



19th February, 1925, i

- Mr. ~~Salter~~ 19 2
- Mr. Bottomley 19 2
- Mr. Green 19 2
- Mr. Strachey

*Mr. Strachey*

Report of the East Africa Commission.

The first chapter of the draft Report is now ready for printing and it is hoped that the further sections which we have already gone through in Committee will be ready shortly.

Before any printing can be done, however, there are various points to be cleared up.

(1) If, as I assume to be the case, the Report should be published as a Parliamentary Paper, the authority of <sup>an</sup> ~~the~~ Under-Secretary of State is required before the printing can be commenced. If, on the other hand, the Report will be published as a Stationery Office Publication the authority of an Assistant Under-Secretary of State will suffice.

(2) After speaking to Mr. Christian of the Printing Department I propose that these sections of the Report should be first printed in the form of galley proofs. It would, of course, be possible to have the proofs printed in octavo form (the Parliamentary Paper will, of course, be octavo when finally printed) but I think the galley proofs are preferable. For one thing, I understand that it is much quicker to get galley proofs printed off than octavo proofs, and this should be of some importance later. The second point is that if we have galley proofs no question of <sup>pagination</sup> ~~presentations~~ need arise at present; if, however, we have octavo proofs the Stationery Office may want the <sup>pagination</sup> ~~presentations~~ to be in hand at once and

*10.6.25*  
*1/2 by*  
*1925*

in that event it would be necessary to have ready very shortly the table of contents, about which I do not think we need really concern ourselves at present.

(3) The Printing Department are very anxious that the map which will accompany the Report should be sent to them as soon as possible as its printing may take a long time.

(4) The Printing Department should let us have for ~~the~~ Committee use 12 proofs of each section.

(5) This minute should be registered in due course East Africa as containing the authority for printing the Report.

*Printed*

*Yes*

*Yes*

*JS*

*I should be a Paul & paper - with full delivery.  
We should have galley proofs*

*19.2.25*

*I agree Parliamentary (Command) Paper. At once.*

*W. Amis, Sec*

*19.2.25*

This work throughout the tour was immensely facilitated by the... The mere fact that a Commission of these Members of the Imperial Parliament and an officer of the Colonial Office... sent to visit... Africa... We found the utmost willingness on the part of every section of the community, and of all races, to put their views and problems frankly before us and to do their best to answer the many questions which we put to them. The hospitality which we received... our special gratitude. Everything was made as easy and pleasant as possible for us throughout. We should like to take this early opportunity of expressing our opinion that similar Commissions... to maintain the personal contact between the Imperial Parliament and the Colonial Office... and the peoples of East Africa on the subject... our opinion that only by such visits... of the many factors and problems of East Africa are obtained. Our thanks are especially due to the South African and Rhodesian Railways, who most generously placed free travelling facilities at our disposal, although our mission did not extend to the Union of South Africa or Southern Rhodesia.

*AL*

S.

As the East Africa Commission's  
 report - will be ready for publication  
 before the Easter recess. Will  
 you authorize its issue as a Parliament  
 command paper before you go?

Woty

17.3.23

you for 17/3  
 —————

M. H. Olson

East Africa Commission Report

I return herewith the Galley Proofs, corrected.  
Will you please get the preparation of the  
Final Review in work form put into  
hand as quickly as possible?

There are several points mentioned:

(1) The Map, which is with you, can be  
printed off. It is wanted but it  
should be so printed as to give an idea  
of the book.

(2) The Final Review is required by  
the morning of Friday, the 17<sup>th</sup> April.

I shall want 25 copies of this, which  
should be marked "Prof. Final Review"  
Confidential. Not for Publication

(3) The final copy should include printed  
signatures, but 20 copies of the  
report as published will be required  
for original signatures, the printed  
signatures being omitted.

comp ends with list of  
 (3) attach a copy of the  
 page, which should be printed on the  
 (6) The report should be published with  
 a full delivery - see minutes of 1925

Mr Calder,

I submit revisions in book form.

The Stationery Office represented that the work could not be completed before today unless overtime was employed. Mr Creasy agreed to the postponement.

I have supplied the S.O. with particulars as to size & of the report & asked them to let me know as early as possible the price at which it will be sold.

