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31st JULY

BEUR BOOKS AND BLUE BOOK REPORTS

Last previous Paper.
Jan -
July 1919

The joint report by Col Franklin acting Asst Chief Secretary. Their recommendations have his support.

26-6-19

General
at the

43900
HOUSE
SEP 20

GOVERNMENT
NAIROBI

EAST AFRICA

3/ July, 1920.

566

REPORT.

My Lord,

I have the honour to refer to Mr. Walter Long's Circular Despatch of the 28th August 1918 forwarding copies of the Report of the Committee on Colonial Blue Books and Blue Book reports, and to express my regret at the delay in submitting a reply thereto.

2. I now have the honour to transmit a copy of a joint report, prepared by Colonel Franklin, His Majesty's Trade Commissioner, and Mr. Northcote, then Acting Assistant Chief Secretary, respecting the Annual Reports, Annual Blue Book, and Hand Book of this Colony. Their recommendations have my support.

I have the honour to be,
Your Lordship's
humble, obedient servant,

Edward Northey

GOVERNOR.

VISCOUNT MELNER, P.C., G.C.B., G.C.M.G., &c., &c.,
SECRETARY OF STATE FOR THE COLONIES,
10, WHITEHALL STREET.

Colonial Office Circular Despatch of 28th.
August 1918 covering the Report of the
Committee on Colonial Blue Books and
Blue Book Reports.

567

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As directed by the Hon'ble Chief Secretary these papers have been carefully considered together with the Trade Commissioner in the light of the prevailing conditions of the Protectorate and it is believed that the following recommendations and comments while being in accordance with the wishes of the Secretary of State as expressed in the Circular Despatch under reference, make locally feasible the conclusions at which the Committee arrived.

2. Particular attention has been paid to the prevention of overlapping between the Annual General Report, the Trade Commissioner's Report, the Blue Books and the projected Handbook. Such overlapping must occur if these returns are prepared independently and it would appear best that the Trade Commissioner should be furnished as early as possible with draft copies of the Blue Book and other Returns and also the Annual Reports of the following Departments:

Customs

Port

Railway

Agricultural and Veterinary

Forests

Native Affairs (or such parts as relate to Labour).

Treasury.

It is recognized that the Treasurer's Report being based on the financial year must until that year coincides with the calendar year, only reach the Trade Commissioner's hands after he has completed his main Annual Report which is furnished by the calendar year.

year. The Trade Commissioner could however deal with the last extant Treasurer's report viz that nine months old.

The Trade Commissioner having drawn up his report on the lines detailed above and derived from the original returns it is his command should furnish a copy to the Treasurer whose comments thereon would form that part of the annual general Report. This indeed is indicated in paragraphs 17 - 20 of Appendix A to the Report under comment; the only new suggestion here is the order and manner in which these returns should be prepared so as to avoid

... at the end of the Returns ... and ... of the

Reports and Returns than at present. A more prompt delivery of the Customs Quarterly Returns will also be of great assistance to the public, the Trade Commissioner, and Government. It would assist the Trade Commissioner if copies of these quarterly returns were sent to him simultaneously as to the Chief Secretary.

Blue Books. The new form suggested in Appendix A to the Report could be followed with advantage, though as the new model forms have got to be prepared

8. The Financial Sections of the Blue Book cannot be produced before the end of the financial year. The emphasis laid upon early rendering of Blue Book Returns leads to the recommendation that Blue Book Returns should be furnished in two or three parts annually.

- (a) Imports and Exports
Shipping
Production and Natural Resources } with priority.
- (b) Other matters excepting } as soon as possible
Financial } after (a)
- (c) Financial (as soon as possible after the
Financial year.

(a) and (b) might reasonably be simultaneous though in practice it is feared that (a) might be delayed.

The coincidence of the Financial and Calendar years would make the position less anomalous.

Annual Reports.

Paragraphs 2 to 4 above have dealt with the Annual General Report to some extent. It remains to be stated that the Sub-Committee's recommendations in Appendix II should effect a desirable reform. It would however seem that the annual general Report should be read as far as possible with the Handbook and be considered up to a point as supplementary thereto, while at the same time furnishing a general comment on the administration of the Protectorate during the year under review. If this view is accepted it might be found advisable to interleave the Handbooks with blank pages for the purpose of reference to later Reports and of corrections. Similarly it should be the Handbook rather than the Annual General Report which contains the standing information specified in para: 10 of Appendix II to the Report.

