substitution of appropriate paragraphs of the Kenya and Uganda Railways and Harbours European Pension Regulations 1927 the terms of the two paragraphs of the two memoranda embodying the schemes are identical.

lotted must be personally occupied by the allottee during 3 years within the first five years from the date of allotment. Any occupying completed prior to retirement for the purpose of condition.

Occupation.

(f) The land allotted must be personally occupied by the allottee for a period aggregating 3 years within the first five years from the date of allotment. Any occupying completed prior to retirement not to count for the purpose of this condition.

Occupation.

(f) Identical.

to be permitted until the occupation condition has been complied with, except in the case of death or to another retiring officer who may be equally eligible for participation in the scheme. Transfer at any subsequent time except in the case of death or to any person other than an official eligible to participate in the scheme to be permitted only on payment of the full outstanding balance of purchase price. In the case of transfer on the death of the allottee or to an official eligible to participate, the transferee shall take over all outstanding obligations.

Transfer.

(g) No transfer to be permitted until the occupation condition has been complied with, except in the case of death or to another retiring officer who may be equally eligible for participation in the scheme. Transfer at any subsequent time except in the case of death or to any person other than an official eligible to participate in the scheme to be permitted only on payment of the full outstanding balance of purchase price. In the case of transfer on the death of the allottee or to an official eligible to participate, the transferee shall take over all outstanding obligations.

Transfer.

(g) Identical.

will be required to pay on the issue of title, the usual fees due under the Ordinance, e.g., survey fees, cost of deed, registration fee and stamp duty.

Fees and Charges.

(h) The allottee will be required to pay on the issue of title, the usual fees due under the Ordinance, e.g., survey fees, cost of deed, registration fee and stamp duty.

Fees and Charges.

(h) Identical.

to be completed within twelve months of the date of allotment.

Titles.

(i) Titles must be completed within twelve months of the date of allotment.

Titles.

(i) Identical.

is provided that in individual cases special circumstances may arise which would make the strict enforcement of the above conditions a hardship; in such cases the general authority vested in His Excellency the Governor under section 6 (2) of the said Crown Lands Ordinance, to waive or vary conditions of leases may be invoked.

6. It is recognised that in individual cases special circumstances may arise which would make the strict enforcement of the above conditions a hardship; in such cases the general authority vested in His Excellency the Governor under section 6 (2) of the said Crown Lands Ordinance, to waive or vary conditions of leases may be invoked.

Para. 6.

Identical.

PART II.

PROVISIONS FOR ASSISTING RETIRING PENSIONABLE OFFICIALS GOVERNMENT TO ACQUIRE LAND IN THE COLONY OTHER THAN CROWN LAND UNDER THE ABOVE SCHEME TO DEVELOP SUCH LAND AND/OR TO DEVELOP ADDITIONAL TO THEIR GRANTS.

PART II.

ADDITIONAL PROPOSALS FOR ASSISTING RETIRING PENSIONABLE SERVANTS AND NON-PENSIONABLE SERVANTS WHO ARE CONTRIBUTORS TO THE KENYA AND UGANDA RAILWAYS AND HARBOURS PROVIDENT FUND TO ACQUIRE LAND IN THE COLONY OTHER THAN CROWN LAND AND/OR WHERE THEY HAVE BEEN GRANTED AN ALLOTMENT OF CROWN LAND UNDER THE ABOVE SCHEME TO DEVELOP SUCH LAND AND/OR TO DEVELOP CROWN LAND ADDITIONAL TO THEIR GRANTS.

PART II.

Eligibility of servants to acquire other than Crown Land or facilities to develop Crown Land or additional Crown Land allotted under Part I.

Additional provisions for Railway and Harbour Servants embrace not only Pensionable servants but non-pensionable servants who are contributors to the Kenya and Uganda Railways and Harbours Provident Fund.

by section 18 of the European Officers Pensions Regulations 1927, that where an European Officer, holding a pensionable office, dies while in and during the five years preceding his death, has been held them, pensionable under the provisions to such service, it shall be lawful for the grant to his legal personal representatives a not exceeding one year's pensionable emoluments; Schedule of the Ordinance gives such officer the in lieu of any pension accruing under the Ordinance of three-fourths of such pension, together with a times the amount of the reduction so made in

The following proposals under paragraphs (a), (b), (c) and (d) will apply to servants defined in section 1(a) of the Scheme :-

(a) It is provided by Paragraph 17 of the Kenya and Uganda Railways and Harbours European Pension Regulations 1927 that where a European Officer, holding a pensionable office, who is not on probation or agreement, dies while in the service of the High Commissioner for Transport and during the five years preceding his death, has continuously held pensionable office in the Services or Offices in other public service which were, when he held them, pensionable under the pensions regulations applicable to such service, it shall be lawful for the High Commissioner to grant to his legal personal representatives a gratuity of an amount not exceeding one year's pensionable emoluments; and paragraph 33 (1) of the Kenya and Uganda Railways and Harbours European Pension Regulations gives such officer the option of being paid in lieu of any pension accruing under such Regulations, a pension at the rate of three-fourths of such pension, together with a gratuity equal to ten times the amount of the reduction so made in pension.

Paragraphs (a) to (e) apply similarly to Pensionable Railway and Harbour Servants and Civil Servants.

Para (a) With exception of substitution of appropriate paragraphs of the Kenya and Uganda Railways and Harbours European Pension Regulations 1927 the terms of the two paragraphs of the two memoranda embodying the schemes are identical.

recommended that in the case of officers who express their intention of retiring on pension within five years, and are eligible to do so, and who express the further intention of remaining in the Services until retirement, and who have given notice of their intention to accept a reduced pension and gratuity under paragraph 35 (1) of the said Regulations, the High Commissioner may, if requested to do so, advance to them sums not exceeding the amount which in the event of death the High Commissioner would be empowered by the Regulations to pay to their estates, or not exceeding the amount which will be payable to them as the total accumulated portion of their pension from all sources, whichever is the lesser amount, for the purpose of enabling them to purchase and develop prior to retirement, land other than Crown Land, and/or where they have been granted an allotment of Crown Land under the scheme to develop such land and/or to purchase and develop Crown Land additional to their grants, in order that it may be ready for their beneficial occupation immediately after retirement.

It is recommended that any amount advanced should bear a rate of interest not exceeding 5% per annum, and that it should be a condition of the agreement that, if not previously repaid, the advance should be deducted in full out of the gratuity which would become payable under the Regulations on retirement, or at death as the case may be. As a further security against loss it is proposed that the Government should take a mortgage over the property for the amount of the advance, and that no transfer of the property be permitted until the mortgage has been discharged.

It is felt that if each application for an advance is considered on its merits (the consideration to include the probability or otherwise of granting a gratuity to the officer's estate in the event of death) and the expenditure on development is required to be in accordance with a plan approved by the Committee referred to in paragraph 4 of the Regulations, the Government will be full secured against loss. It is also felt that very great encouragement will be given by the scheme to the settlement of officers in the Colony on retirement, and that the security on which it is proposed to make advances under the scheme will be considerably greater than that accepted by several of the Dominions under their settlement schemes.

It is recommended that the time within which the privilege of a single passage may be claimed under section 155 of the Kenya Code of Regulations, be extended to a period of two years from the date of cessation of duty, and that a period equivalent to the length of the voyage be granted as additional leave on full pay irrespective of whether the passage be claimed within two months as at present in force under this section.

(b) It is recommended that in the case of officers who express their intention of retiring on pension within five years, and are eligible to do so, and who express the further intention of remaining in the Services until retirement, and who have given notice of their intention to accept a reduced pension and gratuity under paragraph 35 (1) of the said Regulations, the High Commissioner may, if requested to do so, advance to them sums not exceeding the amount which in the event of death the High Commissioner would be empowered by the Regulations to pay to their estates, or not exceeding the amount which will be payable to them as the total accumulated portion of their pension from all sources, whichever is the lesser amount, for the purpose of enabling them to purchase and develop prior to retirement, land other than Crown Land, and/or where they have been granted an allotment of Crown Land under the scheme to develop such land and/or to purchase and develop Crown Land additional to their grants, in order that it may be ready for their beneficial occupation immediately after retirement.

(c) It is proposed that any amount advanced in terms of the preceding paragraph should bear interest at a rate not exceeding 5% per annum, and that it should be a condition of the agreement that, if not previously repaid, the advance should be deducted in full out of the gratuity which would become payable under the Regulations on retirement, or at death as the case may be. As a further security against loss it is proposed that the Government should take a mortgage over the property for the amount of the advance, and that no transfer of the property be permitted until the mortgage has been discharged.

