

EAST AFR. PROT

G.O. 12766

12766

197

Field Conf

Police

1914

Reports on various points raised in India part
Report - e.g. Recruiting in India Escorts for
Administrative Officers, Teaching of Hygiene
Promotion of buildings, Promises further deapp.
resp. Capital Punishment, & Sanitation of Police

Last previous Paper.

16 March

40311/13

to Read

Recruiting in India

I agree with the suggestions made
but until the need arises

paper
p. 14

? we should not approach
the I.O.

Capital punishment

? await promised comm

Escorts - on the whole I think that

the Admⁿ officers make out their
case: the safeguarding of
Govt. property & arrest of
prisoners justifies an Admⁿ
Officer in having 3 or 4 men,

Res.
20757
20757
20757

at subsequent Paper.

302/20757
302/20757

1914: W 31,085-12, 45,000, 12/19, & 41 W.

apart from a larger body
in disturbed districts. At the
same time I wd. like to
make sure that other officers,
eg. a m.o. on tour, gets a
proper number of police
one of requests (in the case of
St. Thomas we know that
he cd. not get a single askari).

I say that while G. is
disposed to accept Gw's view on
this matter, he wd. like to be
assured that Officers other than
admn^o Officers who have to
travel, especially in new or
lately disturbed districts, are
given adequate number of police

- Hygiene.
- Water factory.
- Buildings.

The Police must take their share
of 'cutting down'. They are not
doing badly on the East Hill

ack: [Oobaw as above as
to events] a canon in Mem^o
as to recruiting as in minutes
above

I would not
think we are
asking for
explanation
of Gw's co

omit
at once
H. J. R.
2/11

20/1/11

GOVERNMENT HOUSE,
NAIROBI,
BRITISH EAST AFRICA.

March 16th 1914.

EAST AFRICA PROTECTORATE.

Confidential

12708

No. 52

- P.C. Nyanza
Jan. 23rd
- P.C. Nyeri
Jan. 23rd
- P.C. Masai Res.
Feb. 4th
- P.C. Ukamba
Feb. 17th
- P.C. Lamu
Feb. 19th
- P.C. Naivasha
Feb. 24th
- P.C. Mombasa
Feb. 25th
- Return

for 35298
(403)

I have the honour to refer to your Confidential despatches of November 7th and December 12th relating to certain points raised in connection with the Inspector General of Police's Annual Report.

2. As regards recruiting in India I am informed that since the Report was written a number of men from the Punjab Police have been received and the Asiatic ranks of the Force are now almost up to the sanctioned establishment. The question may however arise in the future and in the event of its doing so I would make the following proposals:-

(a) The Officer selected to be allowed to visit Police Headquarters, Punjab Province, this since the majority of the Indian population of this country are from the Punjab. If unable to obtain recruits of the stamp required then he should be given facilities of extending his operations to other Provinces in exactly the same manner as has been suggested for the Punjab.

(b) He should draw the ordinary pay of his rank plus travelling allowance at the rate of Rs. 7.50 per

THE RIGHT HONOURABLE
LEWIS HARCOURT, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET, LONDON, S.W.

per diem whilst actually on Indian soil. Salary and allowances being drawn through the ordinary pay channels in India and debited to the Police Vote of this Protectorate.

(iii) He should be permitted to travel first class over all Railways and waterways, the cost of such travelling being a charge against the Vote of the East Africa Police.

(iv) The Government of India should be asked to accord to such Officer, through the medium of the Inspectors General of the Provinces in which he may have cause to operate, the fullest facilities for successfully carrying out the object that he has in hand.

3. I am addressing you separately, as instructed, on the question of corporal punishment.

4. I have thoroughly investigated the matter of Escorts for Administrative Officers, and have received reports from the Provincial Commissioners and a return from the Commissioner of Police, copies of which I enclose. As a result I must express myself as being entirely at variance with the views expressed by the Inspector General of Police in paragraph 23 of his Report: so far from the escorts asked for being unnecessarily large, I consider that in many cases they have been barely sufficient for the duties they have had to perform. Major Edwards appears to think that these escorts are mainly taken to uphold the prestige of the officers whom they accompany. This is by no means the case as I think you will gather from the Provincial Commissioners' reports. Large quantities of cash have to be guarded, arrests made and prisoners

(3)

kept in custody, even when the tour is in perfectly settled country, while in disturbed districts there is of course even greater need for an efficient escort. The only Province which appears to be a special case is the Province of Northern Rhodesia, where exceptional conditions prevail, as you are well aware.

