EAST AFR. PROT.

15787 REGI 23 MAY 12

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A.G. 312

### CAPT GROGAN'S RIDAMA RAVINE CONCESSION

Date. 1912

Is meme showing lines on which an agreement has been a rived at there are new only two outstanding difficulties () the incidence of the royalty and (o) in connection with a lart to order the are founds correspondence with the folding to the second of the lart folding to the sec

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fr. Ra.

(enclosure No. 1 in this despatch) displace of the two overstanding questions, namely placed of y in Grogan shall be ellowed to set off any of the tropy. ties the rents already paid and how in land on combess Island is to be divided. In view of the explanations now given, I think the secretary of State may agree to glade land, within the new area covered by Captain Grogan's licence, being leased by him at a rotal of 12 cents an acre, in consideration of which C stain Grogan abendons his claim to deduct rents already prid from future royalties. I think we may also accept the division of the land on Mombasa Island proposed on the plan enclosed in Gov. 4782.

one would have expected that, with these points settled, it would now have been possible formally to conclude the new agreement. But two new points have energed in

bsequent Paper

W. 25,014 /15, 10,000, 11/11. A.AE.W.

thing

mis apparently interminable affair It has been constitution ground since early last year that Captain Grogen should be aflewed to pay royalty at the rate of Re.1.38 per 100 cubic feet instead of paying Rs.2 per tree stimpage. Captain Grogan now claims that the payment of Rs.1.38 is to be per 100 cubic feet of milled timber. Mr. Combe, the Crown Advocate argues very ably in his Memorandum dated the 23rd of April (the first sub-enclosure in enclosure No. 2 in this despatch) against the acceptance of this interpretation of the agreement arrived at between Mr. Hutchins and Captain Grogan and accepted by the Secretary of State Captain Grogan, however, produces a very awkward document (tabled in green) in which a rate of Rs.1.38 per 100 cubic feet of milled timber is mentioned and which bears a note by Mr. Butchins and Tr. Eutchin's signature at the foot. The difference between payment per 100 culvic feet and payment per 100 cubic) feet of milled timber was nowhere brought out in the memorands warch lacompanied Sir P. Girouard's letter of the 16th of December 1910 (38479), and I feel certain that the difference was not appreciated by any of us here who then had the matter under consideration. In his interview with me on the 10th of January 1910 (see point 3 of printed memorandum attached to C.O. 1217/11) Captain Gregor quietly assumed that the payment of Rs.1.38 would be pen 10 cubic feet of milled timber, as will be clearly seen from the record of his remarks given under this head of the memorandum. Siria Girouard was present at the interview for the greater part of the time, but whether he was actually present when the remarks on this point were made I cannot now communer. In any case it would appear that, from the imof the point not having been brought out by our or the Crown Advocate, the question was

teller 11

view was concerned. I think that Captain Gregor has good reason for believing that his view of this point has been accepted. I cannot understand the failure of Mr. Hutchins to bring out the importance of the point and to make it clear that he had not agreed to payment being made on the basis of milled timber, but I fear that it is now too late to remedy this defect Unless Sir P. Girouard has any other suggestion to offer, I think we must admit Captain Grogan's claim on this point, and confine ourselves to insisting that something shall be inserted in the agreement to ensure his bringing all marketable timber to the mill without undue waste.

The other new point relates to the land on Mombass Island, It now appears that certain Arabs and Hatives claim to be the owners of some portion of the area which the Government leased to Captain Grogen and in respect which Captain Grogen has been paying rent The question of the validity of these claims remains to be determined by the Recorder of Titles on the coast land settlement operations, and we can do nothing pending his decision. It must, however, be recognised that there is no fault attributable to Captain Grogen in this connection, and no reason for giving him anything less then the 50 acres which he atopulated san under the provisional agreement as to his various leases which is now under discussion. We are bound, therefore, if that provisional agreement is to go through, to guarantee that he shall have the 50 acres made good.

