

DESPATCH

## EAST AFR. PROT.

No.  
N<sup>o</sup>

25930

C.O  
250 0

19 JUL 08

Governor. No.  
Mles. 308

(Subject.)

1908

26 June

Last previous Paper.

25579

Send - with obis.

(Minutes.)

The night went on the Govt reply to our despatch of the 26th June or 21480/08. If no reply has been received by the middle of next week we will

A.G.R.

18/8

We have from the Govt a good letter (in reply to 25579) in I do not think the position of any one to pursue the matter further. The next time we post stating only the name that I give the date the support we have to the bank of engington

Governor's Office,

Mombasa,

June 26th 1908.

SIR AFRICA PROTECTORATE.

No. 308.

(Incl. in)

My Lord,

C O  
25052  
1  
Rec'd 13 JUL 08

As desired in your Lordship's telegram of the 2nd instant I have the honor to submit the report on the Police by the Inspector General of Police for the year ending the 31st March 1907.

2. In future the annual reports of the Inspector General will be submitted as they are received, independently of the General Annual Report which accompanies the Blue book.

3. During the year under report the Police were still to a large extent under the immediate control of the Civil Officers in the outstations, both as regards discipline, interior economy, and recruiting. This practice which was unavoidable at first, has gradually been remedied as the Police became better officered and the Inspector General was able to obtain control over the outlying detachments of the force.

4. Third Party with regard to the extra-hazardous duties performed by the Police, which resulted from the system in the past, necessitated by the conditions

H. M. Principal Secretary of State

of

for the Colonies,

Downing Street,

LONDON, S.W.

of the time in newly acquired districts, in which  
the aid of the Police was invoked in almost every  
branch of Administrative work. I have referred to  
this in a late Dispatch in connection with the re-  
organisation of the Police, and shown what steps  
have been taken to set matters on a proper footing.

5. As regards the Police collecting hut tax and  
assisting in the counting of huts, I have always been  
strongly opposed to the Police anywhere being in any  
way connected with Revenue; the practice is open to  
grave abuses and opens the door to corruption.

6. Shortly after I took charge of the Protectorate  
I issued orders that the Police were not to be  
employed in collecting hut tax, and it was with the  
greatest reluctance that I allowed them to continue  
assisting in the counting of huts, on the urgent  
representations of the Provincial Commissioners that  
without this help the Revenue would have collapsed.

\* Kindred or the Constable at Port Mysore will  
unfortunate case of armed Police being allowed to help  
in the counting of huts, thus setting  
a dangerous precedent of putting the  
police in the same position as that  
of judicial enquiry.

7. Prohibition for a Pay and Quarter Master's  
Establishment remains in the current year's estimates,  
against Dr. Bamie, the appointed Pay and Quarter Master in  
August last, the salary being set from savings till

the close of the year.

9. I have elsewhere fully explained the reasons why it was not possible to proceed with a training depot. This is now about to be started at Mombasa.

10. The matter of the Police at Mombasa and at Nairobi has been since dealt with, new lines being in course of erection in both towns.

11. The whole question of the reorganisation of the Police has been dealt with in reports lately submitted to Your Lordship, upon which I have fully noted my views and recommendations. It is not therefore necessary that I should deal further with this subject in conjunction with your report now submitted.

I have the honour to be,  
With the highest respect,

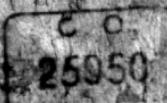
My Lord,  
Your Lordship's most obedient,  
affable servant,



ENCLOSURE NO.

In Despatch No. 308, of June 22, 08.

108



REPORT  
on the Police  
for the year 1906-7

103

No. 55

I. G. P. O. Office,

Nairobi,

10th June 1907.

Sir,

I have the honour to submit the Annual Police Administration report for the year ending 31st March 1907.

I have the honour to be,

Sir,

Your most obedient servant,



W. D. Bent  
Inspector General of Polices.

The Secretary to the  
Administration,

I. C. P. M. O. S. M.

Nairobi,

10th June 1907.

110

Annual Report

The strength of the Force on the 31st March 1907 stood as follows:-

Insp. Genl.	1
Dy. Insp. Genl.	1
Superintendent	1
Asst. Superintendents	9
Inspectors	14
- do - temporary	9
Sergt. Instructors	7
Sub Inspectors	8
Asst Sub Inspectors	12
Officers	4
N. C. Os.	332
Men	1662

Returns

The following Returns are attached:-

(1) Criminal Statistical

Property Stolen & Recovered

Strength & Distribution of  
the Force.

(2) Daily Parade Roll.