5. A special course of lectures on Hygiene for the Police, the Senior Medical Officer, Nairobi, has been arranged to give instruction in this subject.

6. I regret to say that it was not possible to include provision in the draft Estimates for all the buildings required as necessary by Major Edwards, as you will have gathered from the figures submitted to you. The requirements of many other Departments have had to be put down as it is impossible with our limited resources to give effect to the entire programme submitted comprising works involving a total cost of £200,000. I have already explained this in my despatch No. 4 of January 6th.

7. The question of the sanitation of the area in the vicinity of the Police Depot is receiving my attention. Pending the inauguration of a permanent scheme earth trenches are being dug to give temporary relief during the approaching rainy season. I hope to address you further on this matter at an early date.

I have the honour to be,

Sir,

Your humble, obedient servant,

H. Conway Bevin

GOVERNOR.

SMS.

Sm / 34100 / 14

INCLOSURE 1-1

In Despatch No. 5 of 3 1911

10706

201

Kisumu.

Nyanza Province,

1911

The Hon: The Chief Secretary,

M a i r o b i

I would most decidedly not take the responsibility on myself of limiting any officer in charge of a district to the amount of escort he should take. This must vary according to the nature of the work he proposes doing. But I suggest that the maximum any Administration Officer should take is 4 police, if more are required reasons would have to be given to the Provincial Commissioner.

1. When an officer goes on safari, he invariably bears a number of cases and generally returns with prisoners. It is for this reason, I consider, that an adequate police escort is essential to any Administration Officer regardless of rank. When collecting tax, a large escort is essential, and it is no exaggeration to say that officers rarely comply with the rules laid down as to safeguarding cash; this is entirely due to shortage of police.

3. I do not believe that officers in this province take police unnecessarily. It must be remembered that outside of the work performed by them, a number of police are an added burden to the officer, porters food, &c., all have to be obtained by him for their use.

4. Also a point, I think, overlooked is that such work is excellent training to the police, and can in no wise be considered as a waste of their time.

5. Speaking as an officer who has been in charge of the

most thickly populated native district in East Africa, I should deprecate any proposal being made to interfere with my judgment in the matter.

6. I, therefore, consider that the question as apart from the collection of tax could be met by making the maximum number of police allowed to an Administration Officer as 4, any advance over the number an explanation and reasons to be forwarded to the Provincial Commissioner and a copy to the Commissioner of Police.

H. H. H. H. H.

Ag. Provincial Commissioner.

2749

INCLOSURE No. 2

In Despatch No. 52 of 1914

No. 85/199/11

Ministry of Home Affairs

203

Reference is made to your (S. 369.) Circular No. 2 of the 1st instant, and the order to inform you that there is no official practice as to furnishing of Police reports to the State (S. 369.) Equ. Courts which have been held to be subject of the law on which an officer is employed.

It is most frequently assumed that during the collection of taxes, on prolonged tours it is found to be the duty of the officer to keep records continuously and for the purpose of such a record.

It is not suggested that ordinarily officers require records for personal safety but if and when found on a tour, the records in question without considerable police work being entailed, the reason for this is originally that as soon as the administration is achieved and the tribal authorities are secured and to greater activity, it becomes necessary to deal with all matters from the territorial or local headquarters, the more important matters are reserved for visiting officers whose duty is to visit the various parts of the territory. The cost of the various expenses are brought to notice on tours and officers frequently have to keep in custody criminals and persons convicted.

The Hon. Chief Secretary,
Nairobi.

occupied in the night courts, in addition to other
 certain amount of room for other purposes in the
 establishment there. Upon one of the latter occasions
 had placed a number of...

...in the night courts, in addition to other
 certain amount of room for other purposes in the
 establishment there. Upon one of the latter occasions
 had placed a number of...

5. The police force in the city had been...
 the active authorities are...
 with... and...
 however...
 matter...
 individual...
 officers...
 officers...
 officers...

...The force in the city...
 Y always...
 sufficient...
 to affect...
 suffice for...
 not be...
 out...
 to...
 can be...
 actual...
 together...

police work.