Sir

When the trades Mill or Ten want but that their Sir P. Girouard might see these papers and this minute, and then, if he agrees, we can write to Captain Grogan expressing the Secretary of State's acceptance of the conditions arranged at the meeting of the 25th of February and saying anything that may be necessary on the new points, Or if Sir P. Girouard thinks it would be better, ask been to come here and discuss the matter. this that it would be - fork of tack Mr Hatchird ( Sidney c/o 22 suite facture ) to call He stinks that we have trusted Capt: propon with unwelvery present, is the matter of timber feel. her in ham hi 1. frimus 1

NAIROBL . BRITISH BEST AS MAY

April 29th 1912.

PROTECTORAT

No.312

andum

Sir,

With reference to your telegram of 21st February and previous correspondence respecting Captain Grogan's Forest Concession in the neighbourhood of Eldams Ravine, I have the honour to inform you that an agreement has been arrived at on the lines of the enclosed Memorandum, the accuracy of which has been confirmed by him.

2. Sir Percy Girouard informed me, before he proceeded on leave, that the extent of glade land in the area between Mr. Coryell's survey and the Uganda Railway had proved to be much leas than he imagined when he wrote his despatch No. 57 of January 24th and that he no longer considered that the disposal of it on the terms proposed would lead to the difficulties which he at one time anticipated. Certain land was as a matter of fact pointed out to him as lying within the area in question which was really outside its boundaries and the objections which he raised were due to this.

There remain only two outstanding difficulties. The first relates to the incidence of the royalty. Captain Grogan now contends that only milled timber should be paid for and cites a

THE RIGHT HONOURABLE LIWIS HARCOURT. P.C., M.P.,

X10 4782

Memorandum

SECRETARY ON STATE FOR THE COLONIES,

1000m - - 1309'53

Memorandum by the late Conservator of Forests in support of Mis demand. This Memorandum was not before Sir Percy Gircuard and the Crown Advocate when they formulated their proposals for a settlement towards the end of 1910 and should, I think, be completely ignored, more particularly as a Memorandum making no mention of milled timber and by signed both Captain Grogan and Mr. Hutchins was in their hands at that time and was one of the documents on which their proposals were based. I attach the correspondence which has passed on the subject.

4. The other difficulty tarises in connection with the land on Mombasa Island. Of the original area of 100 acres leased to Captain Grogan under the agreement of July 14th 1904 about 52 acres were purchased by the Covernment from a native in 1896, whilst the regainder has since our secupation of the country deen reserted as Government land. A notice calling attention to the claims o the Covernment to this land was published by Sir A. Hardinge on August 16th 1897 and republished on page 48 of the "Orders in Council King's (Queen's) Regulations, &c. (1876-1902) in force in the East Africa Protectorate on Janu ry 1st 1903. I now learn that the Liwali of Mombasa, Salim bin Khalfan, also claims to have purchased the Northern strip, amounting to about 15 acres in extent, of the 100 acres originally leased to Captain Grogan from various natives about one month before the Government acquired the 52 acres. The Recorder of Titles will have to decide to on this land belongs at the

we are thereford unage to lease to him the whole of the area marked A and D on the plan which accompanied Sir P.Girouard's despatch No.57 of January 24th, Captain Grogan informs me that he is willing to accept instead sufficient land adjoining to bring the total area up to 50 acres.

5. Another claim has also been made to a portion o? the 50 acres as well as to about 300 acres be condit extending to Bas Mzimili on the East ton the Manda Railway on the North. Sir P. Circum the his report upon the East Africa Protecteria Find May 26th 1910 gave, under the meming Lam Temper Test Native Tribes, (c) Tra Joan Tan acres the Mohammedan fedelecember last the elders ons applica to the Record-These to so so ricate of papership of the er of thes for ... to question, and since that afte they have walla part of this land. In the opinion of the . dw advocate tribal lands within the dominions o. the Sultan of Zanzibar are Crown lands and a document executed by the elders entitled to represent a tribe and purporting to convey such lands to persons who are not members of the tribe will not confer on such persons a title to the land as against the Crown. I have the fore decided to resist this claim, and I have written , to Has Majesty's Agent and Consul Ceneral in Zanzibar to enquire whether he can furnish me with any information as to whether His Highness

the Sultan of Zanzibar recognised at any time, the rights of communities inhabiting his dominions to alienate unoccupied land.