Changes

The following changes took place in  
the Force:-

Mr. Donald, I. C. P. went on 6 months leave  
on the 10th June '06 & re-  
turned on 28th November '06.

Capt. Riddick, D.I.C.P. officiated during  
Mr. Donald's absence.

Contd.

R. M. Ewart, A.S.P. was promoted to rank  
of Superintendent on 23rd May  
1906.

Capt. R. W. B. Bustace A.S.P. went on 5  
months leave on 12th June 1906  
returned on 13th November 1906.

J. P. Moore, A.S.P. went on 6 months leave  
on 8th December 1906.

G. H. T. Tew, A.S.P. went on 6 months leave  
on 10th January 1907.

H. Rayns, A.S.P. went on 6 months leave  
on 10th January 1907.

V. D. Tyssen, A.S.P. promoted from rank of  
Inspector from 1.7.06.

Capt. G. Smith, appointed A.S.P. on 26th  
October 1906.

Capt. A. W. Williams, appointed A.S.P.  
on 30th October 1906 and went  
Home on "special" duty on 2nd  
February 1907.

Inspector Watcham, went on 6 months leave  
on 1st January 1907.

Inspector Milton, promoted from Sergeant  
Instructor on 18th May 1906.

Inspector Richardson - promoted from Ser-  
geant Instructor on 26th June  
1906.

Inspector McDonald - appointed on 1st  
October 1906.

Inspector Cheyne - appointed on 4th Fe-  
bruary 1907.

Inspector Tanner - appointed on 12th Jan-  
uary 1907.

Inspector McClymont - appointed on 9th  
February 1907.

Inspector Fitzgerald - temp: appointed on

21st May 1906.

112

Inspector Lydford - temp: appointed on

22nd May 1906.

Inspector Foster - temp: appointed on

24th May 1906.

Inspector Long-Jones - was temporarily

transferred as Deputy Superintendent  
of Jail, Mombasa from 3.2.'06  
to 26.1.'07.

Sergt. Instr. G. Wood - appointed on 27.4.'06  
in place of Sergt. Instr. Rainbow  
resigned.

Sergt. Instr. Marinett - appointed on 13th  
November '06 in place of Sergt.  
Hughes time-expired.

Sergt. Instr. Darko - appointed on 24.11.'06  
in place of Sergt. Quest time ex;

Sergt. Instr. C. Campbell - appointed on  
14.11.'06 in place of Sergt. Milton  
promoted to Inspector.

Sergt. Instr. E. Webb - appointed on 1.12.'06  
in place of Sergt. Richardson  
promoted to Inspector.

Sergt. Instr. T. Quinn - appointed on 27th  
January '07 to fill vacancy.

Sergts. Quest & Hughes returned to their  
Regiments after serving out their agreements  
on the 21st December 1906.

The following local appointments were  
made provisionally:-

G. P. Bradney as Inspector on 15.3.'07

S. C. Ward \* \* \* \* 15.3.'07

W. J. Byron \* \* \* \* 16.3.'07

C. Greetham \* \* \* \* 19.3.'07

Inspector Fitzgerald - temp: appointed on

21st May 1906.

112

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22nd May 1906.

Inspector Foster - temp: appointed on

24th May 1906.

Inspector Long-Innes - was temporarily transferred as Deputy Superintendent of Jail, Mombasa from 3.2.'06 to 22/1.'07.

Sergt. Instr. G. Wood - appointed on 27.4.'06 in place of Sergt. Instr. Rainbow resigned.

Sergt. Instr. Harinett - appointed on 13th November '06 in place of Sergt. Hughes time-expired.

Sergt. Instr. Darke - appointed on 24.11.06 in place of Sergt. Quest time-exp.

Sergt. Instr. C. Campbell - appointed on 14.11.06 in place of Sergt. Milton promoted to Inspector.

Sergt. Instr. E. Webb - appointed on 1.12.06 in place of Sergt. Richardson promoted to Inspector.

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S. C. Ward \* \* \* 15.3.07

W. J. Byron \* \* \* 16.3.07

C. Graetham \* \* \* 19.3.07

Contd.

K. Claiden as Inspector on 21.3.07.

A. E. Hoey & \* 28.3.07,

Examination.

