

1925



AFRICA

DATED

15th December 1925.

C.O.
56221

15 Dec 25

AIR OFFICE

RELATION

1925

of State

Previous Paper

ADVISORY COMMITTEE ON MATTER PENALTY

Minutes of SCM Meeting held on 17th Decm

MINUTES

Major issues

~~will you please be minded
draft minutes and post on any alteration
and corrections you may require~~

Hannisch

8.1.26

Auth. to put by on Cg 4545/26

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either in West Africa, where the collision between native and white interests has not arisen in the same form, or in South Africa, where conditions are very complex. In East Africa the problems are still at an early stage and relatively simple, while the differing conditions in Kenya, Uganda and Tanganyika offer a particularly interesting field of study.

The appointment of a special commission of enquiry, which would be expected to present its conclusions in a comprehensive report, does not seem to me to be the best and most fruitful method of attacking the problem. The announcement of such a commission would at once lead both advocates of native rights and the representatives of European industrial and commercial interests to press their particular points of view with a view to securing that justice should be done to them in the Report. An atmosphere of controversy would thus be created, unfavourable to the scientific, disinterested ascertainment of facts. The

The recent Report of the Parliamentary Commission to East Africa strongly advocated increased provision for scientific research and the Secretary of State for the Colonies has just announced that a small percentage of the proposed imperial loan for the development of transport in East Africa will be earmarked for scientific research. But the sums that can be set aside for this purpose must at the best be very limited. The ravages of plant, animal and human diseases in East Africa are so serious that there is a strong probability that the available resources for scientific research will be exhausted in meeting those pressing needs, and that funds will be insufficient for the organized study on an adequate scale of questions relating to the life and welfare of the native inhabitants, notwithstanding the growing recognition of the importance of such study. The carrying out of the experiment advocated in paragraph (3) above may therefore depend on whether assistance is forthcoming from some source outside the restricted economies of the East African territories.

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- 7) If an experiment of the kind described is judged to be desirable it might be made possible, through the willingness of some outside organization or organizations to place at the disposal of the Conference of Governors in East Africa (including Kenya, Uganda, Tanganyika, Nyassaland and Northern Rhodesia) the funds which would enable them to extend the researches for which provision has been made, so as to include the study of questions relating to the social, political, economic conditions of life and methods of native production and distribution, the effect of the European invasion on native life, meeting and tribal organization. Much information on these subjects has already been accumulated by officers, missionaries and others, and the Conference may take the bringing together and co-ordination of this existing knowledge as well as the initiation of fresh inquiries to obtain information at present lacking. The Conference does not propose to set up plans till at once to have a ambitious and comprehensive survey, but to take up in succession, largely through the existing machinery, the study of particular questions. While the investigations undertaken might often be limited in scope, and in some instances even be restricted to a comparatively small area, they would at the same time contribute to the building up of a body of knowledge which would illuminate the larger issues involved in the native question, and show that this did not stand alone.

Account of the wider bearings of the experiment, and the hope that it might contribute to a better understanding of African problems in general, and be the means of encouraging similar undertakings and the adoption of similar methods in other parts of the continent. I am aware that the material would depend, among other things, on the extent to which any plan that might be submitted gave a clear contribution to the realisation of these wider aims.

I have made this inquiry in order to know if I could be willing to co-operate in the encouragement of research in East Africa entirely on my own responsibility, in the knowledge that the question of research is engaged in the administration of East Africa, but that you have given no authority to make any approach to the governments in question for co-operation. For this reason, it is impossible to indicate the possible form of such co-operation, if eventually it should seem practicable. Since the question was asked, however, my personal view is that the first step would be to find a man possessing the necessary qualifications, and to instruct him in consultation with the government to enquire what can usefully be attempted. Let me add that I might think that a contribution of £50,000 or £60,000 might make it possible to carry out the experiments on a scale that would yield the kind of results desired. To have more than a local value the experiments would need to be made with adequate resources. It may be that the benefits to be gained from its success would soon be greater than justify a still larger sum of funds were available, but I think that it cannot be said that it would give the experiment a sufficient guarantee of continuance, after a certain time, unless increased legislation, the governments should be called upon to increase financial responsibility for carrying

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forward the investigation and the contribution from outside sources might gradually be reduced.

I leave this memorandum as a record of what I said in conversation, so that it may be available for reference. I understand clearly, however, that the Memorial is entirely uncommitted, and that you cannot say more at present than that a proposal of the kind I have put forward is not so entirely outside the range of your interests as to prevent its being considered among other proposals, if and when the time comes to submit a definite scheme. If any further developments take place, I shall keep you informed, as you kindly said I might. If you have anything to say with reference to the contents of this memorandum or of any subsequent communication that I may send, I shall greatly value an expression of your views. I shall clearly understand, however, that nothing you may say or refrain from saying in any way limits or prejudices the freedom of your Board to consider on its merits any plan that may eventually be submitted, and to give or withhold its co-operation in its unfettered discretion.

I am, with your consent, leaving a copy of this memorandum with Dr. Keppel, the President of the Carnegie Corporation, and am also sending a copy for information to Dr. Wyllie Russel and to Dr. Raymond Asdick who were present over the luncheon at which I first presented the subject.

J. H. Oldham.

Cliff 23.10.25
Allen 23.10.25

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December 1925

Dec 1925

Allen (1)
Allen (2)
Allen (3)
or Cannon
Long (1)
Bowring

to transmit
for you ~~the~~ ~~Government~~
copy of a memorandum

by Mr. J. S. Oldham in
charge of ~~the~~ ~~native~~ ~~affairs~~
~~problems~~ ~~of~~ ~~native~~ ~~affairs~~ ~~and~~

to request you to furnish
me with copy ~~of~~ ~~in~~ ~~the~~
you ~~will~~ ~~be~~ ~~able~~
and the matters ~~with~~ ~~which~~ ~~it~~
deals.

a similar draft has
been sent to the Governor of the
the Province concerned

(Signed) L. E. AMERY I have seen