I have the honour to be,

Your humble, obedient servant,

ACTING GOVERNOR.

In Despatch No. 3.

REC?

REGE 23 MAY 42

# Country

On February 25th His Excellency saw Captain Grogan in the presence of the Chief Secretary, the Land Officer and the Crown Advocate on the subject of the following questions in connection with the timber concession to be granted to Captain Grogan.

- 1. Whether payment made under the leases to be surrendered should be set off against royalties to be paid under licences to be granted.
- Whether the rate of rent to be paid by Captain Grogan in respect Tany glade lands in the how area which may be leased to him could be now fixed.
- 3. As to the division of the Mombasa Island Land between the Covernment and Captain Gregan.
- 2. With regard to the first of these questions Captain Grogan agreed to withdraw his claim to set of past payments against royalties payable under the new licences provided that the Government would have the rent payable in respect of glade land in the ner area vizi that lying between the land surveyed Mr. Coryell and the Uganda Bailway at not pera t 12 cents Der acre-
- 3. His Excellency informed Captain Contact that was prepared to recommend that the rate of tent to be paid in the event of glade lands being leased to Captain Grogan in the new area as defined above should be that recently obtained in respect of similar lands in the wighbourhood namely 12 cents per abre-

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CHARLES OF THE COLUMN ASSESSMENT OF THE COLUMN

And the second s

4. Captain Grogan was shown a copy of the plan of the Mombasa Island land sent to the Secretary of State on January 24th and approved the division of the land as shown thereon whereby the Mbaraki portion of the division is to be leased to him.

INCLOSURE 16 2 15794

In Description No. 32 of Mu 10/2

RECE 23 MAY 12

CROWN ADVOCATE'S OFFICE.

CROWN ADVOCATE'S OFFICE,

APRIL 23rd, 1912.

Sir,

forward by Captain Grogan that he is entitled under an agreement made between Himself and Mr Hy chins to pay royalty only on timber measured after rilling. A have the benour to enclose a semerand m on the subject which may be of some againstance when placing the facts before the Settetary of State for his column. I have the inneur to be.

I have the inneur to be.

Your obedient gervant.

CROWN ADVOCATE

The Agi Chief Secretary,

With The State of Land and the state of the

#### HRHORST

- 1. I attach copie
- 1) letter dated
- to myself, with
  - Lotter dated A
- letter dated
- to myself.
  - Lather dates
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  - the mean from
  - in that it was
  - . 9 that royalty,
- 1. 100 cubia foot

on copressed by His Brackland confirmed by the Corretary of the other hand, has express

Mr. Butchine did not intend that should be substituted for the ol and has advised that unless the

in fact acreed that royalty shall provision should be mite a. Capt. Grown for the payment of

measured in the standing tree.

2. question on to the substitution of a payalty on a least of 100 cubic feet limited of standard of st

a timber

Capt. Grogan in my presence on Sevember 8th 1910. Capt. Grogan did not, at that interview, produce the Memorandum of Agreement re Method of Royalty Payment on which he now relies and the only surrement between Capt. Grogen and Mr. Hutchins which was before His Excollency at that interview was the agreement which had been sent to me either by Mr. Hutchins or Cent. Grogen and is set out in the last paragraph of my Memorandum of Movember 9th on that interview. The question was further considered by the Concessions Committee at the Colonial Office, and the following in the extract of the minutes of the Concessions Comsttee on that question: "In view of the fact Mat, after consultation with Mr. Grogen, tig Conser mtor of Forests had agreed to the payment of royalty on the basis of he 1.38 per 100 orbits fort as the practical equivalent of Hs.2 per tree, the confittee ses to reason to dissent from the proposed agreement. The only agreement before the Consessions Committee was the agreement furnished to me and not out in my Homorandum referred to above.

110

S. I think that, I am correct in stating that the question as to whether revalty should be payable on milled timber of on timber measured in the log or the standing free was never considered either by lie excellency lere or by the Congomicions Committee at the Colonial Office. It is probable that both his excellency and the Congomicions Committee considered that in agreeing a to the second track in the considered that it is considered that in the considered that it is consider

vator of Forests and Capt. Grogan had agreed as to the method of measurement to be employed.