The following officers I am glad to say passed the Swahili Examination on 21.4.06:-

A.S.P. H. Rayne

Inspec. J. R. Watsham

Insp. F. D. Tyson

on 43.10.06:-

A.S.P. W. Righy }

Insp. W. J. Reilly } Higher Standard

A.S.P. J. P. Moore }

Insp. J. C. Bentley }

J. L. Likemani } Lower Standard.

C. S. Long-Innes

R. Anderson }

Criminal Statistical

Return

It is impossible to say whether the crime had increased for the year under report in comparison with last year as I was able only to give a return of the crime from the three principal Stations in my last year's report. Nairobi undoubtedly shows an increase, this is only natural, It is the Head Quarters of the Protectorate and is growing very rapidly. The European population has more than doubled, I attribute a large proportion of the thefts & robberies due in a great measure to the carelessness manner the people look after their property & to the indifferent class of house boys engaged by them. If they would only take the trouble before engaging a servant to send him to the Police Station

Contd.

for verification of his character I am sure these petty thefts would decrease very appreciably. Some of the white population are far from desirable, recently two Europeans arrived from the South one of them had been sentenced to 18 months. I am glad to say he has left the country but before going we notified his intentions of returning I hope the Immigration Ordinance will operate against his landing.

Owing to the scarcity of food supplies towards the latter part of the year there was a tendency to commit a number of petty larcenies.

Judging by the percentage of convictions (viz 87% roughly) it will be seen the working of the Police had been satisfactory though the return of Stolen property recovered is only a trifle over 50%.

#### Supervision of Criminals.

This includes great measure by taking guilty under Sec. 109 & 110 Cr. P. Code. All bad Characters & persons without ostensible means of livelihood are arrested & bound over to be of good behaviour. A system of having all habitual & dangerous criminals photographed has also been started with the Gaol Authorities in Mysore as is done in Poona.

I am also in communication with the Judges of having rules drawn up under the 565 Cr. P. Code so that any change of residence after release from the jail or netwinkles bad characters should be notified to the Police. I consider this very ne-

Contd.

necessary now that the criminal class have realized the difficulties of getting about freely licensed.

I have not been able to start a Criminal Investigation Dept. as yet but all Officers are encouraged on proceeding on leave to study the system. I am glad to say that some of them are undergoing a course of it.

#### Duties Performed by the Police.

I have to again report that I am called upon to supply men to perform many extraneous duties, practically the whole the whole of the hut tax throughout the Protectorate my men assist in the collection of & the huts are also counted by them. Attachments of Police are then away for considerable periods under the control of Civil Officers this hampers them in their legitimate work & make it very difficult to keep them trained & efficient & it also opens the door for bribery. I quote a case which occurred at Fort Hall. A Chief was given two armed Police for the purpose of assisting him in the collection of hut tax. One Constable was sent by the Chief to seize a Sub Chief's goats & sheep who it was alleged had not paid his tax. The Constable was struck on the head with a stick by one of the Sub Chief's men, he returned & reported this to the Chief who turned out with his men & the other constable, the end of it having that one man was beaten.

Police are also used for collecting labor, driving cattle, serving Civil processes, supplying courts & infact they

contd.

assist in the collection of the greater part of the revenue of this Protectorate. For nearly six months I was called upon to supply an escort of one Officer & 40 rank & file to the Survey Party.

It is owing to these various duties on my Department that I have been short handed & have had to abandon beats not being able to establish new posts etc.

Besides I consider the performance of such work gives the men an erroneous idea of what is their legitimate duties, the result of this is that when they are called upon to act in their bona fide capacity they are ignorant of it.

~~strictions.~~ I again wish to you Excellency's notice the fact that we have no Depot or Quarter Master Store without which it is impossible to properly train & equip the men. It makes our whole system of training, clothing, & keeping up the Corps both difficult & unsatisfactory.

Some of my detachments are still under the control of Administrative Officers who cannot be expected to devote much time & attention to the Police under them in addition to ~~the~~ <sup>the</sup> ~~fulfill~~ <sup>fulfill</sup> their own duties, in this respect I have received complaints from some of the Collectors. When the Civil Officer goes on tour the detachment is left entirely in charge of the Sergeant Major, which is not desirable. I attribute a large leakage of the ammunition to this cause.

Musketry.

Owing to the very bad state of nearly all the ammunition & Rifles I had to dis-  
continue musketry through out the Pro-  
tectorate. In some of the Collectorates  
where the course was gone though I received  
reports that with some of the rifles a  
bullet could be put in at the breach &  
would comfortably come out at the other  
end. I also got bad complaints about this  
ammunition.

I have since received a consignment  
of 200,000 rounds of ammunition from the  
Uganda Protectorate. I consider that all  
the forces in this Protectorate & Uganda  
are armed with 303 this Police force should  
be supplied with the same weapon.