(d) It is felt that if each application for an advance is considered on its merits (the consideration to include the probability or otherwise of granting a gratuity to the officer's estate in the event of death) and the expenditure on development is required to be in accordance with a plan approved by the Committee referred to in paragraph 4 of the proposed scheme, the Government will be full secured against loss. It is also felt that very great encouragement will be given by the scheme to the settlement of officers in the Colony on retirement, and that the security on which it is proposed to make advances under the scheme will be considerably greater than that accepted by several of the Dominions under their settlement schemes.

(e) It is recommended that the time within which the privilege of a single passage may be claimed under section 155 of the Kenya Code of Regulations, be extended to a period of two years from the date of cessation of duty, and that a period equivalent to the length of the voyage be granted as additional leave on full pay irrespective of whether the passage be claimed within two months as at present in force under this section.

(f) The following proposals under paragraphs (f) and (g) will apply to servants defined in Section 1 (b) of the Scheme:

(f) It is recommended that in the case of non-pensionable officers who are and have been for a period of not less than 10 years, members of the Provident Fund controlled by the High Commissioner for Transport, and who express their intention of retiring on the expiration of their agreement or their term of service, the High Commissioner for Transport should, if requested to do so, advance to them sums not exceeding one half of the amount of the compulsory contributions only, standing to their credit in the books of such Provident Fund for the purpose of enabling them to purchase and develop prior to retirement, land other than Crown Land, and/or where they have been granted an allotment of Crown Land under the scheme to enable them to develop such land and/or to purchase and develop Crown Land additional to their grants, in order that it may be ready for their beneficial occupation immediately after retirement. Also the High Commissioner should, if requested to do so, advance to them a further amount, as required, up to a total not exceeding the balance of such compulsory contributions for the purpose of developing land purchased under these regulations. The High Commissioner may decline to grant such last mentioned advances unless he is satisfied that such sum is to be utilized purely for development purposes.

(g) It is recommended that the time within which the privilege of a single passage may be claimed under section 155 of the Kenya Code of Regulations, be extended to a period of two years from the date of cessation of duty, and that a period equivalent to the length of the voyage be granted as additional leave on full pay irrespective of whether the passage be claimed within two months as at present in force under this section.

Para. (b). Identical.

Para. (c). Identical.

Para. (d). Identical.

Para. (e). Identical.

Portion from here onwards only applicable to non-pensionable Railway and Harbour servants who are contributors to Provident Fund.

(f) This paragraph contemplates that Provident Fund contributors of not less than 10 years membership of Fund (period corresponds to 10 years qualification fixed for non-Pensionable Civil Servants under Part I, Para. 1(b)), to be allowed an advance of one half of their compulsory contributions to such Fund, to enable them during their last tour of service to purchase and develop prior to retirement, land other than Crown Land, or to develop Crown Land allotted under Part I of the Schemes, and also to purchase and develop Crown Land additional to such grants. The paragraph further provides that the High Commissioner may advance further amounts up to the full extent of compulsory contributions for the development of land purchased under this memorandum. Similar provisions are not contained in the Civil Servants' Scheme for non-pensionable servants, because, apart from being non-pensionable, they have no contributions in a Fund similar to the Provident Fund for Railway and Harbour servants.

(g) This paragraph embodies similar provision for non-pensionable Railway and Harbour servants who are contributors to Provident Fund (e) of the Railway and Harbour scheme and the corresponding paragraph of the Civil Servants scheme.

1733

Leader.

The Closer Settlement of Kenya

It would be as false as it would be foolish for critics of Dr. Burdett to seek with superficial brilliance to detect in the vehemence of his attack on the Closer Settlement scheme, evidence of the detrimental effect that he attributes to long residence in the Tropics, and no such silly discount will be made of his views, we are assured, by authorities in Europe and elsewhere who are able to compare and correlate the experiences and histories of attempted white colonisation in tropical areas: as he rightly observes "it is gross ignorance of the history of man . . . to say that settlement in these Highlands is a first experiment with white men in the Tropics" and even though others might venture to enumerate important ameliorating conditions that have been brought to the assistance of later experiments in this sense compared with the past, and attribute to them an effect greater than Dr. Burdett seems willing to do, they, if they are wise, would not attempt to exaggerate their force and influence. The paper he read before a recent meeting of the local branch of the British Medical Association, and which we published yesterday at all events conveys a most forcible and arresting warning that will not be without very great effect upon public opinion here and overseas and upon the authorities in whose hands lies the final approval or refusal of elaborate schemes for Closer Settlement or other schemes based on the assumption that Kenya is a "white

man's country." The Secretary of State, who, as His Majesty the Governor recently announced, has given only partial approval to one of the more risky sections of the Closer Settlement scheme, will probably find in the views of Dr. Burdett, which are based on prolonged experience, medical grounds for fortifying his caution, which may be based at present mainly on financial grounds.

It may be assumed that the giving of publicity to views such as Dr. Burdett's will not be popular with the afflicted, and seeking to affect others with myopia, that sees in East Africa just what they desire specifically to see; but the allegation that it may equally be assumed will be made that the giving of that publicity is dictated by a desire to "crab" the country will be as dishonourable as it is incorrect. On grounds other than, though closely related to, those urged by Dr. Burdett, we have condemned the Closer Settlement proposals of the Government; they are, we hold, whatever their authors' good intentions may be, in effect a trap to catch the unwary, the unprepared, and the insecure; and their evil will not stop with the individual disasters they induce and cause, but will affect the physical and moral health of the whole Colony. It is not without grave significance that large numbers of working farmers of a race accustomed to African conditions than those this scheme sets out to attract have during the past year or so returned southward after longer or shorter periods of sustained effort to make good. Not all who avail themselves of the superficial promise of this scheme will be able to leave when disillusion sets in, and not all will bring with them the

cultural ability which Dr. Burdett rightly demands shall be very highly to withstand; in addition to the normal aggravations of tropical life, the infantile depression of failure. We oppose the scheme because it assumes that a very open question has been settled in the direction the authors of the scheme would desire; that assumption underlies, at the immense cost of this and succeeding generations, many other enterprises the Kenya Administration of recent years have embarked upon; the rhetoric that sees in a new school in a delightful location, the nucleus of a university, the refusal to cut losses and the decision to bind them permanently on posterity by making Nairobi a Federal Capital; these and many other pronouncements and acts of the Administration are alike based on the false assumption to which we have referred, and whether deliberately calculated with that object or not, can scarcely fail to impress the ignorant with the illusory faith that the Closer Settlement Scheme is in no sense a risk or gamble, but a generous promise.

If Dr. Burdett's warning, with whatever discount has to be made of his emphasis, serves the purpose of suggesting caution and care on the part of the Imperial Government and the British public in regard to a scheme that is madly and may be disastrously premature, something towards the right and proper progress of Kenya will have been achieved. It is for that we hope.

Telegraphic Address

"OVERSEAS", PARIS, LONDON.

Telephone - VICTORIA 8540.

WBA/HMM.

Communications on this subject should be addressed to—

THE SECRETARY,  
and the following reference quoted:—

3560/1927.



OVERSEA SETTLEMENT DEPARTMENT,  
DOMINIONS OFFICE.

SAXTON HOUSE,

TOTHILL STREET,

LONDON, S.W.

RECEIVED  
19 OCT 1929  
COL. OFFICE

17 OCT 1929 19

*Attach to file  
of July*

*Recd  
19 10 29*

*16*

Dear Parkinson,

With reference to your letter of the 12th  
October to Whiskard, ref. 15576/29, it may be well if  
I place definitely on record that we agree to the draft  
despatch to the Kenya Government, subject to the  
following minor alterations in paragraph 3:-

- (1) the insertion of the word "satisfactory"  
before the word "experience" in line 7, and
- (2) the deletion of the words "further assistance"  
in line 10, and the substitution of the words  
"additional settlers".

I telephoned to you to this effect yesterday  
and understand that the despatch has gone. If you could  
conveniently let us have a copy of the actual despatch  
with enclosures, we should be glad of them for our papers.

Yours sincerely,

*Stanley Murray*

C.C. Parkinson Esq.,  
DOMINIONS OFFICE.

SECRET  
SECRET  
SECRET

For mail  
Chitoch

17  
C. D. October, 1948.  
R. 1007  
D. 1/4

Sir P. S.