Capt. Oregan's case is that the mathed of measurement was agreed and he produces the document headed "Momerandum of Agreement ro Method of Royalty Payment" to evidence that he and Mr. Mutchins had agreed that the timber should be measured after milling and revalty should be paid on the timber so measured.

but and men the original of this figure but as informed that the first paragraph which initially by Capt. Depose to typeswitten and that the second paragraph thick is signed by Mr. Butching in in Fr. Matching' Academiting.

It is important to note that in the paragraph added by the Eutobine the words "of milled timber" which appear in the first paragraph are emitted.

Having report to this very important difference in the purchased indicated by Copt Green and the service field the purchase of the Betchten gate process that he little has not processed at the purchase of the field of the country of magnitude of the timber admits to the timber admits the timber ad

Capt. Grown has stated the for this Park in the had been drawn up to end if . Inching had a interview with his excellency and the his broadlency and the his broadlency are the prescript chould be operated. In most, for one moment, imagine that the prescript are the timber that the timber that

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which he would leave to Mr. Hutchins to decide, and I do not suppose that Capt. Progan would contend that His Excellency went further than to say that, so far as he was concerned, he had no objection to a royalty based on measurement being substituted for a royalty at the rate of Es. 8 per tree, and to authorise Mr. Butchins to agree with Capt. Grogen as so the royalty to be substituted.

It was after this interview that the agreement which we sent to me was drawn up and signed by Mr Sutchina and Capt. Orogan.

4. That agreement is silent on the question as to methor traductions was willing to series to a royalty per cubic feet after milling and, if so, on that new conditions to be inserted in the forestal conditions to would agree to much royalty.

The cilence is explained by a letter, a copy of which is attached, which Mr. attached who have been been accomment. Then I received that letter I did not fully appropriate its moments. which is now made clear by the chain put forward by Capt. Grown.

It cannot, I think, he suggested that a min of Mr. Mutchine' experience would agree that the dovernment should accept in lieu of a royalty of 2 ruposs a tree an equivalent to that royalty based on measurement after milling assuming all marketable timber be milled, without requiring of Capt. Grown some conditions which would ensure that all my stable timber be milled without undue waste.

All that was agreed by Mr. Sutchins was that set out in the agreement supplied to me, and I have no doubt in my own mind that Mr. Sutchins made it clear to Cept. Grogan that the question as to whether and on what terms he would agree to timber being measured after willing still remaining to be settled between them.

- 5. On the 18th of April 1911 Mr. utobic anoth a Memorandum on the proposed agreement with the Green as to his forest concession which had approved by the Secretary of State of a following extract is of importance in considering the present quanties:
  - (2) Stumpage . A diter the above conditions had hour nottled Capt. rogan only and sold that parment her assis foot mist be substituted for payment new star. t shim beth to whalf of them a dres were installment to store a motor to perforate at Grown Advocate to this offeet. from the Senia forests the equivalent that mentioned in these papers is more which I forwarded a certificate to the Hon. Orom Advocato. It must, however. be distinctly understood that the duble foot measurement here referred to is the estimate of the cubic content of trees standing in the forest; it is not the oubic content of sound timber got out of these trees after passing through the sill or otherwise utilised. I mather

To oriental property

these papers that the collabor of stumpars for public feet measurement has been across to, but no equivalent for this composation is evident."

Capt. Tropse does not evidence any agreement between hisself and Mr. Butchins that measurement for the purposes of royalty should be of the timber after milling.

Tat payment per cubic feet should be substituted only on the condition that royalty is said on the timber attended in the standing tree, and that if Capt from is not prepared to accept such condition it will be necessary to revert to the royalty of 2 rupose per cree.

mable to assert fir contaction that we hatchine agreed that theber should be mellered for the purpose of parallel for million write a second on the wallest in order that the matter might to placed before the bedratary of State for his decision thereon.

