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CONF 73

REGISTRATION OF NATIVES ORDINANCE NO. 15 OF 1911

1921

10TH MARCH

last previous Paper.

Encloses reports of 12 months work. Considers they testify to a sound inauguration of the important measure and looks forward to more successful developments in the future.

50544/20

Und Conf - 6 May 21.

W. H. Stanley
See minute at p. 10
on 10/7/19
An interesting report
made good progress
? all may be
report with interest
that the work done & field work
on Ch. Native Commission Dept
work may prove annual report
will be prepared.

subsequent Paper.

1001

1001

CONFIDENTIAL

REC
OF 25
30th March, 1921.

Sir,

In accordance with the instructions conveyed in Viscount Milner's despatch Confidential of the 17th July, 1919, I have the honour to transmit copies of reports by the Chief Registrar of Natives and the Officer-in-Charge, Central Finger Print Bureau, which have been forwarded by the Acting Secretary of State to demonstrate the results of the scheme.

By 70.
reports.

... of Registrar of Natives and the Chief Registrar of Natives in the progress of the scheme, to more ...

It is an honour to be,
Your obedient servant,

[Signature]
DEPUTY.

Office of the Chief Native Commissioner

Nairobi; 10th March, 1921

Sir,

I have the honour to submit herewith a report on the working of the Native Registration Ordinance 1919 and the Native Registration Amendment Ordinance 1920 as referred by the Secretary of State.

The Ordinance was applied in Nairobi only on 10th October, 1919, and generally throughout the Colony and Protectorate on the 8th April, 1920.

The report, however, has been drawn up to cover the period from November 1919 - December 1920, and it is proposed to compile annual reports in future from January to December each year, if this course should meet with approval.

I have the honour to be,

Sir,

Your obedient servant

J. H. ...

AG: CHIEF NATIVE COMMISSIONER

Secretary.

Mr.

Mr.

Mr.

1928:

Captain,

DRAFT.

CROWN AGENTS.

I am etc. to inform you that,
he approves of your engaging Miss

subject

to her being passed as physically fit
for service, on a Class A Agreement as
a Nursing Sister in
with salary at the rate of £240 a year
rising by annual increments of £22 to
£200 a year, and a uniform allowance of
£20 a year. An outfit allowance of £30
may be paid on first appointment.

Miss

address is

is engaged, she should be provided

with a passage to the ^{Solway} ~~the~~ ^{rate by}

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country on the

of

etc.

Report on the work of the Registration
of Natives. 1912.

Progress to December 1910

The following is a summary of the work done under the provisions of the Ordinance of 1910.

- enclosure i.
2. A statement is attached showing the progress of the work was begun in other districts and the number registered in each district to and including the 31st December 1910.
 3. The rate of progress throughout has been governed by the capacity of the Finger Print Bureau to deal with the finger prints received while the distribution of work has been governed by the number of districts. It has been possible for Administration Officers to devote whole or part time to the supervision of the work.
 4. The Officer in Charge Finger Print Bureau has contended with very considerable difficulties in collecting and training an efficient Staff (a separate report of the Officer is attached) while the volume of work imposed by the Ordinances upon Administrative Officers in addition to their manifold other duties has proved extremely onerous.
 5. In some districts it has been possible to detail an Assistant District Commissioner to supervise registration (at Nyeri, Kisumu and Nairobi Labour Inspectors were employed for various periods). In others the duty has been allocated to the Officers of the Station at the discretion of the Officer in Charge.
 6. The Native Staff engaged has worked well and as a Registration Clerk (wages Rs. 40/- to Rs. 70/- p.m.) and two Finger Print Operators (wages Rs. 15/- to 25/-) have proved capable of dealing with approximately 100 natives per month.
 7. During the 14 months under review the Bureau dealt with nearly 200,000 prints.
- from enclosure 1 its contents are as follows

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Secretary,

Association.

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Department

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conditions of service

as set out in the Pamphlet African

(East) No. 1938.