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The necessity for the Annual General Report to follow the calendar year (save for its financial portion) arises from its foundation upon Blue Book returns to some extent vide paragraph 6 of Appendix II to the Report. The Blue Book returns to be of greatest and most convenient use to the manufacturing trades etc. The Trade Commissioner's report (?) must be by the calendar year and the Annual General Report must cover the same period. If therefore the recommendations with reference to Blue Book herein contained are followed an Annual General Report for the period April 1st to December 31st 1920 will be necessary.

10. The method of arriving at the Governor's Report on the subjects mentioned in paragraphs 17-20 of Appendix II has been dealt with above in paragraphs 2 to 4.

11. Hand Books. The desirability of such a production is undeniable and the Trade Commissioner Colonel Franklin strongly favours the inclusion of the Handbooks on the East Africa Protectorate, Uganda and Zanzibar, possibly also the Tanganyika Territory in one volume on the ground that their communications, Postal Service, and Customs are practically identical.

In any case it would be advantageous if the handbooks on the first three countries named were bound in one volume.

12. It is not considered feasible to produce such a Handbook before 1922 partly because much material has to be collected and revised partly owing to the present unsettled state of Trade and Commerce.

Copies of existent and the next Handbooks produced by other colonies might usefully be sent here

13. Summary.

A. Blue Books.

- (a) The next to be prepared that for the year ending March 31st 1920.
- (b) Thereafter a 9 months Blue Book on the old model.
- (c) Thereafter a Blue Book by the Calendar year and on the new model.
- (d) Copies of all Blue Book returns required by him to be furnished to the Trade Commissioner.

B. Annual General Reports.

- (a) Following on the Report for 1919-20 now in preparation a nine months Report for the period April 1st to December 31st 1920. Reports to be made by the Calendar year. Financial Reports to be an appendix.

To be considered partly as supplementary to the Main Report.

... Zanzibar and

... points in the Circular Dispatch...

Paragraph 9. On the point of a 'quid pro quo' in return for the Blue Books the recommendations in paragraph 13 of the Main Report are strongly endorsed.

Paragraph 11. The present fello size is recommended for retention.

Paragraph 12. Meteorology: it is suggested that the Director of Agriculture suggest a better organization for the whole Protectorate than at present exists based upon the remarks of the Sub-Committee pages 14 and 15 of Appendix I to the Report.

Paragraph 14. A precis might usefully be made of
 certain of the Memoranda sent to the Secretary of
 State in response to his Circular A of June 11th
 1919. The publication of such a precis antecedent
 to the first Handbook would supply information
 presently required and the precis could later be
 used as a basis for portions of the Handbook.

Sd. G. A. S. Northcote.
 7-7-20.

This report has been drawn up co-jointly
 by the following members of the contents.

W. H. Franklin,
 G. H. West Africa

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|---|------------------------|
| Overtime Fees | |
| Port, King's Warehouse | Retain Reference only. |
| Port, Customs, Wharves | |
| Crane Tariff | |
| Jetty Fees | |
| Crane Tariff - Kisumu Port | |
| Port Charges | |
| Fishing Fees | |
| Mombasa Boat Registration | |
| Hire of Govt. Steam Launch "MUTA" - Omit | |
| Lamu & Shella Port Charges - Retain Reference only | |
| Lake Victoria Port Clearance | |
| Kisumu Govt. Sailing Boat Fees | |
| Registration of Lake vessels | |
| Fees and Royalties | Omit |
| Ferries | Retain Reference only. |
| Mombasa Fees and Royalties | Omit |
| Liquor Licences - Native Liquor Ord. 15/1907 - Omit | |
| Veterinary - Quarantine Fees | Omit |
| Fees and Royalties - E.A. Forest Ord. 3/1911 - Omit | |
| Royalty for Forest Produce - Firewood. | |
| Quantity Licence, Time Licence | Omit |
| Traders Fees | Retain Reference only |
| Police Supervision | |
| Mombasa - Kilindini Tramway Fees | |
| Registration of Mohammedan Marriages and Divorces | |
| Native Councils | |

Certificates of Title, Mombasa & Malindi - set of only
 Survey Fees - Malindi and Mamburi.

17.38.

11.42.

15.48

Township Fees, various.

Military Expenditure - unlisted.

at seq:

Show - Heads of departments - Office held; Name,
 Salary & allowance - date of 1st appointment -
 date of entry into office.

All others - Number of subordinate staff - Salary of
 Grades.

Show Totals of Pensions drawn

(i) European

(ii) Non-European

Omit all details

Show list of Prisons classed - total of prisoners
 each clan.

Omit entirely.