Wett  
 22/4/25

Mr Pearson

Let me have alterations  
 mentioned about herewith. Most of them are entered on my copy which I enclose. The report should now be

printed off and published as soon as possible omitting the words "proof, final review, confid., not for publication" and adding the imp. We shall not require to see a final review if you certify yourself that the alterations in the attached sheet are correctly embodied.

As regards the 20 copies for signature it will be sufficient if they are available at the same time as the report is published. I understand this will save a day or two and the S. of S. has already approved publication.

As regards the 20 copies for signature it will be sufficient if they are available at the same time as the report is published. I understand this will save a day or two and the S. of S. has already approved publication.

Wett  
 23.4.25

Sir H Lambert,

I submit herewith, for your signature, the authority required by the Stationery Office for a full delivery.

Wett  
 23.4.25.

Wett 23/4

Mr Calder,

20 copies required for signature herewith. A few alterations noticed by you have been made in manuscript. The paper will be sent to Mess forthwith.

Wett

Page 2.

"Mr. F.C. Liffield, J.P., M.P. (Liberal)" instead of  
F.C. Liffield Esq. M.P. (Liberal)

Mr. J. A. Calder " instead of "J. A. Calder Esq."

"Scientific Research and American Institute"  
instead of "Scientific and American Institute"

"Supplementary memorandum of Mr. F.C. Liffield"  
instead of "Supplementary memorandum by F.C. Liffield"

Page 3.

"Introduction" instead of "Introductory Remarks"

Page 16 middle "other" instead of "upper", <sup>before collecting stations</sup>

Page 72 middle "express our regret" instead of "confess  
to astonishment"

Page 129 bottom "its immediate neighbors, Buganda"  
instead of "their immediate neighbors, the Baganda"

Page 148 Insert "Capital Nairobi" at bottom of  
heading  
Alter North to Northern "before Frontier Province"

Page 149 middle. Alter "Northern Frontier District" to  
"Northern Frontier Province"

Page 150. Two tables instead of one in parallel columns - the  
first for "Frontier Province", the second for "White Paper"  
The second column is as follows:

for whole year	
£	
491,000	
250,000	
236,000	
143,000	
118,000	
49,000	
40,000	
	22,000
	33,000
	13,000
	15,000

to be moved up between "Rides and skins" and "occasional" and the figure for it for first nine months to be altered to 35,000.

Page 158 bottom for "maize exports and production" substitute "maize production"

Page 156 7th line. Alter second "it" to "is"

Page 164 First line of second paragraph. Alter "Cooper" to "COUPER"

Page 170 top for "is fully representative of the whole" substitute "is representative of the European official"

Page 172 end para. Alter "natives'" to "natives."

Page 183 "Mr F. C. Linfield" instead of "F. C. Linfield Esq"

Page 184 Insert "(f) NATIVE REGISTRATION"

With regard to native registration I am of opinion that desertion of a labourer from employ should cease to be a criminal offence cognizable by the police, and that it is not at all necessary to introduce a pass system in any of the East African territories.

and alter (f) to (g) before EMPIRE DEVELOPMENT

Page 190. There is a gap in printing between the 8th and 9th lines. This should be closed up.

Mr. Shackleton  
Mr. Kebleton

The numbers we shall require of the Report of the East Africa Commission have still to be settled.

There is to be a full delivery and Mr. Holton informs me that 2 copies will be supplied for office use and that Library can have 240 on reading the usual demand to the Stationery Office.

If more than that are required, Treasury authority is necessary. I think a total of 265 should suffice.

I have asked the Library to send in demand at once for 240 copies & attach this letter to the registered paper.

J.H.  
23.4.25

W.C.S. 23.4.25.

C.S.  
20/4  
et alia

Handed in  
Library  
C.S.

Mr. Strachey  
Mr. Botherley

W. J. O'Connell

257

Mr. Hobson has now heard from the Stationery Office that the earliest date the report can be available without overtime is the 9<sup>th</sup>. of May: with overtime the 5<sup>th</sup>. of May. If overtime is to be worked, we should have to send an official letter to the Stationery Office, and they would like to know as soon as possible.