2. The selected candidate should

be prepared to sail for

the steamer which is due to leave

of the country on the

I am etc.

The average number dealt with averaged was rather over 14000 a month. During four months the average was over 18000 a month.

8. From the outset it became necessary to reconcile two conflicting desiderata. One way that men should be registered till the particulars given by him with regard to his name village and headman for entry on his certificate had been verified by reference to his District Officers and Chiefs. The other was that all labour employed outside its own district should be registered without delay. The method adopted has been the issue of permanent certificates to men residing in their own districts and temporary certificates to all other which latter are replaced by permanent ones whenever men return to their reserves.

9. The total of permanent certificates issued during the period under review is 112,000 and of an estimated 100,000 which will ultimately be required, apart from annual maintenance.

10. The record of the past year consists mainly of struggles with the insuperable difficulties of an undertaking touching every rank and class in the Protes. For the next year, with increasing public sympathy and support and added experience a successful issue may be confidently predicted.

11. A complete...

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1928.

Madam,

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... Department

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Part 4 of the Native Registration Ordinance

12. The Ordinance, however, provided for the exercise of control of Registered Native Labour. The Native Registration Amendment Ordinance, 1920, was placed before Legislative Council and passed on August 16th, 1920.

13. This Ordinance provided that employers should report to the District Commissioner or Resident Magistrate of their Districts (by whom the reports are forwarded to the Central Records Office, Nairobi) all of Registered Labour in their employ each month and the returns of those returns received up to December 1st were as follows:-

August	2106
September	2806
October	3374
November	3710
December	3596

14. On the information contained in the returns a considerable number of deserters and other offenders have been traced and arrested up to December 1920, (vide Ep. v., (During January 1921 approximately 200 more arrests were effected).

15. While the full value of the system will not be appreciated till every adult male is accurately registered, an increasing efficiency in the control of crime and disease is already to be remarked.

16. The natives as a whole show a gratifying keenness to possess a certificate of registration which would appear to be the first step towards a more systematic document which would show a man's status as employ

C.O. 202 257

with whom, and serves at the same time as an official record of service. When a native returns to his Reserves the production of a certificate showing recent employment, entitling him to a period of desertion under the Native Authority, will be extremely useful to him.

18. Large employers are especially apprehending particularly well to the demands for monthly returns of changes of registered labour made upon them, and to their obligations in respect of endorsements to be made on the natives' certificates. They undoubtedly recognize the stabilization of industry that will result from the system as soon as it becomes general. Breach of contract by desertion is to-day of common occurrence, but can confidently be anticipated that a very large proportion of offences will be traced to the Registration Department and at an estimated date it will be borne in upon the minds of the natives that it is an offence which must inevitably be detected.

19. The statistical value of the returns will be partially complete.

It is anticipated that the labour producing areas will be shown in figures of great value showing:-

- (1) The total male population above certain ages in each district.
- (2) The numbers of natives of each tribe or District in employment and the kind of employment.
- (3) The number of various ages who do not go out of their reserves to work.
- (4) The number of male natives reaching the age of about 16 annually.
- (5) Death rate of natives.

with whom, and serves at the same time as an official record of service. When a native returns to his Reserves the production of a certificate showing recent employment, entitling him to a period of exemption under the Native Authority Amendment Ordinance will be extremely useful to him.

18. Large employers of labour are responding particularly well to the demands for monthly returns of changes of registered labour made upon them, and to their obligations in respect of endorsements to be made on the natives' certificates. They undoubtedly recognize the stabilisation of industry that will result from the system as soon as it becomes general. Breach of contract by desertion is to-day of common occurrence but can confidently be anticipated that a very large proportion of offences will be traced by the Registrations Department and at no distant date it will be borne in upon the minds of the natives that this is an offence which must inevitably be detected.

19. The statistical value of the work done is at present small as is inevitable as long as Registration is only partially complete.