PHOPHE

6. If the Secretary of State should approve
of timber being measured for the purpose of royalty
after milling, it will be necessary to after the
forestal conditions agreed to between a
and Sapt. Orogan and function to
the same those conditions are supplied to
tree remained. If the remains
milled timber the interests
be protected by the interests
will control that all a light to

NATRODI, od April, 1912. Sixth Avenue. Nairobi. British Bast Africa. 4pril 3rd 19129

The Hon. The Grown Advocate. Mairchi.

To At the request of the transfer of the same The Land of the Land of the Land waste a street to be Ca as abad at 1 (1834) house ... ... Security will E Cream a timber concension.

I anderstand that Wr Battiscone from copy of this memorandum. The original is in the Grogente persension and will be produced by his at any time if you will be good shough to make an appointment nich bin

> Tong, Sir. remarks successed worthers

643

Payment to be made at the rate of the rate of the rate of the rate of Re 2 per tree. This is the arread equivalent of the Re 2 per free deduced from the measured samples of Mr. Mutchins' report.

Od. 4723.

Int. 2.3.6.

If payment per a.ft. he conceded the equivalent on the femia lease is Se 1.38 per 100 c.ft.

Oet 20th 1910.

(M.A) (M. Putol ins)

10/326

unter

CHOMIN ADVOCATAGE OF STORY

NA IROBI.

18th April, 1912.

3ir.

In continuation of my letter No.10/210 of 405 instant acknowledging the receipt of your letter of April 3rd enclosing a copy of a Memorandum by Mr. Mutching. I have the honour to request that you will become homen that that Memorandum was not before aid with a second transparent when the common when the common of the second tion of a royalty on a basis of 106 at tempere was under considerationics.

The details of the common of the common of the common of the least of the common of the common of the least of the

from which it will be abserved to a form in me reference to country to take the best of the contract of the co

3. On the question as to whether Mr. Grogen would be justified in asking the Secretary of State to approximate an alteration in the terms of the mottlement, the

Page 1

14

Just that it elementary on which the terms of settlement were discussed was of a subsequent date to that of the Memorandus new put forward by Mr. Grogen and was signed by both Mr. Grogen and Mr. Butching in not undescrying of consideration.

I have the bonour to be.

3/1

Your obedient servant.

OROWN ADVOCATE

So make

and desired the March term " or though to the Courstony of

the street the section states downed for of Corocia D objection to payment of royalties being sede of

busis of 100 5/15 Instead of stumpage.

Conternator of Percets and Cost. Grown agree that the squivalent of Re.2 per tree

stumpage may be taken at Wa.I. 30 per 100 o.ft., this being the some figure for the Senia forest

excluding deepler

(Sed) 3. Butching

lation remoderata.

Caper

Sixth Avenue, 618 Mairobi, British Mast Africa, April 16th 1912.

Sir.

I have the honoris to solmowheden receive of your letter of April 18th.

The memorandum in question leaded "Memorandum of Agreement re method of revalty paragent, were defited and attend to the office of the 2 tof beammater of Porental of Green's St. 193136 1945 inadiate agreed motion of the secret required the secretary of the first on on balletes toward. It will be the foot of the same of the methods thereby payment by most restead for a supplement Ten demonst about biragnooded. The Call Comparestat of Foreign advised no that the subsign as to the principle. rested with his excellengt. .. wen the same date we take met his tracklesoy and though he the monographen. is accellency decided that the principle should be relamonded. . The Tief Conservator and I Moren on refrand to the forest office and viewed a further personal noting our agreed as to the wind the adding on applementory references, to the sevent boundary thought the the delicast food to be and the cities of U. Autobase" report 5d. 4723.

refer to 'milled timber' since it for 'at rathr, at does the first Memorandum, to all rod of revalt paramet. I rely on the two Memoranda read conjointly on a first as defining the actual method of payment and the acroed equivalent of the cincipil of substitution be accepted.

In the matter of 'mether of rown't payment'

I rely upon Claume 5 revisional Agreement accepted
by the operatory of Mats in a letter dated "obviour 10th

Oreby it is agreed that "the forestal conditions
of the licence shall be such as may be agreed upon by

Mr. Oremu and the Chia ansarvator of Forests".

3. I council accept your microstion that 'an alteration in the term of the nettlement to proposed.

The two limerable which is beld bear the same

Phave the honour to be,

Sir.