Recd 10/11

21

Sir,

I have the honour to confirm my telegram of the 11th October regarding the proposals for Closer Settlement in Kenya, which read as follows:-

"11th October Your despatch of 26 June No 383 proposals for closer settlement are dependent upon establishment of land bank as to which I will telegraph separately. If land bank is established I shall be prepared to agree generally to proposals provided that the number of small holdings under scheme A is limited at any one time in the first instance to

copy to O.S.D. 13/11/48

Copy (with enclosure)

W. O. S. D. in  
with ref. (11)

to be and on the understanding that the whole cost of training and necessary maintenance is borne by Government of Kenya.

I am sending by despatch for your consideration draft agreement prepared in Oversea Settlement Department which would provide for co-operation in respect of twelve holdings under scheme A and ten under scheme B for settlers from this country."

2. I now enclose the draft of an Agreement into which it is suggested that His Majesty's Government should enter with your Government, and I shall be glad to receive any observations which you may have to offer on its terms. ~~if it is~~ <sup>should it be</sup> satisfactory to your Government, it will, of course, be recommended that arrangements are made for the establishment of a Land Bank, be submitted to the Treasury for approval.

Copy will be made - 100  
encl to (11)



3. It will be observed that the Schedules to the draft Agreement provide for the setting aside of 12 holdings under Scheme A and of 10 farms under Scheme B for settlers from this country. <sup>the</sup> If and when <sup>settling</sup> there has been experience of the Scheme in actual operation, and it appears that there is a demand for <sup>additional settlers</sup> further assistance under Scheme B, I should be prepared, subject to the concurrence of the Lords Commissioners of the Treasury, to consider an extension of the Agreement. I should however prefer for the time being to retain the limits at present embodied in the draft Agreement.

4. You will observe also that in paragraph 3 of the Schedule (Scheme A) and paragraph 4 of the Schedule (Scheme B) the amounts of

[ These 2 amendments suggested by O.S.D. ]  
 read

the grants to be made towards the cost of passages have been left blank. I should be glad if there might be inserted for consideration the actual figures which you may think appropriate. In this connexion I should be glad to learn, with reference to paragraph 4 (b) of your despatch No. 545 of the 19th November, 1928, whether a definite arrangement has been made with the Conference Lines for a rebate of 15% to be granted on the cost of passages. If so, it would be convenient that copies of any correspondence which has passed on the matter should be sent with your reply to this despatch.

5. The question of the training and maintenance of settlers under Scheme A has received very careful consideration, but I regret that I am unable to arrange that any part of the expenditure incurred in this connexion should be borne by

His

10/21/25  
40

Mr. Clegg 12 x 25  
Mr. Pender 12 x 25  
Mr.

- Mr. Botkinley.
- Sir E. Harding.
- Sir J. Shuckburgh.
- Sir G. Grindle.
- Sir C. Davis.
- Sir S. Wilson.
- Mr. Ormsby-Core.
- Lord Lovat.
- Mr. Amery.

*Ans'd. 11/2*  
50 former Penderman

13

12th October 1925

DRAFT.

G.G. Whistler copy

10/21/25

Age  
you are  
(with out conals)

Dear Whistler  
In reference to your  
letter no. 1560/1925 of  
the 27th September about  
the heavy plane settlement  
I think we are preparing  
to send a despatch to  
the Gov as in the  
enclosed file

Had a talk with

10/21/25

Please ~~send~~ Garnett  
by telephone before sending  
forward the papers here, & think  
the app. is all right, but  
please suggest any amendments  
that you think should be made.

We shall like to see the  
draft of the new Amendment's  
made, so as to see how  
practicable?

Yours,

- Mr. Cliffe
- Mr. [unclear]
- Mr. [unclear]
- Mr. Bottomley
- Mr. E. Harding
- Sir J. Shuckburgh
- Sir G. Grindle
- Sir C. Davis
- Sir S. Wilson
- Mr. Ormsby-Gore
- Lord Lovat
- Mr. Amery

DRAFT.

Fugate 12/16/29  
W's currency

Copy (as draft) to [unclear] 12/16/29

October 1929

I have been in conference  
with [unclear] regarding the  
proposition of the [unclear]  
[unclear]

[I have given in full  
[unclear]]

[I have the draft of  
the Agreement into which  
I have suggested that E  
[unclear] [unclear] [unclear]  
[unclear] [unclear] [unclear]  
[unclear] [unclear] [unclear]

~~Copy to [unclear] [unclear]~~



X. 15576/29 Kelly, a

Mr. Alfred Hatwell  
Mr.

Code of  
£30 to 11/10  
for

- Mr. Batemley.
- Sir E. Harding.
- Sir J. Shuckburgh
- Sir G. Grenville
- Sir C. Davis.
- Sir S. Wilson.
- Mr. Ormsby-Gore.
- Lord Lond.
- Mr. Amery.

[7]

DRAFT. Code tit.  
Government  
Minister

11 notes you date of 26 June  
No. 383 proposals for  
close settlement are  
dependent upon establish-  
ment of land bank  
as to which I will  
re-phrase separately  
of land bank is  
established I shall  
be prepared to agree  
generally to proposals  
provided that the number  
of small holdings  
under scheme A  
is limited, at any  
rate in the first  
instance to twelve  
and on the understanding  
that

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that the whole cost of  
training & where necessary  
maintenance is borne  
by Govt. of Kenya & I am  
sending by dispatch for your  
custom draft agreement  
prepared in overseas  
settlement dept. which  
would provide for cooperation  
in respect of ~~the~~ twelve  
holdings under scheme A  
& ten under scheme B for  
settlers from this country.

I am

that the whole cost of  
training where necessary  
maintenance is borne  
by Govt. of Kenya & I am  
sending by dispatch for you  
custom draft agreement  
prepared in overseas  
settlement dept. which  
would provide for cooperation  
in respect of ~~the~~ livestock  
holdings under scheme A  
and under scheme B for  
settlers from this country.

I am



Telegraphic Address:

"OVERSEASSETT, PARI, LONDON"

Telephone: VICTORIA 8640

44 /



Communications on this subject should be addressed to—

THE SECRETARY,  
and the following reference quoted:—

3560/1927.

OVERSEA SETTLEMENT DEPARTMENT,  
DOMINIONS OFFICE,  
CAXTON HOUSE,  
TOTHILL STREET,  
LONDON, S.W.1.

R 3  
28 SEP 1929  
COL. OFFICE

27 SEP 1929

19

Sir,

*no. 9*

In reply to your letter of August 6 (15576/29)

regarding the closer settlement proposals of the Government of Kenya, I am directed by the Secretary of State for Dominion Affairs to enclose herewith a draft of an Agreement into which it is suggested that the Kenya Government should be invited to enter for this purpose. This Agreement has not yet been submitted to the Treasury for approval in detail; and, subject to any further observations which the Secretary of State for the Colonies may wish to make in the matter, it is proposed to submit it to the Treasury at an early date.

2. With reference to paragraph 4 of your letter, it will be observed that the schedule to the draft Agreement provides for the setting aside of 12 holdings under Scheme A and of 10 farms under Scheme B. If and when there has been experience of the scheme in actual operation, and it appears that there is a demand for further assistance under Scheme B, Lord Passfield would be prepared, subject to the concurrence of the Treasury, to consider an extension of the Agreement: but he would prefer for the ~~present~~ <sup>time being</sup> to retain the limits at present embodied in the Agreement.

*Ans to 12 OCT 1929  
Copy and of no. 628-17-X-29*

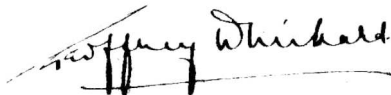
The Under Secretary of State,  
COLONIAL OFFICE.

3. As regards the question of training and maintenance for settlers under Scheme A, it will be observed that the draft Agreement provides that the whole cost of training and, where necessary, maintenance must be borne by the Kenya Government. It will be remembered that the Closer Settlement proposals as originally submitted by the Kenya Government and discussed with the Oversea Settlement Committee in 1927 did not contain any provision for training or maintenance: and, while Lord Passfield concurs in the view expressed in your letter that provision for training and maintenance should be made, he regrets that he does not feel able to agree that any part of the cost of such provision should be borne by His Majesty's Government in the United Kingdom.

4. Copies of your letter of August 6th and of this reply have been sent to the Treasury.

I am, Sir,

Your obedient Servant,

  
A handwritten signature in dark ink, reading "Geoffrey Whithard". The signature is written in a cursive style with a long horizontal flourish underneath the name.

KENYA LAND SETTLEMENT SCHEME.