Clothing. Issue  
of payment

Under our present system of re-issuing  
kits &c. it is impossible to keep the men  
smart in appearance &c. A Police Constable  
leaves his jacket, on being  
made to pay for it the money is credited  
to "Miscellaneous Revenue" I have therefore  
no way of replacing the lost or spoilt  
articles & the Police Constable remains an  
eye sore till the next issue is due. I  
have tried repeatedly to adjust this  
matter with the Treasury but have failed.

Linen.

I have to again report on the most  
unsatisfactory state of the Linen both at  
Mombasa & Head Quarters they are dilapi-  
dated and insufficient.

I feel it my duty to bring to your Excellency's notice that promotion to the senior grades should be made by selection from the Inspectors here, now that a good number of them are qualified having acquired a knowledge of the language & of the law in force. They have joined the lower grade with the intention of gaining the necessary experience, & if such men are superseded they will not remain & the Force will suffer. The Inspectors are the backbone of the Corps & only such men as can ultimately be promoted to the higher grade should be taken as such. I attach great importance to this point. At present the European Inspectors hold no rank, I have recommended they should be given one star & to reward stand good work, energy, & zeal will lead to promotion, I believe this will do more to strengthen the Corps than anything I can suggest.

## Sergeant

The present system of sending Sergeant Instructors. Instructors from Home for 3 years has this disadvantage, that just as an Instructor is at his best we lose him, he takes some time to learn the language & to get to know the men & used to the local condition, he is then replaced by a new Sergeant who is useless for quite a long time. Permanent Instructors would be infinitely more valuable.

N. C. O's.  
&  
Men.

The great difficulty I have to contend with is that nearly all the N. C. O's. & men are illiterate & it takes a lot of time explaining & conveying to them their duties.

Contd.

→ duties which after a time owing to defective intelligence or bad memory they forget and have to be taught over again. 119

By the introduction of a Depot this difficulty would be got over.

Men are also very much averse to doing duty at Head Quarters. This is in my opinion due to two of the following reasons:-

- (1) Work-greater than at any other place
- (2) More expensive to live in. It is very difficult to obtain a good class of recruit for Wairebi & I consider it harder to encourage the better class to join the pay should be increased.

#### Police Ordinance.

A new Police Ordinance was passed on 6th December 1906.

Code.

A Departmental Depot Code has also been introduced.

Inspection.

I observed in my last tour of inspection that the Police Officers in the Provinces was not afforded every facility by the Sub Commissioner & Collector to move about the district to investigate crime & to acquire an accurate knowledge of the district & its inhabitants. I trust this restriction has now been removed for I am of opinion if Police Officers are allowed more freedom of action, that a good deal of the crime which is at present suppressed by the natives, would come to light as has been proved to be the case in one of the districts when the Collector afforded every encouragement to the Police Officer he had with him.

Incident.

Before closing my report,

120

I must refer to the flogging incident which took place on 14th March. About 100 Europeans took the law into their own hands & 3 natives were publicly flogged in front of the Town Magistrate's Court for impertinence to two ladies. I refer to the incident to bring to your Excellency's notice the position I am placed in. I am responsible for the prevention of all crime & for law & order. I have over two thousand armed Police for this purpose but I may not use them against Europeans.

In conclusion I would bring to Notice for commendation, the following Officers:-

Superintendent Smart, - he was in charge of Nairobi for the greater part of the year, he worked hard and was very successful in the investigation of his cases & in keeping crime down.

A.S.P. Rayne - This Officer was stationed at Kisumu - The Sub-Commissioner has warmly commended his services & I heartily endorse all that he has said. He was sent on special duty to stop the illicit traffic of Arms & Ammunitions in the Turkana & Karimoja country. He did this work most satisfactorily, considering he was assisted in this work by four Constables, he captured a large quantity of ivory, 126 Rifles, over 5000 rounds of ammunition, & a quantity of powder & caps & got a conviction in each of the cases.

Contd.

12. 121

A.S.P. Capt. Bustage - he is stationed at Mombasa where he is doing good work.

A.S.P. Richey - This Officer was in charge of the Survey Report. The Officer of the Survey reported most favourably on him & the men - he was also in charge of Kisumu where he was successful in getting convictions in most of his cases & in recovering most of the property stolen.

Amongst the Inspectors - Inspectors Bentley, Reilly & Long-Innes have worked hard & done good work. Inspector Long-Innes was for the greater part of the year lent to the Gaol & Mining Departments & by the Officers of both these Departments his work was reported on very satisfactorily.

Mr. Polley, my Head Clerk has given me entire satisfaction - In addition to his own work he helped me in the Quarter-Masters work.

Inspector General of Police.