It is anticipated that when it has been completed in the labour producing areas it will be possible to produce figures of great value showing:

(1) The total male population above certain ages in each district.

(2) The numbers of natives of each tribe or District in employment and the kind of employment.

(3) The number of various ages who do not go out of their

reserves to work.

(4) The number of natives reaching the age of

18 years.

(5) The number of adult male natives

of Registration

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- (2) The numbers of natives of each tribe or District in employment and the kind of employment.
- (3) The number, various ages who do not go out of their reserves to work.
- (4) The number of natives reaching the age of 15 years.
- (5) The number of adult male natives of each District of Registration.

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- (4) The number of natives reaching the age of 15.
- (5) The number of adult male natives...

of Registration...

of the work of any district is to
form a permanent record of the payment of Hut and poll
by individuals.

The Medical Department to which it is already of material
service in the identification of contacts with infectious
disease will be enabled to record on any native's
certificate the date of inoculation or vaccination.

The classification of skilled artisans will assist the
Labour Department while the Education Department will be able
throughout his career to follow a pupil with assistance
and advise and to avoid unpressing material.

The value of a personal record for every individual
which contains in one at his educational medical professional
and criminal history is manifest.

21. During the year the Department has had to contend with
the difficulties incidental to the inauguration of any new
system which affects the whole population of the country
European, Asiatic and native alike, and much time and thought
has been given to obtaining the co-operation of employers.

Estimated Progress January - December 1921.

A table is enclosed showing the estimated progress
to December 1921 and it will be noted that the able bodied
men in all the districts mentioned except Kitul should have
been dealt with by the end of December 1921.

Kitul should be completed by the end of January 1922
and there will then remain to be dealt with

1. The Masai Reserve, Jubaland, Hamu, Turkana and the
Northern Frontier District.
2. The older men in all districts.
3. Those arriving at age 20 in all districts.

District	Date started	1918	1919	1920	1921	1922	1923	1924	1925	1926	1927	1928	1929	1930	Total	
Kisumu	21.11.19	677	2206	1952	3380	-	1699	1774	1822	1822	1822	1822	1822	1822	11088	February
Kakamega	9.1.20	-	-	1816	1650	-	-	-	-	-	-	-	-	-	3466	and March
Kieli	17.8.20	-	-	-	-	-	-	-	-	-	-	-	-	-	3795	Registers
Naiyasha	4.10.20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Nakuru	21.10.20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Port Hall	2.2.20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Syari	17.2.20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Mairahi	1.11.19	6881	-	-	-	-	-	-	-	-	-	-	-	-	-	
Kyamba	30.12.19	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Machakos	1.1.20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Mombasa	1.1.20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Total		7558	8527	1868	12763	11761	14433	13022	14190	14265	13744	16190	16794	18448	196819	

of deserters reported by Police and
to Native Affairs Department.

1,147

These figures include all deserters reported since the commencement of Registration

1. A. M. ...

Number of deserters traced through
Registration.

423

... only some have been traced and the majority of tracings were made ...

Number of deserters arrested.

620

... of natives traced and the number arrested is due to natives being ...

Number of deserters reported convicted.

1,147

... not convicted through ...
... upon subsequent investigation, found to be properly ...

Number of cases committed
to Registration Office.

1,147

... tracing of deserters.

Number of Registration Offenders arrested.

9

... above as to arrests of deserters.

Number convicted

236

The discrepancy between the number arrested and number convicted is mainly due to failure of ...

Number of cases ...
by Police for ...
cases ...

236

Chief Constable and Master

Ed. ...

52
Sir

DRAFT.

Copy to
Northey
MINUTE.

- Mr. Jewell is 5.21
- Mr. Parkhurst
- Mr. Grist
- Sir H. Lambert
- Sir H. Read
- Sir G. Fiddes
- Col. Amery
- Mr. Churchill

I have...
 receipt of your...
 of the...
 copies of report by the Chief Inspector
 of Native...
 Central Finger Print Bureau
 relative to the registration
 of Natives

I have...