AN AGREEMENT made the \_\_\_\_\_ day of \_\_\_\_\_ one thousand nine hundred and twenty-nine between HIS MAJESTY'S SECRETARY OF STATE FOR DOMINION AFFAIRS (hereinafter called "the Secretary of State") of the one part and the GOVERNMENT OF KENYA COLONY (hereinafter called "the Colonial Government") of the other part.

WHEREAS under the Empire Settlement Act 1922 the Secretary of State may co-operate with the Government of any part of His Majesty's Dominions in formulating and carrying out schemes for affording joint assistance to persons who intend to settle in any part of His Majesty's Dominions.

AND WHEREAS the Colonial Government is desirous of carrying out schemes (hereinafter called "the said schemes") for the migration to Kenya Colony (hereinafter called "the Colony") of approximately thirty new migrants (single or married) from the United Kingdom of Great Britain and Northern Ireland (hereinafter called "the United Kingdom") and for their settlement on land holdings (Scheme A) and on farms (Scheme B) to be provided within the Colony.

AND WHEREAS the Treasury have agreed to the terms of this agreement.

NOW THEREFORE it is agreed as follows:-

1. The said schemes as set out in the Schedules hereto shall be carried out by the parties to this agreement.
2. The Colonial Government shall undertake all the administrative functions which fall to be undertaken by that Government under the said schemes and in particular shall -

Handwritten notes and stamps on the right margin, including a vertical stamp with the number '300' and other illegible markings.

- (a) take the necessary steps for the recruitment and selection of the migrants and for the submission of their applications for the approval of the Secretary of State.
- (b) make adequate arrangements for the reception of the migrants on arrival and for their subsequent settlement and aftercare.
- (c) maintain an adequate organisation in the Colony for the collection of sums due from persons to whom loans have been advanced under this Agreement.
- (d) take the necessary steps to secure the prompt collection of these sums as they become due.

3. The expenses of the said schemes shall be deemed to be the total amount of assistance whether by way of free grant or loan given to approved persons under this Agreement in respect of

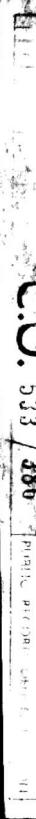
(a) Passages

Cash advances for improvements on land holdings and for stock and equipment and shall be shared equally by the Secretary of State and the Colonial Government.

4. The Secretary of State and the Colonial Government shall bear their own expenses of administering the said schemes.

5. The Colonial Government shall in the first instance make all payments and advances under this Agreement and shall make claims upon the Secretary of State in an agreed form for his share of such payments and advances.

6. The Colonial Government shall keep a separate account of sums received on account of repayments of the advances with interest and shall render to the Secretary



of State at the end of each quarter or at such other intervals as may be mutually agreed an officially certified account of the sums received in that quarter or period. The Colonial Government shall simultaneously pay to or to the account of the Secretary of State one half of the amount of the sums so received.

7. The Colonial Government undertake to furnish the Secretary of State with particulars in regard to the settlers or their land holdings in such form and at such times as he may reasonably require, and will furnish the Secretary of State with a report on the thirty-first day of March in each year beginning March 1931 showing the general progress being made in regard to the schemes the extent to which settlers are proving successful and repaying their advances and such other details as may from time to time be required.

8. The Colonial Government shall cause the accounts referred to in this agreement to be audited once in each year by its official auditor and shall furnish the Secretary of State with copies of his certificate and report.

9. The Colonial Government shall make arrangements to furnish on the request of the Secretary of State such information or explanations if any as may be required by His Majesty's Comptroller and Auditor General for the purpose of his audit of the Imperial accounts.

Signed for and on behalf of the Secretary of State for Dominion Affairs.

WITNESS:

Signed for and on behalf of the Colonial Government.

WITNESS:

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49

SCHEDULE.

SCHEME A.

1. Approximately twelve small holdings to be set aside by the Colonial Government for an experimental land settlement scheme for settlement as required within three years of the date of this Agreement.
2. The holdings to be allocated to settlers from the United Kingdom who sail for the Colony on or after the date of this Agreement. The settlers to be as far as possible men skilled in some craft.
3. The Secretary of State and the Colonial Government to make free grants in equal shares towards passages (a) for an adult of not exceeding £                      and (b) for a child (i.e. a person charged for by a Shipping Company at a child's rate, of not exceeding £                      .
4. The Colonial Government to grant free transport facilities on Railways in the Colony.
5. The land to be provided by the Colonial Government and charged to the settlers at a fair valuation not in excess of three pounds per acre. The value of the land not to be accounted as a contribution by the Colonial Government.
6. Assistance to the settlers to take the form of advances for improvements on land holdings and for stock and equipment not exceeding for any one settler £400 to be contributed in equal parts by the Secretary of State and the Colonial Government. In exceptional circumstances and at the discretion of the Colonial Government a further joint advance of £200 may be made. The Secretary of State's advances not to exceed in the case of any one settler £300 in all.
7. The price of the land charged to the settlers under Clause 5 of this Schedule to be repayable with interest not exceeding 6% per annum over a period of 20 years. The first instalment to be due one year after

the date upon which the land holding is allocated to the settler and no interest to be charged during the said year.

8. Advances under Clause 6 of this Schedule to be repayable with interest at or about 6 per annum by equal half yearly instalments comprising principal and interest over a period of twenty years. The first instalment to be due one year after the date upon which the land holding is allocated to the settler and no interest to be charged during the said year.
9. Losses in respect of advances under Clause 6 of this Schedule to be shared equally by the Secretary of State and the Colonial Government.
10. The advances under Clause 6 of this Schedule to be secured by a first mortgage over the whole of the property including land held by the settler in favour of the Colonial Government on account of the Secretary of State and the Colonial Government and advances under Clause 6 to be given priority in regard to repayments, all receipts from the settlers being applied firstly in repayment of advances under Clause 6 with interest on the advances.
11. No freehold title to the land or title to other property purchased with the advances under Clause 6 hereof shall be given to a settler until he has completely repaid the debt in respect of the land and the said other property.
12. In cases where a land holding is relinquished by a settler the land holding to be if possible transferred to another settler under this agreement.

The Colonial Government to report the circumstances of every case to the Secretary of State and to take all necessary steps to conserve his interests.

13. The Colonial Government undertake to make arrangements for suitable training to be provided for settlers upon arrival in the Colony, to supervise generally their welfare during the period of training and, where necessary, to provide for the maintenance of the settlers during such period.



SCHEDULE.SCHEME B.

1. Approximately ten farms of from 300 to 1200 acres in area to be set aside by the Colonial Government for an experimental land settlement scheme for settlement as required within three years of the date of this Agreement.
2. The farms to be allocated to settlers from the United Kingdom who sail for the Colony on or after the date of this Agreement.
3. The settlers to be required to be in possession of approximately £1500 capital. The Colonial Government shall require each settler approved under this scheme to deposit not less than 75 per centum of his capital with the Colonial Government at interest of not less than 5/ per annum.
4. The Secretary of State and the Colonial Government to make free grants in equal shares towards passages (a) for an adult, of not exceeding £2 and (b) for a child (i.e. a person charged for by a Shipping Company at a child's rate), of not exceeding £1.
5. The Colonial Government to grant free transport facilities on Railways in the Colony.
6. The land to be provided by the Colonial Government and charged to the settlers at a fair valuation. The value of the land not to be accounted as a contribution by the Colonial Government.
7. Assistance to the settlers to take the form of advances for improvements on farms, and for stock and equipment not exceeding for any one settler £400 to be contributed in equal parts by the Secretary of State and

and the Colonial Government. In exceptional circumstances and at the discretion of the Colonial Government a further joint advance of £200 may be made. The Secretary of State's advances not to exceed in the case of any one settler £300 in all.

8. The price of the land charged to the settlers under Clause 6 of this Schedule to be repayable with interest not exceeding 6% per annum over a period of 20 years. The first instalment to be due one year after the date upon which the farm is allocated to the settler and no interest to be charged during the said year.
9. Advances under Clause 7 of this Schedule to be repayable with interest at or about 6% per annum by equal half yearly instalments comprising principal and interest over a period of twenty years. The first instalment to be due one year after the date upon which the farm is allocated to the settler and no interest to be charged during the said year.
10. Losses in respect of advances under Clause 7 of this Schedule to be shared equally by the Secretary of State and the Colonial Government.
11. The advances under Clause 7 of this Schedule to be secured by a first mortgage over the whole of the property including land held by the settler in favour of the Colonial Government on account of the Secretary of State and the Colonial Government and advances under Clause 7 to be given the priority in regard to repayments, all receipts from the settler being applied firstly

firstly in repayment of advances under Clause 7 with interest on the advances.

