

EAST AFR. PROT.
28309

C O
78309
Recd
Frd 13 11 13

near Coast
his Passen

1913

11 Aug.

Last previous Paper.

Administration of Coastal Area

Submit suggestions for separate administration
under a deal for who has reside permanently
at Mombasa - States case for improved conditions
with regard to Police, Communications Land Revenue
& Survey, Native education, Health &c.

Dr G. Fiddes

This has been waiting for a
decision as to the future adminⁿ of Z'bar.
The paper returned from the S. of S. this morning.

Now write to Major Flett & say that Mr
Harcourt has been in communication with
the Gov^t of the S.A.P. as to the future
adminⁿ of Z'bar & Pemba & has satisfied
himself that it is not advisable that they
shd. be amalgamated with the Coastal
Premises & placed under the adminⁿ of central
If a separate LE Gov^t - that the Gov^t
is fully alive to the desirability of developing
the Coast district & that, with a view to
securing the more efficient adminⁿ the

Copy copies for conf. cons. 28 Aug 11

Next subsequent Paper.

42644

S. J. S. has recently approved of a
 considerable increase in the admⁿ staff
 - that sanction has also been given to a
 large increase in the staff of the Public
 Works Dep^t & that it is hoped that it
 will now be possible to do more in the
 way of opening up roads & communications &
 that, in particular, the Gov^t has already
 called attention to the necessity of
 constructing a proper road between Mombasa
 & Malindi & directed the Director of Public
 Works to give the matter his early attention
 - that the ascertainment of native rights
 by the Titles Court, which is at work in
 the Coast district, must necessarily be a
 slow process, but that the Gov^t will be asked
 to consider whether any steps can be taken
 to expedite matters - that the Gov^t has
 been considering measures to restrict the
 consumption of and traffic in opium &
 that Mr. Harcourt will ascertain what
 steps can be taken to restrict the
 progress has been made in the matter
 with reference to the alleged unscrupulous
 practices of the Indian traders -
 & that it is understood that the Gov^t
 is now considering what steps can be taken
 to raise the standard of the Coast natives
 by

20/8/13 + paper

See Schedule
 to letter

page 8 of 10

page 8 of 10

page 4 of 10
 dep. on

See Memo
 in A
 27/5/13

by education - that Mr. Harcourt will
 consult the Gov^t as to the desirability of
 establishing an experimental agricultural
 station on the coast - that Professor
 Simpson has been sent out to advise as
 to what steps sh^d be taken to improve
 sanitary conditions throughout the Prov^t
 & that, acting on his advice, Mr. Harcourt
 has already sanctioned a considerable
 sum for the improvement of the
 sanitation of Mombasa - that, with
 regard to the proposals contained in
 the Schedule Mr. Harcourt has already
 dealt with the second & will consult
 the Gov^t with regard to the other three
 - & send copy of the consp^{ts} to the
 Gov^t for report?

H. J. S.

20/8/13

Dpt. for Comm
 above
 P. 21. 2. 13

Mr Hancock

14 All 10

Send this to you at me
 as Major Guest speaks of
 an interview at the House,
 and tomorrow is your best
 chance. I don't imagine that
 you will not care to see him
 until you have made the
 observations of the Dept. for
 which purpose the paper should
 be registered & minuted.

You can always send him
 a written reply.

Yours

Let me see this 8 13

510
20300
REC
Aug 14 4 13

August 13, 1913

The Private Secretary to the Colonial Secretary,
Colonial Office,
Whitehall, S.W.

Dear Sir,

I enclose herewith a Memorandum to the Colonial Secretary, dealing with affairs in East Africa.

I spoke to Mr Harcourt of my intention to send him this letter, and I would ask him whether, after having read the contents, he would grant me an interview at the House of Commons with reference to it.

I remain,

Yours faithfully,

Henry Gault

TELEPHONE
GERRARD 704

CARLTON HOUSE.
REGENT STREET.
LONDON, S.W.