It would not in either case be possible to have 100 copies more than a few hours before the full supply.

A minor point is as to the time of publication. It is usual to hold of such reports till 5 p.m. on the day of issue, so that the evening papers shall not anticipate the morning ones, but the Stationery

Office dislike that as it causes them  
considerable extra expense keeping a  
staff of messengers and others working  
overtime. They would like to know  
if we had any objection to the  
report being sent out about 3 pm.

Not much need  
of the evening post  
copying it will  
last

1/46  
28 4 11

with the best part, I should like  
to see a review  
of the evidence should be used  
to settle the question of  
it is intended for the Commission  
C.S.  
28/4

Mr. Gelliey.  
The Report has been published

as C.S. 2387.

J.H.

M. 13th Sunday Wks. 4.10.11  
M. Gresham  
M. E. P. Harding 4/5  
M. F. ...

M. S. Harding  
Report of the East Africa Commission -  
C.S. 2387

This Report will be further read in the  
7th May, and 240 copies have been  
ordered for the C.O., which will be  
available between 4 and 5 pm on

that date.  
As special application was made  
of our need more than 240 copies, it  
seems best to ascertain how many  
copies will be required for distribution  
to (1) East Africa (2) Other Colonies

and Districts (3) Dominion  
in the first place  
prepared a printed  
for which 30 copies will be  
required. This includes copies for  
members of the East Africa Committee.

(1) East Africa.

I am sending on separately 30ft dupps  
to the E. African Dependencies sending out  
copies as follows -

Kenya	18
Uganda	15
T. T.	18
Zanzibar	10
Nyasal?	15
N. Rhodes	15
	<hr/>
	91

The Govt are very kind that any  
matter should be required  
through the Dept.

(2) Other Colonies and Protectorates

understand from Mr. Fiddian that a  
maximum of 40 copies would suffice for  
the 2 copies as being set  
partly by Mr. Omsley Gue to the Govt of  
the G.O. Coast and Mr. Fiddian

did not consider necessary to send  
copies singly to them.

(3) Summary

Mr. E. T. Harding, and he agreed  
that

that in this case it was not necessary  
to follow the usual distribution in the  
case of Command Papers. I attach a  
schedule suggesting a distribution  
will be seen that this accounts for  
34 copies.

Summary:

Mr. Omsley Gue	30
East Africa	91
Colonies etc	40
Dominions	34
	<hr/>
	195

This will leave a balance of 45  
copies for Office use and emergencies

pl. 4/5/22

The only observation I have to make is  
that in view of the general outbreak of the Union  
of S.A. in Tanganyika and N. Rhodesia, the number  
of five copies proposed for them seems rather small  
That is however a matter for the Depts Dept  
and it is not possible to  
can bear it and stress for  
pl. 4/5/22

Anyone who had to deal with Mr. Wood's report on his West Indian tour will remember the nuisance caused by the necessity of going more than once to the Stationery Office to get copies over and above our quota. This was partly due to individual members of the Office promising copies of the Report to various people and bodies without taking the precaution to ascertain whether copies were available, and I feel obliged to point out that it does not seem to be realised in high quarters that the number of copies of any Stationery Office publication allowed to this Department is strictly limited, and that Treasury consent must be obtained as a rule for a larger quota. I have just learnt that the League of Nations will require 24 copies in connection with the Conference on Sleeping Sickness in Tropical Africa, which is to be held here in a fortnight. I think we had better begin by asking for our full 240 copies, and warn the Stationery Office that we shall require 240 more immediately. They ~~will~~ <sup>would</sup> then, I doubt, get Treasury authority for supplying them, but perhaps it would be best for us to write to the Treasury ourselves. We can easily make ~~it~~ a case, but we must give the Treasury assurance that we will be economical with these copies, and I shall propose that everyone concerned ~~shall~~ be warned of the necessity of not giving away copies of this report with both hands. Indeed, I do not think that any copy should be given away to anyone without the express assent of one of the four two Assistant Secretaries concerned or of some other authority.

} This has been  
discussed with  
S/S

} I have told Mr.  
Barnes by telephone  
of this. He has  
promised to see the  
the record 240 of  
held for G.D. This  
wishes me to see  
Treasury consent  
S/S

Mr. Faniel and informed as regards  
Done? distributed in  
8th 7 5 25

Done  
6/8/25  
d.w.