12. No freehold title to the land or title to other property purchased with the advances under Clause 7 hereof shall be given to a settler until he has completely repaid the debt in respect of the land and the said other property.
13. In cases where a farm is relinquished by a settler the land holding to be if possible transferred to another settler under this agreement. The Colonial Government to report the circumstances of every case to the Secretary of State and to take all necessary steps to conserve his interests.
14. The Colonial Government undertake to make arrangements for suitable training to be provided for settlers upon arrival in the Colony and to supervise generally their welfare during the period of training.

*10*  
Draft on

*15854/29 Kenya*

The Secretary,

Oversea Settlement Department.

We have had under further consideration the question of a grant towards the hostel for Nurses in Nairobi. Your file dealing with the subject is O.S.O. 2779/27; this was borrowed recently by Sir Gilbert Grindle and is returned herewith.

While he was in this country Sir Edward Grigg, the Governor of Kenya, took the matter up both with Sir Warren Fisher at the Treasury and with the Lord Privy Seal.

Mr. Amery's minute of 6.5.29 on your file indicates that if the Oversea Settlement Department had a free hand they might justify a contribution as part of a more general scheme. So far as concerns a free hand, the position is not changed: unless the Treasury can be persuaded to agree, no grant can be made by the Oversea Settlement Committee. So far as concerns

concerns a more general scheme, progress is now being made with proposals for closer settlement in Kenya (see C.O. letter No. 15576/29 of the 6th August), and a grant for the hostel might be related to those proposals.

The position has however changed in that it is now suggested that public faith is, in effect, pledged in Kenya, and that people have been led to believe in the Colony that a grant of £1000 from the Oversea Settlement Department would be forthcoming; and Sir Edward Grigg has stated that he obtained promises to contribute £1000 each from Sir Otto Beit and Sir Robert Horne's fund, if the Oversea Settlement Committee would produce £1000, that Lord Lovat told him that <sup>he</sup> ~~one~~ could accept these two offers on the understanding that the Oversea Settlement Committee would vote £1000, and that Sir Otto Beit and Sir Robert Horne then paid over their contributions. According to information supplied by Sir Edward Grigg last July, there is a debt on the building of just under £2000, due partly to the failure of the Oversea Settlement Committee to provide the grant upon which he had relied and partly to excesses on the original estimate for construction and equipments. It appears that the Rothschild Institute granted

granted £3,500; and £2,500 was raised locally; and the steamship lines have assisted by giving free passages for Nurses, but the details of this arrangement are not known to us.

The enclosed copy of the East African Standard of the 8th September, 1928 contains an article on page 24 which appears to support the suggestion that in Kenya public faith has been pledged in the matter of a grant of £1000 from the Oversea Settlement Department.

In all the circumstances the case seems now to have gone rather beyond the stage when it can be considered solely upon its merits; and it is thought that it should be brought again before the Oversea Settlement Committee with a view to a recommendation being made to the Treasury that the Oversea Settlement Department should now provide £1000 towards the hostel.

SIR,  
H. ALLEN

East African Department,  
Colonial Office.

3/ August, 1929.

Mr. Parkinson. 29.7.29

Mrs.

Downing Street,

July 1929

RECEIVED  
R 1 AUG  
D 5

Sir,

X Sir

Mr. Oswald

Lord Lloyd

Mr. Amery

[2]

DRAFT.

THE SECRETARY,  
OVERSEAS SETTLEMENT  
DEPARTMENT.

With reference to your letter  
No. 2774/29 of the 12th March and  
connected correspondence, I am etc.  
to inform you that he has had  
under consideration the <sup>proposals</sup> ~~proposals~~ of  
the Government of Kenya for <sup>C</sup> closer  
~~settlement~~ as set out in the "Summary  
of Closer Settlement Proposals  
1928", copies of which were enclosed  
in the letter from this Department  
No. 45013/28 of the 24th December  
1928.

2. Lord Passfield discussed  
these proposals with Sir Edward  
Grigg on the 23rd July, and he then  
informed Sir Edward Grigg that he  
was prepared to agree to them  
generally, provided that the number  
of

of small holdings under Scheme A. is limited, at any rate in the first instance, to 12.

3. It will, however, be appreciated that these proposals for closer settlement are dependent upon the establishment of a Land Bank. The proposals already made by the Government of Kenya <sup>for</sup> of a Land Bank are now under examination, and it is not possible to say yet how exactly the Bank will be constituted, nor when it will be set up.

4. It would ~~be~~ be convenient if the Overseas Settlement Department would <sup>state</sup> ~~say~~ precisely what action they will be prepared to take when the Land Bank is established, in connection with Schemes A and B. It is understood that since your letter of the 12th March was written, the Overseas Settlement Committee has given further consideration to the matter, and that agreement has been reached with the Treasury that assistance can be given through the Overseas Settlement Department to prospective settlers from this country under Schemes A. and B. up to a



Mr. Parkinson. 29.7.29

Mr.  
Mr.

~~Mr. [unclear]~~

~~Mr. [unclear]~~

~~Mr. [unclear]~~

X Sir G. G. [unclear]

~~Mr. [unclear]~~

X Sir S. [unclear]

Mr. Ormsby [unclear]

Lord Laval

Mr. Amery

*Approved. No. 18*

REC  
R 1 AUG  
9 5

Downing Street,

July 1929

Sir,

With reference to your letter No. 1779/1527 of the 12th March, and connected correspondence, I am etc. to inform you that he has had under consideration the <sup>proposal</sup> ~~offer~~ of the Government of Kenya for <sup>Closer Settlement</sup> ~~Settlement~~ as set out in the "Summary of Closer Settlement Proposals, 1928", copies of which were enclosed in the letter from this Department No. 15013/28 of the 24th December 1928.

2. Lord Passfield discussed these proposals with Sir Edward Grigg on the 23rd July, and he then informed Sir Edward Grigg that he was prepared to agree to them generally, provided that the number

DRAFT.

THE SECRETARY,  
OVERSEAS SETTLEMENT  
DEPARTMENT.

of small holdings under Scheme A. is limited, at any rate in the first instance, to 12.

3. It will, however, be appreciated that these proposals for closer settlement are dependent upon the establishment of a Land Bank. The proposals already made by the Government of Kenya <sup>for</sup> ~~of~~ a Land Bank are now under examination, and it is not possible to say yet how exactly the Bank will be constituted, nor when it will be set up.

4. It would, ~~however~~, be convenient if the Overseas Settlement Department would <sup>state</sup> ~~say~~ precisely what action they will be prepared to take when the Land Bank is established, in connection with Schemes A and B. It is understood that since your letter of the 12th March was written, the Overseas Settlement Committee has given further consideration to the matter, and that agreement has been reached with the Treasury that assistance can be given through the Overseas Settlement Department to prospective settlers from this country under Schemes A. and B. up to a

of small holdings under Scheme A. is limited, at any rate in the first instance, to 12.

3. It will, however, be appreciated that these proposals for closer settlement are dependent upon the establishment of a Land Bank. The proposals already made by the Government of Kenya <sup>for</sup> of a Land Bank are now under examination, and it is not possible to say yet how exactly the Bank will be constituted, nor when it will be set up.

4. It would, ~~however~~, be convenient if the Overseas Settlement Department would <sup>state</sup> ~~say~~ precisely what action they will be prepared to take when the Land Bank is established, in connection with Schemes A and B. It is understood that since your letter of the 12th March was written, the Overseas Settlement Committee has given further consideration to the matter, and that agreement has been reached with the Treasury that assistance can be given through the Overseas Settlement Department to prospective settlers from this country under Schemes A. and B. up to a

a total of 30, viz., 20 under Scheme A.  
and 10 under Scheme B. In view of  
the Secretary of State's ~~decision~~ <sup>decision</sup> that  
the number to be assisted under Scheme A  
should be limited to 12, it is possible  
that the Overseas Settlement Department  
may be able to arrange for 18 under  
Scheme B. instead of 10 as now contempla-  
ted.

5. It is also understood that  
the Overseas Settlement Department have  
been in communication with the Treasury  
in regard to ~~a proposal for~~ <sup>provision for</sup> training  
and ~~maintenance grant~~ <sup>for</sup> for settlers under  
Scheme A. It seems clear that local  
opinion in Kenya regards ~~the proposals for~~ <sup>the</sup> training  
as essential in the circumstances  
of Kenya. ~~It is understood that local~~ <sup>has been ascertained</sup>  
~~farmers do not take men for tuition~~ <sup>in Kenya</sup>  
without payment, and that the average  
amount asked by a farmer who takes a  
pupil is £10 a month. The facilities  
for new settlers to gain experience are

thus

thus different from those obtaining  
in the Commissions, and it is <sup>to be noted</sup> thought  
that the Overseas Settlement Department  
~~will properly agree~~ in this case to ~~for~~  
provision for training and maintenance  
of settlers under Scheme A. during their  
first year in the Colony.