243
2309
13

11th August 1913

Sir,

The East African Coast Planters' Association, representing practically all the plantation interests of the East African Coast, have the honour to lay before you certain points dealing with the administration of the British East Africa Protectorate.

It has been long felt that the interests of the coastal belt of the East Africa Protectorate have not received their due share of administrative attention. The existing administration of the country appears to them to be mainly absorbed in the development of the highlands of the country, to the neglect of the coastal interests, and it is our unanimous opinion that the coastal affairs would be better served by being treated administratively separate from the highland country.

British East Africa is divided into two distinct areas, - the highlands of the North West, and the tropical Coastal belt.

In the former, semi-tropical climate and cultivation exists, while in the latter, all cultivation and vegetation is of a distinctly tropical type.

The administration is centred in the highlands; at Nairobi reside both the Governor and the ~~Lieutenant Governor~~ ^{First Secretary} of the Protectorate. Consequently administrative interest is largely centred in that area.

The problems of the two areas are entirely different

but equally important. The Highlands are, in the main, an European settlement, while the Coast is entirely a native country.

Labour conditions and native administration of the coastal provinces have peculiar characteristics not experienced in the Highlands, in which the Indian and the Arab populations are an important factor. Further, the importation of labour from Arabia and Somaliland which has now been sanctioned, will add to the complexities of these native problems.

There is an entire lack of administration in the native countries immediately behind the coast line, such as the Wagiriana country. It is believed that a more effective police system and greater ubiquity of Government officials in these out of the way districts would do much to bring the natives into touch with plantation life, and help to mitigate the difficulty of obtaining adequate and suitable labour.

The development of the coast requires the opening up of roads and communications, the construction of bridges, and establishment of ferries. This involves a properly constituted Public Works Department for the coast administration. It should be noted that at present there is only one European Public Works Department Official in all the coastal provinces.

Certain detailed proposals on this subject are dealt with separately attached to this memorandum.

Immense delay and uncertainty has been experienced in the matter of land tenure and titles, survey, and delimitation of native and European owned land, and in the conditions under which disposal of native land to purchasers desirous of starting plantations along the Coast, has been carried out.

With a view to facilitating the occupation and development of the Coast lands of the Protectorate, the Association would urge upon the Government the necessity of immediate delimitation of native rights, the survey of coastal areas, and the adoption of a system of land tenure of either freehold or a long leasehold system appropriate to the needs of the planting community.

There are many other points of importance to the coast, such as the Tembo drink traffic, the usurious practices of the Indian traders against the plantation labourers. Further, some effort might be made to raise the standard of the Coast natives generally, by schools and education.

It is further considered urgently necessary that a Government Agricultural Department should be established for the Coast, which will experiment in tropical products and advise planters and native proprietors on the best crops to grow on their land, making special effort to revive among the natives the valuable cocon industry which previously existed.

The Association further believe that the Administration could by scientific experiment and by the adoption of measures similar to those employed in other equatorial districts, generally improve the health of the coastal belt and effectively reduce the malarial mosquito in those areas, and to that end they suggest that a local Commission should be appointed in order to recommend the measures to be adopted.

The importance of the port of Bombasa, and the developments, present and future, of Kilindini and Kalifi harbours; the recent acquisition by the Colonial Office of the islands of Zanzibar and Pemba, with possible future developments of the cotton industry in the coastal districts, necessitate special Government attention.

For these and for many other reasons which will doubtless be known to the officials in East Africa, we are of opinion that the Coastal provinces together with the islands of Zanzibar and Pemba, should be placed under the administrative control of a separate Lieutenant Governor who shall reside permanently in Bombasa. We feel that the future development of this rich coastal belt is mainly dependent upon a wise and sympathetic policy of administration. The difficulties of land tenure and settlement of native rights have retarded the coast to an incalculable degree, and have diverted Capital. It is felt by us that only some such radical administrative reform will re-establish the confidence of investors, which is absolutely essential for the development of this valuable British possession.