Your obedient servent.

Mart 8, Grosse

The Reportrable

the from Advocate.

45/87/09

Perest Office. Mairchi, April 4/2 1917

Sir.

## Fet. Box. M. P. No. 578/Val. 3/1908

I have the honour to enclose a copy of a letter with enclosure which I have received from Mr. N. C. Bunter.

to a convertation with the drogen a few weeks ago.

Le informed the that it had been a good to by Mr. Butching
that only attract building bound by Mr. Sorv

Tire to the first rate of record of appropriate account to the first rate of the fir

or oracle by its in the property of a state produced of oracle by its property of and oracle by its property of and oracle by its property of the property of the property of the state of attract to the agreement of the oracle of attract to the oracle of attract to the oracle of attract to the oracle of attract of the oracle of attracts of the oracle of attracts of the oracle oracle of the or

this country for the approval of its special on the country for the approval of its special on the pare should be taken that no such approximate the outcood that the

The system of paying for milled timber after it the left the mill has long been discountenanced and character in Canada, the United States and other countries on soccur of the maste of weed involved in such a system.

Under it s assumiliar is under so obligation to bring all the timber he fells to his mill; any log shickpresents any transport difficulties can be left to ret in the forest. To put an extreme case of the sale are my road for one sale are my road for one sale at the sale are the sale

makilled men ha a log of the

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Consurve

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To put an extreme case he could out down 20 trees to make an easy road for one log, for which the Government might receive Reyalty for a tem beards, silled from the one log; and no Reyalty would be paid for the doctors left in the forest.

It is well known that a highly skilled miller out turn out twice as much milled timber from a log as an unskilled man from a log of the same size.

I have the henour to be

Your most obedient,

Conservator of Forests.

01/10

Ferest Office, Mairobi. Oct.20th., 1910.

Dear Combe.

the 652

You spoke to me on the telephone I days ago about the proposal to give regan a cubic foot basis of payment in lieu of the Rs.2 stumpage on his present agreement; and I told you that I was not in favour of making the exchange pulses regan offered favourable torus.

The morning the subject was brought up areas and range Dilly discounts, and I have siven decreased, national of a Minarco of the subject of property of the subject of property of the subject of the sub

(1) The estimates and the book angle of the continue of the same o

(2) The shance of weste.

Is would, of pourse, else us note sort to do the management a test of timber in the low the will impley to be barely of the will describe in the large of the lar

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The father outsident in ruly lithers por dell's minutes of the parties of the par

Sincerely yours.

the out and to pay for everything good a bad,

The state of the s

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Gav. E.A.P.

AFRICANT AFR

Downing Street,

t fal 1912.

DRAFT.

. Hutchile, Esq.

MINUTE

Mr. Bullet, June 27

H. Pon 1 28

Mr. Fiddes.

The same of

Sin H. Just.

Six J. Anderson

Lord Emmott.

Mr. Harcourt.

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what is april 1910 all

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Sir.

I am directed by Mr. Secretar

Harcourt to inform you that a question

has arisen as to the exact terms of the

royalty to be paid by Captain L. S.

Grogen in respect of his forest conces-

in substitution for the royalty of Rs.2 -

per tree stumpage provided in the leased

originally granted. There is no nucle-

sion that the new rate of royalty is to

be Full-35 per 100 cubic feet, but Captain

that

that this rate was to be levied on milled timber and not on timber as measured in the standing tree.

2. I am to enclose a memorandum Mr. Commbe, the Crown Advocate of the Protectorate, which will make the situation clear. The document relied upon by Mr. Coombe in his recommen tions to the Covernor and by the Secretary of State in considering Sir Percy Girouard's recommendations, was the memorandus dated the 20th of detober 1915 stened by you and by Captain Grown in which there is no mention of the royalty being levied on milled timber. Mr. Harcourt would be glad to be informed what were the exact terms of the royalty windingou desired to recommend as the real t of good negotietions with Captain Grogen in October 1910, and to be furnished with your observations on the document

method of royalty payment in the by Captain Crogan in the last of the bottom (signed by you in which the words "on milled timber").

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aâ /