I am,

etc.

thus different from those obtaining

in the Dominions, and it is <sup>thought</sup> ~~thought~~

that the Overseas Settlement Department

~~will be able to arrange~~ <sup>will be able to arrange</sup> in this case to ~~provide~~ <sup>provide</sup>

provision for training and maintenance

of settlers under Scheme A. during their

first year in the Colony.

I am,

etc.

8 60

LAND BANK AND CLOSER SETTLEMENT.

The Kenya proposals for setting up a Land Bank and for closer settlement have been linked together in as much as the closer settlement proposals could not well be brought in unless a Land Bank is set up and a Land Bank might not be justified without the closer settlement scheme.

The Crown Agents for the Colonies in consultation with the General Division and Sir E. Grigg have been going carefully into the Land Bank proposals. Discussion is not yet finished, but possibly the Secretary of State would be willing to let Sir E. Grigg say that in principle he is prepared to agree to the setting up of a Land Bank, but that the matter is still being examined, and the Secretary of State cannot commit himself at all at this stage in regard to the arrangements which would have to be made in connection with the Bank or the details of its organisation.

In this connection, Sir E. Grigg has included a suggestion in a long memorandum which he has sent in about proposals under the Colonial Development Scheme that £100,000 should be earmarked from the Colonial Development Loan for the Kenya Land Bank and reserved for native purposes; that no interest should be paid for the first five years upon this <sup>sum</sup> scheme so that any native district which borrows money may definitely benefit by capital expenditure before being asked to pay a specific rate to meet interest and sinking fund charges. I have spoken with Mr. Boyd in regard to

this.

this, and it seems clear that it is not possible for the Secretary of State at this stage to give Sir E. Grigg any undertaking in regard to this proposal. All such proposals will have to be submitted to an Advisory Committee which does not yet exist. I gather that when the Colonial Development Bill is through, copies will be sent to Kenya among other Colonies, and the Government will be asked to submit schemes for consideration.

As regards the closer settlement proposal the Secretary of State has had some discussion already with Sir E. Grigg. Sir C. Wilson thought that the Secretary of State was disposed to agree generally to the scheme provided that the number of holdings under scheme "A" (i.e. scheme for young men with little or no capital) should be limited, at any rate in the first instance, to twelve as an experiment. If the Secretary of State is prepared to confirm this he would be able to inform Sir E. Grigg to-day.

Recd  
21.7.29

Some discussion between Sir E. Grigg and Sir C. Wilson was held on 21.7.29. Sir E. Grigg was informed that the Secretary of State was disposed to agree generally to the closer settlement scheme provided that the number of holdings under scheme "A" was limited to 12 as an experiment in the first instance.

1.4  
21.7.29



b2 8



GOVERNMENT HOUSE,  
NAIROBI,  
KENYA

KENYA

No. 80

CONFIDENTIAL.

RECEIVED  
22 JUL 1929  
DOL. OFF

26<sup>th</sup> June, 1929.

15198/28/3

Sir,

I have the honour to refer to Sir Edward Grigg's Confidential despatch No. 53 of the 26th. June last on the subject of land grants for East African Officials who are about to retire, and to <sup>Copy</sup> despatch No. 125 of the 13th. December last to which a reply has not yet been received. I shall be grateful if your views may be communicated to me as soon as possible, as a number of Officers in the Service, and some who have recently retired are very anxious to participate in such a scheme if approval be accorded. This matter of course forms part of the Closer Settlement Scheme as to which I have addressed a separate despatch to you by this mail.

no. 4

I have the honour to be,

Sir,

Your most obedient, humble servant,

ACTING GOVERNOR

THE RIGHT HONOURABLE SIDNEY WEBB, P.C.,  
SECRETARY OF STATE FOR THE COLONIES,  
DOWNING STREET,  
LONDON, E.C. 4.

PUBLIC RECORD OFFICE, LONDON

5 63

OVERSEA SETTLEMENTS COMMITTEE.

Minutes of the 164th Meeting, held on Tuesday the 16th April at 11.0 a.m. at Exton House, Tottill Street, Westminster, S.W.1.

PRESENT:-

Lord Plymouth - In the Chair.  
Mr. Macnaghten - Vice-Chairman.  
Mr. Baker.  
Sir Edward Crowe.  
Colonel Edwards.  
Mr. Evans.  
Mr. Lunn.  
Mr. Sabin (for Sir C. Howell Thomas).  
Mr. Skewington.  
Dame Aerial Talbot.  
Mr. Taylor (for Mr. Eady)

Mr. Plant, Secretary.

Lady Harcourt, Miss Pott and Mr. Garnett were also present.

Mr. H.T. Allen of the Colonial Office attended in connection with item 2.

1. The Minutes of the last meeting were confirmed as circulated.
2. Land Settlement in Kenya.

The Committee had before them a Memorandum regarding proposals put forward by the Government of Kenya Colony for experimental schemes of land settlement in Kenya under the Empire Settlement Act, one for the settlement of approximately 50 persons from the United Kingdom with little or no capital (Scheme 'A') and one for 30 settlers with substantial capital, differing from the former in that farms of from 500 - 1,000 acres instead of about 200 acres are in view and a capital of £1,500 is needed, (Scheme 'B'). The Committee were informed that at their 231st meeting 1927 it had been agreed in principle to co-operate under a scheme on the lines of Scheme 'A', but that the Colonial Government now desired to add to that scheme provision for training, and for the maintenance of settlers during their first year in the Colony.

The Vice-Chairman suggested that Scheme 'A' should be approved, including a contribution towards the annual cost of training and towards maintenance, and also a small experiment on the lines of Scheme 'B'.

Mr. H.T. Allen stated that the final approval of the Schemes was dependent upon the establishment of a Land Bank, which was under consideration. Local opinion supported the schemes and he hoped the Committee would be able to agree to cooperate.

Mr. Skewington  
to be added to the decision as to  
the...  
to officers of...  
had not...  
any adverse decision.

*Now the  
minutes  
has been  
also  
1928.*

Mr. Skevington stated that since Scheme 'A' was approved in 1927 the position had altered and that in view of the cost and lack of success of most land settlement schemes in the Dominions, the Treasury were unwilling to go beyond what had actually been agreed in 1927. The Kenya Government had no previous experience of assisted land settlement. It was probable that most of the settlers would be single men, and this meant that whereas in Canada each settlement represented 5 1/2 persons, in Kenya the number would be little more than one. Furthermore in Kenya, owing to the native population, there would be no indirect benefit from the creation of work in secondary industries.

Mr. Baker thought that the Committee should undertake an experiment in land settlement in Kenya and that the new provisions which the Colonial Government desired to include should be accepted.

The Vice-Chairman pointed out that the Empire Settlement Act applied to the Colonies and suggested that when an important Colony such as Kenya put forward definite proposals the Committee ought not to refuse experimental cooperation.

The Committee generally were in favour of entering into experimental schemes, possibly for a total of 30 settlers spread over both schemes, on the lines proposed by the Kenya Government, and the Chairman proposed that this expression of the Committee's views should be conveyed to the Secretary of State and his attention drawn to the views of the Treasury.

3. Annual Report; Recommendations as to Future Policy.

The Committee considered the recommendations as to future policy in the Annual Report.

The Vice-Chairman referred to the importance attached to land settlement when the policy which led up to the Empire Settlement Act was under consideration in 1921, the idea being that about half the annual provision should be assigned to schemes of land settlement and about half to passages, training etc. He also referred to Lord Lovat's views as to the necessity for providing a background of lar settlement. In his view one of the best methods of providing facilities for land settlement was to attend to single men and families the principle of the Canadian Boys Land Settlement Scheme.

He also felt that settlement along the lines of the 3,000 Families Settlement Scheme should be continued and expanded. Further discussions with the Dominion Authorities especially in Canada appeared to be desirable.