Distribution	Normal Distribution		Suggested Distribution	
	Depth	Library	Depth	Library
Canada	6	9	4	3
Australia	3	9	3	3
Zealand	5	-	5	-
S. Africa	3	2	3	2
State	4	-	3	-
India	2	3	2	-
China	2	2	2	4
	25	25	22	12
	50		34	

Mr. Boltwiley

Mr. Green

I submit a diff. journal  
of land 2397 (E. A. Report)

E. A. Report Dependencies.

Mails to all the dependencies  
on the 7th May  
the Report will be published in their  
to all as of these mails being caught.

The numbers detailed in the diff  
are as set out in minutes  
sent in by me today, and  
understand that you will agree to  
them.

The paper containing minutes  
etc. as to printing (C.O. 5009/10 E. A.)  
is with P. D. I have a signed  
copy of the Report available to  
put with it later.

Wes 4/5 8x 4/5/10  
at end / M/G

Mr. Williams on  
Mr. Fiddian

See Mr. Cuthbert's <sup>letter of the 11<sup>th</sup> 1925</sup> ~~and~~  
regarding the supply of ~~the~~ <sup>the</sup> ~~Commission~~  
the Report of the East Africa Commission

The number already distributed  
follows:

E. African Dependencies	91.
Dependencies	34
Colonies & Protectorates	40 (off)
E. A. Committee	14
Major General, Mr. Kingfield	17
Mr. [unclear] [unclear]	25
Bureau of Entomology	20 (off)
Useless	
	<hr/>
	255

I submit a copy for <sup>your</sup> ~~your~~ <sup>concern</sup> ~~concern~~  
the <sup>thought</sup> ~~thought~~ <sup>had</sup> ~~had~~ <sup>been</sup> ~~been <sup>sent</sup> ~~sent~~  
figures of distribution to the <sup>Dans</sup> ~~Dans~~~~

Colonies

8c 12/5/25

M. B. [unclear]

M. Green

This is the paper containing authority  
etc for the printing of [unclear] of  
[unclear] 2387 (Report of E.A. [unclear]).

Copies of the Report have been  
sent to the E.A. Dependencies, and no  
further action appears to be required  
except that S.A.E.A. should obtain a  
copy of the Report to keep with their  
files.

a proof copy

15.5.25

15.5.25

at [unclear]

M.G.  
15.5.25

~~SR EA~~

Pl attach this  
memo 15 pages

Containing E.A. Report.

Pl. 12/6/25

Mr. Allen  
Mr. Green

(1) The P. D. has returned to me  
this original copy of the Report  
of the E. A. Comm<sup>n</sup>, with the suggestion  
that it might be all added to the  
paper - at any rate ~~the~~ ~~last~~ ~~part~~ ~~of~~ ~~the~~ ~~report~~ ~~is~~ ~~his~~ ~~view~~  
of its bulk. I find such a  
suggestion ~~imp~~ ~~rather~~ ~~odd~~ ~~perhaps~~  
might keep it in the Dept?

(2) May I also have sent into  
Secretary all the galley proofs  
the Report, which  
large amount of

galley proofs

Sayce except that in view of the  
shortage of the report it would be as  
well to keep say 6 sets of the  
galley proofs.

96 11/0/25

SM.

11/6/25

Mr Creamy can destroy as much of  
them as he likes at home 1/11/25

has been

... committee with file 50447/25 EA.  
... has been called to the  
fact that copies of the Report  
were never sent to Swaziland. They  
... have two copies, if only to  
enable them to understand an  
... about the Trade & Information  
... annex Dr. Desp

19/4/25

at ...  
M...

Mr. Bottomley. 6.4.25  
Mr. Strachey. 6/4  
Mr. Ormsby Gore

Report of the East Africa Commission.

It is hoped that the complete galley proofs of the Report will be available in time for the Meeting on Thursday afternoon (9th April) and that the corrected proofs may be back with the printer immediately after Easter, in which case we could expect a final revise by the 18th April.