7. If the above applies to courts or district officers
 of the native states and their own laws
 apply to the native population and their own laws
 officers as may be requisite in the interests of good
 administration, and I respectfully submit that the officers
 in charge of the police should be allowed to determine
 the police force for any state or area which may be
 be reasonable.

Your most obedient servant,

(Signature)

(Title)

Masai Reserve,

Ngara, Masai,

12/7/14

Sir,

Police Reports for Administrative Officers.

In reply to your No. 8898, Circular No. 5, dated the 14th ultimo, I have the honour to inform you that although Administrative Officers on tour are invariably accompanied by a few Police, the latter are in no sense on a tour.

Their duties are entirely different from those performed by them in the Reserve.

3. That:-

- (a) Arresting persons for various offences.
- (b) Acting as guard over the cattle kraal at night. Officers in this Reserve travel with donkeys and often have cattle and sheep with them taken as fines.
- (c) Executing warrants.
- (d) Guarding prisoners and specie.
- (e) Investigating cattle thefts.

4. It is true that the Police pitch the tents & perform other small duties connected with a caravan, but this forms a small and comparatively unimportant part of their work.

5.

The Hon'ble,

The Chief Secretary,

NAIROBI.

I consider an Assistant Police Officer should not travel with less than 1 M.B.O and 3 men, but this must of course depend on requirements and the number of men available for duty. This is a matter which should I think be left to the discretion of the Officers in charge of Provinces and Districts.

8. If Police are required to act solely as an escort, one man would in settled district be sufficient.

I have the honour to be,

Sir,

Your obedient servant,

R. W. Hamilton

Officer-in-Charge

Provincial Commissioner's Office,
Nairobi,

15th January 1914

203

Sir,

Police Escorts for Administrative Officers.

With reference to your Circular No. 5 of 14th January 1914, I have the honour to inform you that the District Commissioners in this Province generally dislike being accompanied by Police Guards and trust too much to Tribal Retainers. I have several times had to call officers attention to this.

2. In Kitui District the officers generally take one or two police with them and by so doing they render themselves liable should the cash which they always carry or receive en route be stolen.

3. It is generally understood that an escort of 10 police should accompany an officer to and in Tharaka but in practice this is generally not done, sometimes it is necessary that a large number of police should accompany an officer to other parts of the District when inspecting the courts and to guard Police and prisoners to escort prisoners en route to the Kitui District.

4. In the Machakos district it is the practice for Administrative officers to be accompanied by the Protectorate Police who are assisted by Tribal Retainers. During January, February & March hut tax inspection is part of the Administrative duties. Police are not used for this purpose by defaulters are already known to the Offices

In Date 52/11/1911

12736

Provincial Commissioner's Office.

E A M U .

19th February 1911.

210

Sir,

In reply to your No.S.0398 of January 11th I have the honour to report as follows :-

1. When visiting the Islands in Lamu District it is not usual to take an escort because Police posts are stationed there. When travelling on the main land the usual escort is from one to three constables ; their duties are to serve warrants, make arrests, guard cash, keep order when the Court is sitting and also to see that the Government title is not attacked by wild beasts at night.

2. In the Kipini District when travelling on the Tana River Administrative Officers should not have a smaller escort than for police, their duty is to protect life and property in the event of trouble with the Somalis.

I have the honour to be,

Sir,

Your most obedient servant,

Honourable,
Chief Secretary,
Nairobi.

J. W. S. A.
Acting Provincial Commissioner.

In reply please quote
M.P.NO.613 & date.

In Date 57 of 1914

Provincial Commissioner's Office

Naivasha,

24th February 1914
28th

211

POLICE RECORDS FOR
ADMINISTRATIVE OFFICERS

Sir,

In reply to your Circular NO.5 of the
14th ultimo, I have the honour to submit the
following information:-

Existing Practice.

(2) Owing to the variety of conditions in
the different Districts of this Province
there is, at present, considerable lack of
uniformity with regard to the number of Police
taken as escorts by administrative officers
when travelling.

(3) In Naivasha District, one constable is
generally taken; in Nakuru, two; in Kavirua,
1 N.C.O. and 3 men; in Uasin Gishu, the

District

The Hon'ble

The Chief Secretary

Nairobi.