In response to a request by the Vice-Chairman Mr. Skevington outlined the proposal put forward by Lord Lovat whilst in Canada which was intended to provide facilities for persons who had been recruited in this country as farm workers and had made good after arrival in Canada. Under this scheme, which aimed at settling 20,000 families over ten years it was proposed that settlers should be charged interest at a slightly higher rate than that at which the Government could raise money to finance the scheme with the object of creating a fund to meet losses. The question of providing the capital for financing the settlers was a difficulty and caused the proposal to be dropped. Canada was not willing to provide the money and it was difficult for His Majesty's Government to raise the money as a loan in view of their financial policy. He personally thought that the scheme contained possibilities especially in view of the stimulus/

stimulus it would give to recruiting but he was not in a position to speak for the Treasury as he had not yet presented his report on his visit to the Dominions and did not know how far his own views would be endorsed by the Treasury.

It was suggested that the results of land settlement schemes in Australia, where conditions were so different from those in Canada, should not be allowed to prejudice land settlement schemes elsewhere.

Mr. Evans urged the raising of a loan to permit of the expenditure of £2,000,000 per annum on land settlement.

It was pointed out that it would be difficult to arrange any scheme of land settlement on a 50/50 basis under the Empire Settlement Act unless the cost of the land settlement administration overseas which was a very tangible contribution to any land settlement scheme, could be taken into account.

Mr. Lunn expressed the view that more information was required on the lines indicated in the Annual Report. The Empire Settlement Act was passed to assist land settlement and there was a strong body of opinion which considered that His Majesty's Government should not afford financial encouragement to the establishment of secondary industries overseas. Whatever Government was in power, after the General Election the question of migration and of the machinery for dealing with it would come up at an early date. In his view, therefore, discussions should continue with the Dominion Authorities on all points. He thought it was desirable to retain the 50/50 principle embodied in the Empire Settlement Act which was regarded in most quarters as a generous basis of cooperation and in his opinion unlikely to be changed.

He felt that the close association of the Ministry of Labour with Empire Settlement was undesirable, and that there should be closer cooperation with the Dominion representatives in this country.

In regard to industrial development the Vice-Chairman referred to the industrial growth of Canada and to the recommendation in the Report of the Committee of Enquiry into Immigration at Ottawa that the Dominion Government should investigate the industrial possibilities of Canada. The difficulties of land settlement were great and more attention should be paid to the industrial side. He referred to Sir William Clark's recent despatch dealing with Professor McArthur's article and to the views of Sir John Aird as evidence of a strong feeling in Canada in favour of migration for industrial employment. He understood that the Ministry of Labour inclined to the view that the effect of the new £10 rate should be awaited before coming to any decision as to further financial assistance to industrial migrants. He suggested, that the ideal to be aimed at was that all who could obtain assured employment overseas whether in agriculture or in some other occupation should be able to secure assistance to take up that employment. If industrial workers were a class specially needed in Canada, it would not be unreasonable that assistance at the £8 rate should be afforded, though no doubt the Dominion Government would for political reasons be reluctant to agree.

3. Land Available for Settlement in Canada.

With reference to the last paragraph of item 1 of the minutes of the last meeting, the Committee had before them an extract from the 8th Interim report on the Dominion's Royal Commission.

It was agreed that Sir William Clark should be asked to approach the authorities in Canada with a request that the information in this report might be brought up to date.

4. Land Settlement in Australia.

The Committee had before them a letter from the Minister of Education in New South Wales to the Secretary of State regarding migration and land settlement in Australia. The Committee were not disposed to attach importance to this letter but agreed that Colonel Manning's views should be invited.

C.O. 533 / 386  
PUBLIC RECORD OFFICE, LONDON

Land Available for Settlement in Canada.

With reference to the last paragraph of item I of the Minutes of the last meeting, the Committee had before them an extract from the 5th Interim report on the Dominion Royal Commission.

It was agreed that Sir William Clark should be asked to approach the authorities in Canada with a request that the information in this report might be brought up to date.

Land Settlement in Australia.

The Committee had before them a letter from the Minister of Education for New South Wales to the Secretary of State regarding migration and land settlement in Australia. The Committee were not disposed to attach importance to this letter but agreed that Colonel Manning's views should be invited.

Land Available for Settlement in Canada

With reference to the last paragraph of item I of the minutes of the last meeting, the Committee had before them an extract from the 5th interim report on the Dominion Royal Commission.

It was agreed that Sir William Clark should be asked to approach the authorities in Canada with a request that the information in this report might be brought up to date.

Land Settlement in Australia.

The Committee had before them a letter from the Minister of Education for New South Wales to the Secretary of State regarding migration and land settlement in Australia. The Committee were not disposed to attach importance to this letter but agree that Colonel Manning's views should be invited.

a necessary preliminary, the establishment of a Land Bank subject to satisfactory settlement of details, particularly as regards finance. The Land Bank Scheme is being examined by the Crown Agents for the Colonies and the papers are to be circulated when they reply. What we have in regard to the Land Bank is a Report of the Select Committee on the Bill, and a copy of the Bill showing the amendments proposed. These papers have, however, not been submitted officially by the Colonial Government, but were handed to the Colonial Office by Mr. Martin. As the Land Bank Scheme involves a possible resort to Loan Funds in the future the Treasury is concerned. The loan programme, as last put to the Treasury, includes £240,000 for this purpose, but it is apparently the intention to use, in the first instance, £200,000 from the Colony's surplus balances. In the last letter from the Treasury dated the 23th of March, it is stated that the Lords Commissioners "do not desire to question further the total present provision of £240,000 in respect of the Agricultural Bank should the ultimate proposals meet with the approval of the Secretary of State". We had previously understood that the Treasury wanted to consider the details of the scheme for the bank, but it would appear from this letter that this is no longer the case.

It

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It will be seen from the last paragraph of the Oversea Settlement Memorandum that the Committee are being invited to consider their attitude towards the schemes for closer land settlement in Kenya in the light of the Treasury views, and I understand that they wish representatives of the Department to be present in order to state the Secretary of State's views.

*J. H. C.*

15/4/29

Paragraph 12 of  
No. 11 on 15/26.



MEMORANDUM FOR THE GOVERNMENT OF KENYA

Land Settlement in Kenya.

The Committee had before them, at their 231st meeting, held on the 30th June, 1927, a memorandum regarding proposals which had been received from the Government of Kenya Colony for co-operation with the Secretary of State in an experimental scheme under the Empire Settlement Act, for the settlement on the land in Kenya of approximately 100 migrants (single or married) within a period of 3 years. A copy of the memorandum referred to is attached for convenience of reference.

The Committee agreed in principle to co-operate in a scheme on the lines set out in the memorandum, and the semi-official approval of the Treasury was obtained and communicated to the Colonial Government. At the same time, the attention of the Colonial Government was called to the importance of careful organisation in the earlier stages of land settlement schemes.

During the discussions with the Governor of Kenya Colony which took place in 1927, a second scheme for the settlement of persons with capital on the land in Kenya on the lines of the Southern Rhodesia Land Settlement Scheme was mentioned, but no definite proposals for a scheme of this nature were put before the Committee or before the Treasury.

The whole question of land settlement in Kenya was referred to a special Committee in the Colony, as a result of which a comprehensive scheme for closer settlement on available Crown Land was prepared, and proposals were submitted for two land settlement schemes for persons from the United Kingdom in which the Kenya Government invited the Committee to co-operate. These schemes are as follows:-

- Scheme A. Small Holding Scheme: intended for young men with little or no capital. This scheme is on similar lines to the one agreed to in 1927.
- Scheme B. Mixed Farming Scheme: for those who contemplate farming on a larger scale and are able to provide a substantial amount of capital, following the lines of the Southern Rhodesia Land Settlement Scheme.

The Secretary of State is asked to co-operate in these two schemes in respect only of new settlers from the United Kingdom.

Scheme A, as now indicated, differs only in detail from the scheme which was originally under consideration in that the number of farms for settlers from the United Kingdom has been reduced from 100 to 50, and provision is made for a maintenance allowance to new settlers during the first 6 months of their residence in the Colony, and for the grant of half the cost of training in the Colony is required.

These

These proposals were submitted to the Secretary of State by the Governor in a despatch dated 18th November, 1928, in which the Governor said "The present proposals postulate the co-operation in various directions of the Overseas Settlement Department, of which general assurances were given last year in personal discussion either with myself or with Mr. Martin (the Commissioner for Lands)."

In detail, the following contributions are asked for from the Committee:-

- (a) half of an initial long term loan of £100 to each allottee, and in certain cases, half of a further loan of £200.
- (b) the grant of a contribution towards passage money.
- (c) the grant of a maintenance allowance to new settlers for the first 6 months of their residence in Kenya.
- (d) the grant of half the cost of training, if required.
- (e) the guarantee of 50% of losses on advances, except in the case of interest losses.