Mr. Ormsby Gore is anxious that a "dummy" should be laid before the House rises, in order to show Members that the Report will soon be published. I have spoken to Mr. Christian (P.D.) about this and I have ascertained that there will be no difficulty in laying a "dummy" on Wednesday.

Done  
19/4/25

For this Mr. Ormsby Gore's authority is required.

The only point of importance is to see that the title page is not altered. I attach a copy of the title page, which I presume will stand.

6: 4. 25.

at ...

19/4/25



TREASURY CHAMBERS,  
WHITEHALL.

11th May, 1925.

(note Regd. No.)

Dear Downie,

I have no wish to hinder the supply of the extra copies of the important report of the East Africa Commission, for which you are asking by official letter dated the 7th instant. I am told, however, that you have already had 240 copies in addition to the ordinary distribution of 25, and we need something in the way of a proposed distribution list for those and any further copies required before we can agree to an additional 2. Perhaps you may be able to modify this request on the basis of the requirements actually in sight.

Yours sincerely,

*Robert Gordon*

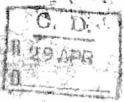
Downie, Esq.,  
Colonial Office,  
Bowling Street.

C.O.  
8009/25 E. Africa.

268

Ind

Immediate *SC*



29 April, 1925.

DRAFT.

ROLLERS,  
STATIONERY OFFICE.

MINUTE.

Hobson 29/4/25  
Culder 29.4 f

Grindle  
Hart  
H. Lambert  
Hasterton Smith  
Wm. Owsley - Sec  
H. Marshall

Sir,

I am, etc. to inform you that it is desired that the Command Paper entitled "East Africa - Report of the East Africa Commission" a copy of which was sent to the Stationery Office on the 28th inst. for press should be published on Thursday, the 7th of May.

I am to request, therefore, that you will be so good as to have arrangements made accordingly, and if necessary authorize the printers to employ such overtime as may be required in order that publication may be made on that date.

I am, etc.

(21) H. Lambert

Downing Street,  
7  
May, 1925.

*b.o. 8009*  
*25*  
C. E.  
7 MAY  
*and 22913*  
*AC*

DRAFT.

Sir,

I am directed by Mr Secretary Amery to request you to inform the Lords Commissioners of the Treasury that he has had under consideration the question of the distribution of copies of the Report of the East Africa Commission (Cmd. 2387).

In view of the exceptionally important and comprehensive nature of this Report dealing as it does with the economic development of six of the territories in East and Central Africa under the administration of this Department, and with the social well-being in its various aspects of the native inhabitants, Mr Amery finds that the maximum supply of copies obtainable under general authority will be quite insufficient to meet the essential requirements of the ~~territories~~ *in the future*.

In addition to the usual limited distribution of the Report to the Dominions and to certain Colonies an extra number of copies <sup>is immediately</sup> ~~are~~ needed for <sup>primarily</sup> the Territories concerned, and for special purposes, such as the International Conference on Sleeping Sickness which is to be held shortly.

Mr Amery would therefore request Their Lordships to be good enough to authorize the Controller of H.M.S.O.

MINUTE.

Wilkinson, 6/5/25

*Fisher*  
*Secretary* *78*

- Davis.*
- Grindle.*
- Read.*
- Masterman Smith*
- Washby Gore.*
- Downshire.*

*For copy. Please*  
*in my notes regarding*  
*Fisher's minute of*

Attch 15 60/8009/25

E. 2

270

O. D.  
R 5 MAY  
D 5

Creay 4/5/70  
Bolt only 4/5  
Green 5/5

Strachey.  
J. Shuckburgh

C. Davis.

Grindle.

H. Lambert

Musterton-Smith.

Ormsby-Gore.

Amery.

To 85 by Mails 8  
7 May

DRAFT.

7 May 1925

No ... 1127

SIR

No ... 2168

No ... 85

No. 2146

Send No. ... 132

Enclose No. 96

Per.