District Commissioner has generally to proceed (the same lack of staff) while travelling through areas but when visiting Elgeyo he takes a minimum of 4 men and as many more up to 10 as can be spared; in Baringo from 4 to 10 are employed according to the part of the District visited; in Marakwet 10 men.

(4) No report has yet been received from Turkeana but as it is well known that the conditions there are abnormal, I have thought it better to submit this information without waiting for Mr. Crampton's reply.

Duties performed by
the Police.

(5) In Naivasha and Nakuru Districts the police on escort duty are employed in the following manner :-

Supervising the pitching and striking of camp.

Looking after the porters on the march.

Safeguarding Government property and prisoners while on the march and in camp.

Effecting any arrests that may have to be made during the tour.

(6) In the other Districts of the Province where tours are made, it will be readily understood that the duties of the police escort are more varied.

In addition to those already enumerated in the last paragraph they comprise:-

Escorts for Hut Tax specie.

The enforcement, should occasion arise, of the performance of official orders.

Guarding

Prisoners & guards from Camp to Headquarters of District.

In unsettled Districts like Furkaha,

Marakwet and Elgeyo the duties of the police are of a semi-military nature.

(7) In my opinion the use of police for such service is essential. The work must be performed, and if it is not done by Police, I do not see how else it is to be accomplished.

The escort in these days is by no means merely an ornamental one; it has definite functions to perform and I am clearly of opinion that if

the present practice is altered the adminis-
tration of the country will be

reference between
vasha and other
vinoes.

In other Provinces, I have no doubt that
certain duties, which fall upon the police
at Naivasha, are performed by Tribal Retainers.
The organization of the native tribes living
in this Province is, from a variety of reasons,
not so far advanced as in other parts of the
country and methods regarding administrative
essentials, which obtain in Nyassa and Kenia,
cannot be followed here at present.

Recommendations.

Settled Areas.

(When travelling in settled areas through
European farms, I think an escort of two men
is sufficient, although, in the case of a
Provincial Commissioner, the number should be
increased to 3.

(8) In normal native Districts where the
tribes are well under control, I recommend that
an escort of an N.C.O. and 8 men be provided
on ordinary occasions.

Settled Areas.

(9) In unsettled areas, I would put no restric-

restrictions on the officer in charge with respect to the manner in which he travels with him. The force is under his control and he is the best judge of existing circumstances both as regards the conditions in his station and in that part of the District in which he proposes to travel.

(10) Provided the escort is kept under proper supervision, it can do no harm on tour, and an excellent opportunity is afforded for the police to gain a knowledge of the country in which they are serving. (Personally, one of the chief complaints I have against the present-day policeman is his frequent ignorance of places and people in his own District). It is also my experience that, on safari, the officer has a better opportunity of learning the character and capabilities of his men than he can gain while living in the Station.

As additional argument, it may be urged ~~that~~ that as the police do not draw ration money when travelling, only a small expense in transport

transport is incurred in taking them into the District and in returning them to Marakwet and Kavine where there is no Asst. Commissioner, it is, in my opinion, better that a number of the men should accompany the District Commissioner on tour rather than remain at Headquarters under the supervision of a Clerk who may be lacking in experience.

Maintenance of
prestige.

(11) There can be no doubt that the successful administration of many Districts depends largely upon the personal prestige of the Officer in Charge.

(12) I am convinced that uniform, ceremony and visible proof that a person is in position of authority count for a great deal in the native mind.

(13) A police escort among other things, serves a useful purpose in showing clearly to tribes who seldom or never come out of their own country that a difference does exist between the position of an administrative

administrative officer and that of a trader or
traveller.

(14) District Officers are changed so frequently now that uncivilized natives may sometimes be excused from wondering whether the new claimant to office is indeed the person he represents himself to be, unless he is accompanied by unmistakable evidence of his authority.

I have the honour to be,

Your obedient servant,

F. S. ...
As Provincial Commissioner.

police work.

If the above applies to towns or District officers
 of the Province, it is in a position to support an
 appeal to the native authorities and its own lawful
 orders as may be required for the interests of good
 administration, and I respectfully submit that the officer
 in charge of a Province should be allowed to do so when
 the police force for any reason is not sufficient to
 be responsible.

Sir,
 Your most obedient servant,

(sd) C. E. Lane.