We would ask you to give this matter your earnest consideration, and would inform you that many of our members have discussed this matter with high permanent officials in the Protectorate, who have, in the main, agreed that some such proposal as this would be to the advantage of the country.

I have the honour to be ,

Sir,

Your obedient servant,

Henry C. Gault

Chairman of the
EAST AFRICAN COAST PLANTERS'
ASSOCIATION IN LONDON.

The Secretary of State for
the Colonies,
Colonial Office,

S.W.

PROPOSALS FOR THE IMPROVEMENT OF COMMUNICATIONS
BY SEA AND BY ROAD ON THE COAST OF BRITISH EAST
AFRICA.

1. That a fortnightly sea service to and from all important centres on the Coast be established, bringing into this service the two steamers now in commission in Zanzibar and adding a third to ensure a regular fortnightly service.
2. That a proper road instead of the present footpath between Mombasa and Malindi be constructed.
3. That the ferry boats be improved at various places along the Coast, those at present in use being totally inadequate for the increased traffic, and in some instances extremely dangerous.
4. That stone jetties be erected on both sides of the Mombasa Likoni ferry so as to obviate the unpleasant necessity of passengers having to be carried by natives for long distances to and from the ferry boats.

In A/28309/ East Afr. Prov.

C.D.
12-AUG
1913

26 August 1913

DRAFT.

to H.C. Gunt
~~...~~

Ans'd. 19/8/13

112/411

228
22
23
24

Sir,

~~I am etc to refer~~
with ref. to your letter
of the 11th of August, I am
etc to inform you that
he has been in communication
with the Gov^o of the E.A.P.

copy for conf. 28 Aug

with regard to the future ad-
-ministration of Lamjiba and
Pamba, and has satisfied
himself that it is not
advisable that they should
be amalgamated with the

Coastal Provinces ^(of the E.A.P.) and
placed under the admin^o

control of a separate

Gov^o.

2

of 28309 the
the Gov^o for report
D.T.]

2. The Gov^t is fully alive
to the desirability of develop-
ing the Coast District
and, with a view to securing
the more efficient administra-
tion the Gov^t has recently
approved of a considerable
increase in the adminⁿ Staff.
Sanction has also been
given to a large increase
in the Staff of the P.W.D.,
and it is hoped that it will
now be possible to do more
in the way of opening up
roads and communications
etc. In particular the
Gov^t has already called
attention to the necessity of
constructing a proper road
between Mombasa and
Malindi
(Kilindini), and has

~~directed that~~ instructed the
Director of Public Works to
give the matter his early
attention. 23A

3. The ascertainment of
native rights by the Title
Court, which is at work in
the Coast District, must
necessarily be a slow process,
but the Gov^t will be asked
to consider whether any steps
can be taken to expedite
matters.

4. The Gov^t has been
considering measures to
restrict the consumption of
and traffic in kumbo, and
P.W.D. will ascertain what
progress has been made in
this direction. The Gov^t has
already been instructed to
enquire

inquire into the alleged unwholesome
practices of ^{the} Indian traders.

5. It is understood that
the Gov^t is now considering
what steps can be taken to
raise the standard of the Coast
natives by education, and
Mr. H. will consult the Gov^t
as to the desirability of establish-
ing an experimental agricultural
station on the Coast.

6. Professor Simpson has been
sent out to advise as to what
steps should be taken to
improve sanitary conditions
throughout the Protectorate, and
acting on his advice, Mr. H.
has already sanctioned a
considerable sum for the
improvement

improvement of the sanitation
of Bombasa. 251

I will regard to the
proposals contained in the
~~Schedule~~ ^{annexure} attached to your
letter, Mr. H. has already
dealt with the second,
and will consult the Gov^t
with regard to the other three

DRAFT.

MINUTE.

Mr.

Mr.

Sir G. Fiddes.

Sir H. Just.

Sir J. Anderson.

Lord Emmott.

Mr. Harcourt.

J. H. W.