*[Signature]*

2397 -  
each 5 (1) (4)  
5 (2) (5) (6)  
5 (3) (8)  
(no other 8)

I have etc to transmit  
to you copies of a  
Parliamentary Paper, Cont.  
2387, containing the  
Report of the East Africa  
Commission, ~~which has been~~  
~~available to supply if further copies~~  
of this Report, ~~and of each~~  
required, they should be  
ordered through the

For the Colonies

I have etc

(Signed) L. S. AMERY

CO 5009-25 EA

231

Downing Street,

14 May, 1925.

Dear Cuthbertson,

Downie has passed to me your letter of the 11th May regarding the Report of the East Africa Commission (Cmd.2387).

We have already distributed almost all the 265 copies which we have received from the Stationery Office. Of these 91 copies were distributed to the East Africa Dependencies concerned, who were informed that any further copies required must be purchased; 34 copies are being sent to the dominions, and approximately 40 to the other Colonies and Protectorate while 25 copies are required for the International Conference on Sleeping Sickness, which is to be held shortly. Out of the remainder we have had to provide for the immediate needs of the office, including copies for the Commissioners themselves and for the East Africa Committee.

I am afraid we cannot give anything in the

CUTHBERTSON, ESQ.,

way

way of a proposed distribution list for the further copies for which we ask. You will have read the report yourself, and you will, I am sure, agree that it is likely to form the basis of discussion and policy, for many years to come. It is, therefore, essential that further copies should be available, as required, and it would be false economy to allow the paper to go out of print without having a supply of copies in reserve. We do not propose to distribute the further 240 copies at once, but what we ask is that they should be available to meet future needs as they arise. For instance, the Dominions - especially the Union - may quite possibly ask that extra copies may be supplied to them, seeing that the numbers sent are even less than usual, and we should find it impolitic to refuse such a request.

As we stated in our official letter of the 7th May, every possible economy will be observed in regard to the use of the extra 240 copies; but a vivid recollection of the serious inconvenience and delay caused by inability to

secure a sufficient supply of copies of Mr. Wood's Report on the West Indies - out of print in less than three years - makes everyone here anxious to avoid a similar fiasco on the present occasion.

Very Sincerely

(Sd) Alex Fielding

May 12/5

C.O/8009/25

E. April

Williamson 13/5

274

Fiddian 13

May 13

Shuckburgh.

C.O.  
R 14 MAY  
D/4

Obs for Mr. Fiddian

~~I shall not sign  
the letter and will send to you~~  
RF

DRAFT.

14 May

1925

Dear Mr. Fiddian,

I have had

your letter

regarding

the Stat. Office

(Comd 2387)

We have also had

distributed

265 copies

received

Office

from

of these

the Stat. Office

91 copies

period  
ended 10

of the "E"  
Report

Commission

we have

will

were distributed 5th East Africa

dependencies concerned, also were

if found the any further copies

regard the present are: 34

copies are being sent 15

the documents, and approximately 40 5

the records of the past months

the 25 copies are required of 1st

the national map of the area

the documents, which are sent

the documents, which are sent

the documents, which are sent

the documents, which are sent

the documents, which are sent

the documents, which are sent

the documents, which are sent

give anything in the way of  
respond a distribution cut for the 275  
further copies for which we

ask you will have read

the Report yourself, and on

will, I am sure, read again

that it is clearly from the

basis of discussion and

policy, for many years to

come to us, therefore, essential

that further copies should be

available, as required, and

it would be of value economy to

allow that the paper should not

to go into print without

having a supply of

copies in reserve. We  
do propose to distribute the  
copies at once,

but show  
and all in all is that  
they should be available to  
meet future needs as they arise  
For instance, the

Democracy may quite possibly

ask that  
seeing that the numbers seem to  
be sufficient

find it  
insufficient

As in

every

and resolution of the union

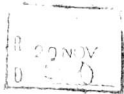
to secure a sufficient supply

over - one of us - has had 3 years -

more some of the unions to avoid a similar

Co. 8009/25

East Africa



23 Nov 1925

19/11/25  
19/11/25

Indians

burgh.

*JR*

Sir,

In the ref. to us des,

with.

Edon Smith.

Gore.

x  
in  
80500/25  
Ed.  
Lam.

No 156 of Nov 21st I

have etc to transmit to

you two copies of the

Report of the East Africa

Commission (Cmd 2387)

I have

(Signed) L. S. AMERY

DRAFT.

154

*for review*

Enclosures of