District Commissioner has generally no escort
throughout of staff, when travelling through
Taran but when visiting Elgeyo he takes a
minimum of 4 men and as many more up to 10
as can be spared; in Baringo from 4 to 10 are
employed according to the part of the District
visited; in Marakwet 10 men.

(4) No report has yet been received from
Turkana but as it is well known that the
conditions there are abnormal, I have thought it
better to submit this information without
waiting for Mr. Crampton's reply.

Duties performed by
police.

(5) In Naivasha and Nakuru Districts the
police on escort duty are employed in the
following manner :-

- Supervising the pitching and striking of
camp.
- Looking after the porters on the march.
- Safeguarding Government property and
prisoners while on the march and in camp.
- Effecting any arrests that may have to be
made during the tour.

(5) In the other Districts of the Province where tours are made through Native Reserves, it will be readily understood that the duties of the police escort are more varied.

In addition to those already enumerated in the last paragraph they comprise:-

Escorts for Hut Tax specie.

The enforcement, should occasion arise, of the performance of official orders.

Court Orderlies

Prisoner's guards from Camp to Headquarters of District.

In unsettled Districts like Turkana, Marakwet and Elgeyo the duties of the police are of a semi-military nature.

(7) In my opinion the use of police for such services is essential. The work must be performed and if it is not done by Police, I do not see how else it is to be accomplished.

The escort in these days is by no means merely an ornamental one; it has definite functions to perform and I am clearly of opinion that if

the present practice is altered the administration of the country will suffer.

reference between
washa and other
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In other Provinces, I have no doubt that certain duties, which fall upon the police at Naivasha, are performed by Tribal Retainers. The organization of the native tribes living in this Province is, from a variety of reasons, not so far advanced as in other parts of the country and methods regarding administrative escorts, which obtain in Nyanza and Kenia, cannot be followed here at present.

Recommendations.

Settled Areas.

When travelling in settled areas through European farms, I think an escort of two men is sufficient, although in the case of a Provincial Commissioner, the number should be increased to 3.

(8) In normal native Districts where the tribes are well under control, I recommend that an escort of an N.C.O. and 3 men be provided on ordinary occasions.

Settled Areas.

(9) In unsettled areas, I would put no restric

tions

restrictions on the officer in charge with respect to the number of animals he takes with him. The force is under his control and he is the best judge of existing circumstances both as regards the conditions in his station and in that part of the District in which he proposes to travel.

(10) Provided the escort is kept under proper supervision, it can do no harm on tour, and an excellent opportunity is afforded for the police to gain a knowledge of the country in which they are serving. (Personally, one of the chief complaints I have against the present-day policeman is his frequent ignorance of places and people in his own District.) It is also my experience that on safari the officer has a better opportunity of learning the character and capabilities of his men than he can gain while living in the Station.

As additional arguments, it may be urged ~~that~~ that as the police do not draw ration money when travelling, only a small expense in transport

transport is incurred in taking them into the District and in stations such as Barage, Haraket and Ravine where there is no Asst.

Commissioner, it is, in my opinion, better that a number of the men should accompany the District Commissioner on tour rather than remain at Headquarters under the supervision of a Clerk who may be lacking in experience.

Maintenance of prestige.

(11) There can be no doubt that the successful administration of many Districts depends largely upon the personal prestige of the Officers in-charge.

(12) I am convinced that uniform, ceremony and visible proof that a person is in position of authority count for a good deal in the native mind.

(13) A police escort among other things, serves a useful purpose in showing clearly to tribes who seldom or never come out of their own country that a difference does exist between the position of an administra-

administrative officer and that of a trader or
traveller.

(14) District Officers are charged so frequently now that uncivilized natives may sometimes be excused from ascertaining whether the new claimant to office is indeed the person he represents himself to be, unless he is accompanied by unmistakable evidence of his authority.

I have the honour to be,

Sir,

Your most obedient servant,

F. J. ...
As. Provincial Commissioner.

Provincial Commissioner's Office,
Mombasa,

1227/12.

25th. February 1914.