The Colonial Office were informed on the 12th March that, subject to Treasury approval, the Secretary of State would be prepared to enter into arrangements under the Empire Settlement Act with the Government of Kenya for a scheme on the lines set out in the Governor's despatch (Scheme A) and for a scheme on the lines of the Southern Rhodesia Land Settlement Scheme (Scheme B).

Both schemes depend for their finance and administration upon the establishment of a Land Bank, the necessary legislation for which, it is anticipated, will be passed during the next session of the Colonial Legislature.

An Agreement regarding Scheme A, modified in accordance with the recent proposals, has been submitted to the Treasury for consideration.

The Treasury are prepared, if the Committee regard themselves as committed by the negotiations which took place in 1927 to some participation in Scheme A, to agree to a scheme for not more than 30 settlers on the lines of the original proposals, i.e. no contribution to be made by the Committee in respect of the cost of training or of maintenance allowances.

It will be observed that the original proposal was for the settlement of 100 persons under Scheme A, which the Colonial Government have recently reduced to 50, and which the Treasury consider should be further reduced to 30.

The Treasury view is that, in the light of present knowledge of the working of land settlement schemes in Canada and Australia, they would not be prepared to agree to this scheme if they were free to consider it on its merits.

13

LAND SETTLEMENT IN KENYA.

Proposals have been received from the Government of Kenya Colony for co-operation with the Secretary of State in an experimental scheme under the Empire Settlement Act for the settlement of the land in Kenya of approximately 100 allottees (single or married) within a period of 3 years.

Passages etc.

The Secretary of State and the Colonial Government will make free grants in equal shares with the object of bringing the cost of passage down to £10. Railway facilities on proceeding to destination in the Colony will be at a reduced rate and possibly free.

Land.

The land will be provided by the Colonial Government and assigned to the settlers at a fair valuation, but the value of the land will not rank as a contribution by the Colonial Government towards the cost of the scheme.

Advances to Settlers.

Assistance will be granted to settlers in the form of advances for improvements and for stock and equipment not exceeding for any one settler £400 to be contributed in equal parts by the Secretary of State and the Colonial Government. A further joint advance of £200 may be made in exceptional circumstances. The Secretary of State's advance must not exceed in the case of any one settler £300 in all.

Terms of Repayment.

The price of the land and the advances will be repayable by settlers with interest not exceeding 5% per annum over a period of 20 years, the first instalment being payable three years after taking up a holding. The Colonial Government will explore the possibility of reducing the interest to 5%. No interest will be charged during the first three years.

Any losses in respect of advances will be shared equally between the Secretary of State and the Colonial Government.

The Committee are invited to approve the conclusion of an Agreement with the Colonial Government on the above lines.

Oversea Settlement Department,  
June 24th, 1927.

Telegraphic Address

OVERSEASSETT, PARL., LONDON

Telephone VICTORIA 8540.



74 2

Communications on this subject should be addressed to—

THE SECRETARY,  
and the following reference  
Quoted:—

2779/1927.

OVERSEA SETTLEMENT DEPARTMENT,

DOMINIONS OFFICE,

CAXTON HOUSE,

TOTHILL STREET,

LONDON, S.W.1.

RECEIVED

12 MAR 1929

19

Sir,

(No. 15 on 15013/28)

With reference to Mr. Parkinson's letter of the 24th December 15013/28 enclosing a copy of a despatch from the Governor of Kenya regarding proposals for closer settlement on available Crown Land in the Colony, I am directed by the Oversea Settlement Committee to request you to inform Mr. Secretary Amery that these proposals have now been discussed with Mr. W. C. Martin, the Commissioner of Lands for Kenya.

2. The Oversea Settlement Committee are prepared to recommend that, subject to Treasury approval, the Secretary of State should enter into agreements under the Empire Settlement Act with the Government of Kenya on the following lines:—

Scheme A.

(a) Advances to be made to settlers to the amount and on the conditions set out on pages 2 and 3 of the Summary of Closer

The Under Secretary of State,  
COLONIAL OFFICE.

Settlement/

settlers who arrived in Kenya from the United Kingdom after the 1st June, 1928.

(g) The scheme to be tried in the first instance on a small scale as an experiment.

Scheme B.

The lines of co-operation under this scheme to be those laid down in the Southern Rhodesia Land Settlement Scheme, a copy of which is enclosed herewith.

It is observed that these schemes depend for their finance and administration upon the establishment of a Land Bank by the Colonial Government. In the meanwhile, my Committee have not consulted the Treasury with regard to the schemes.

I am Sir,

Your obedient Servant,

*G. J. Bennett*

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Your obedient servant,

*G. J. Bennett*

Office of the High Commissioner for Southern Rhodesia,

CROWN HOUSE, ALDWYCH, LONDON, W.C.2.

Telephone: Regent 6997.

**Terms of a Scheme of Settlement in Southern Rhodesia for Settlers with a Limited Capital.**

By arrangement between His Majesty's Government and the Southern Rhodesian Government.

Under the Empire Settlement Act, 1922.

1. The Scheme shall apply to settlers having from £500 to £1,500 capital, three-fourths of which must be deposited prior to sailing with the Rhodesian Government to be held during the preliminary period of training, at the close of which it will be immediately available for the settler. This deposit will bear interest at 5 per cent. and will be transferred free of charge.

2. A free grant of approximately one half the cost of transport (steamer and railway) will be made to each settler. This will be commuted at £20 per adult and £10 per child.

In addition, a rebate of 15 per cent. on the cost of passage is allowed by certain of the Steamship Companies, and free second-class railway fares granted by the Rhodesia Railways over their section of the journey.

3. The Rhodesian Government will take steps to place settlers (and if possible their wives) with reliable and experienced local farmers for a period of training lasting up to twelve months. A grant of £5 per month will be made towards the cost of accommodation and training of each adult settler.

4. At the termination of the period of tuition, if the settler so desires, the Government will allocate to him by mutual consent an area of Crown land not exceeding 3,000 acres in Southern Rhodesia, and will supervise the settler's operations for such period as may be necessary. The land shall be sold to the settler at a price of approximately five shillings to ten shillings per acre, payable with interest at 5 per cent. per annum by equal half-yearly instalments comprising principal and interest over a period of nineteen-and-a-half years. The first instalment shall be due three years after the date on which a farm is allocated to the settler, and no interest shall be charged during the said period of three years.

Or the settler may elect to purchase land from another owner, and in such cases the purchase should only be made under the supervision and with the advice of the Rhodesian Government, who will render such assistance as may be desirable and feasible.

5. In the case of land taken by the settler from the Crown, the Government will advance sums up to but not exceeding £600 to be expended on permanent improvements on the land allotted to the settler, such improvements to be approved by the Director, Department of Lands, and the settler jointly. This amount will be added to the price of the farm and will be regarded as part of the purchase price to be repayable as specified in paragraph 4.

In the event of a settler taking up other than Crown land and desiring an advance from the Government on terms similar to the above such an advance will be made by the Government provided that the settler is able to furnish suitable and sufficient security.

F. J. NEWTON,

High Commissioner for Southern Rhodesia

August, 1926.

PROPOSAL FOR THE SETTLEMENT OF THE LAND

Note on discussion on February 1st, 1933, at which Mr. Bottanley, Mr. Gore, Mr. Martin, Mr. Parkinson and Mr. Allen were present.

*Mr. Martin  
has read  
this note  
& agrees it.  
9/1*

This scheme falls into three parts, the first of which is:

A. Small holding scheme.

48 small holdings, approximately 2 1/2 acres each, to be reserved on the outskirts of Kitale town and allotted alternately to local applicants and applicants from Great Britain; (This land is brown land, free for alienation).

Mr. Martin considers that the acres, of which not less than 100 would be available, are sufficient to enable allottees to be self-supporting.

These small holdings <sup>with</sup> of the Government are contemplated together with a grant of 200 to be given to the settlers; and in the case of the settlers' failure, the Government assistance to the extent of 100, leaving 100 to be borne by the settler. It is further proposed that the Government should guarantee the maintenance and training of the settlers; also a guarantee to the Colonial Office or other authorities in respect of Overseas' settlers. It is proposed that these expenses should be shared equally between the Colonial Government and the Western Settlement Department.

Mr. Martin has satisfied that there was no risk in the case of these holdings of a repetition of the difficulties experienced in connection with the settlement



1929

Kenya

No. 15583

Sub. File "B"

SUBJECT

CO 533/386

Abyssinian Raids into Kenya

Kenya Govt's claim agst Abyssinia

Previous

Main File

15019/13/28

Subsequent

16038/13/30

FILE C.