Sir,

In reply to Circular No. 10 of 16th January I have the honour to report:-

243

1. Duties of escorts

- (a) Guarding of specie chiefly, hut and toll tax whilst on the march, during absence of Administrative Officer from camp, and at night.
- (b) Escort of specie from camp to Government Station.
- (c) Execution of warrants of arrest and service of criminal summonses. The guarding of prisoners in camp and escort of same to local prison.
- (d) General assistance in pitching and striking camps.
- (e) Accompanying the Administrative Officer on tours of a dangerous nature or in which armed resistance is likely to be met with.

I find that my Administrative Officers being so busy with enquiries which have been made into their escorts are reluctant to take upon them more than the bare minimum on which they can get along and owing to this reluctance the number is often considerably less than for efficient protection of Government property and their personal safety. The escort taken rarely exceeds 1 corporal and 2 constables 4 of these at least 2 may reasonably be expected to be absent from the camp effecting arrests, escorting prisoners

The hon'ble

The Chief Secretary,
Nairobi.

Provincial Commissioner's Office,

Mombasa,

25th. February 1914.

227/12.

Sir,

In reply to Circular No. 10 of 18th January I have the honour to report:-

1. Duties & escorts

(a) Guarding of specie chiefly, but also toll tax whilst on the march, during ^{the journey} absence of administrative officer from camp, and at night.

(b) Escort of specie from camp to Government station.

(c) Execution of warrants of arrest and service of criminal summonses. The guarding of prisoners in camp and escort of same to local prisons.

(d) General assistance in ditching and building camp.

(e) Accompanying the Administrative Officer on work of a dangerous nature or in which armed resistance is likely to be met with.

I find that my Administrative Officers owing to the many enquiries which have been made into their escorts are reluctant to take with them more than the bare minimum on which they can get along. Owing to this reluctance the number is often dangerously low both for efficient protection of Government stores and their personal safety. The escort taken rarely exceeds 1 corporal and 2 constables 4 of these at least 2 may reasonably be expected to be absent from the camp effecting arrests, escorting prisoners

or

The Chief Secretary,

Nairobi.

or on any of the numerous petty duties which crop up whilst travelling. Thus an officer may be left in camp with a large amount of specie in his tent, having as a guard two tired men who have performed a march and probably been out of duty for the remainder of the day and rather than place a exhausted man on guard for half a night each he prefers to take the risk of sleeping with his boxes of specie found his tent unguarded. Under such conditions and ^{where} every native for miles around is fully aware that the officer has with his money boxes full of rupees he may well become the victim of a night attack.

3. The escort attached to an Administrative officer's safari is in no respects a personal escort nor are unnecessary men ever taken with a view to obtaining "ushima".

4. I would beg to recommend that much more discretion be granted to officers in the matter of escorts, and that they be empowered to requisition the police department for such number of men as they may require provided that if the number exceeds 100 and 5 constables the requisition shall be in writing. That the police department shall have no discretion but to supply the number requisitioned for but the Commissioner of Police may subsequently call for an explanation through the Provincial Commissioner if he considers desirable.

I have the honour to be,

Sir,

your most obedient servant,

Provincial Commissioner.

RETURN OF ESCORTS TO ADMINISTRATIVE OFFICERS

1913.

410

Men.	No. of Escorts.	Average Strength.	Average No. of days absent.	Duty.
	nil	-	-	12708
	13	2	2	On tour
	16	3	12	On tour
	14	6	13	On Hut Tax Collection
	1	3	15	On tour
Gishu	1	5	9	On Hut Tax Collection
	1	5	10	Political Mission amongst Suk.
Hall	20	3	7	On tour
	8	4	10	On Hut Tax Collection
	1	3	4	?
	4	2	11	On tour
	1	2	11	On Hut Tax Collection
	5	2	12	On tour
	10	4	7	On tour
	1	4	8	On Hut Tax Collection
	1	12	18	Giryama Trouble
	13	12	9	On tour
	6	3	10	On Hut Tax Collection
	11	6	37	On tour
	3	5	11	On Hut Tax Collection
	1	2	10	On tour

Gov 12766/1914

231

E.A.P.

~~W.A.P.~~

Gov

31 April 1914

Draft

Sir,

E.A.P.
Compl

Gov. Secy. H. C. Belfield

I have the honour to
acknowledge the receipt of
your despatch Compl No. 52,
of the 16 of March, and
to inform you that I
concur in your
recommendations on
the subject of recruiting
in India for the Indian
force

W.A.P. 22/4/14

Read in
[Signature]

[Signature]