

EAST AFR. PROT.

44367

No. 51

44367

DEC 08

Page No. 551

(Subject.)

1908

The East. Dept. Estimates

11 hrs.

It has been certain in allocation of funds
provided in Estimates

Last previous Report

(Minutes.)

Mr. Read

I don't think that excuses
are sufficiently plain to call
for comment. Offer the willow

lines for...

Mr. ...

...

...

xii

EAST AFRICA PROTECTORATE.

November 11th 1904.

No. 551

(Incl. 3)

My Lord,

I have the honour to report that it has been found necessary to ask for a number of re-allocations under the Public Works Department Estimates, which I have sanctioned.

Mr. Watts
No. 92

Mr. Watts
No. 93

Mr. Bowring
Oct. 24th

2. I enclose copies of two letters from the Commissioner of Public Works and a Memorandum by the Treasurer which explain the reasons necessitating these re-allocations and give details, and I trust that under the circumstances Your Lordship will approve of my action in the matter.

I have the honour to be,
With the highest respect,

By Lord,

Your Lordship's most obedient,
humble servant,

H.M. PRINCIPAL SECRETARY OF STATE

FOR THE COLONIES.

DOWNING STREET.

LONDON, E.C.

INCLOSURE

In Despatch No. 55, of Nov. 11, 1905.

44367

No: 937/69

Commissioner's Office, P. O.,

Calcutta,

27th October 1905.

Sir,

I have the honour to remind you that a Special Warrant No. 5 for 2258-6-0 - Rs. 3876 was sanctioned for extensions to the Secretariat and the Press.

The cost was framed on a very rough Estimate as follows:-

(a) Additions to the Secretariat	Sq. ft.	492.
(b) " " " Press		400.
Total		892 @ Rs. 3 per sq. ft.

of plinth area - Rs. 3876.

The cost of the work as carried out, as per the accompanying Statement amounts to:-

(a) Additions to the Secretariat	Sq. ft.	Rs. Plinth area.
" " " " "	920 @ 4.35 per sq. ft.	
" " " " "		- Rs. 4140.00.
(b) " " " " Press	922 @ 5.25 per sq. ft.	
" " " " "		- Rs. 1161.00.
Total		- Rs. 5322.45.
Total	1842 @ 5.00 per sq. ft.	

Thus the additions cover an area of 1842 sq. ft. of plinth area more than was estimated for.

of the above sum

THE SECRETARY
TO THE ADMINISTRATION,
(through the Honorable the Treasurer)

K A I B O N I.

of the above ...
 (a) ... Rs. 1122.00
 (b) ... Rs. 700.00
 Total ... Rs. 1822.00

That is to say after paying for these items only
 Rs. 29.50 were left for labour which was far too little.

From the Statement it is seen that there is an
 excess of Rs. 1445.00 over the sanctioned amount for
 Rs. 3070. This excess I believe to be accounted for as
 follows:-

Area.	The Secretariat.	Sq. ft. more	Rs. per sq. ft.	Rs. amt.
4. ft.	(950-892)	= 58	x 4.50	= 261.00
<u>The Press.</u>				
4. ft.	(523-400)	= 123	x 2.25	= 276.75
Total				537.75 - Rs. 537.75.

The Masonry in the Pillars for the Lavatory.

54 cubic feet @ Rs. 70 per hundred cubic feet = Rs. 378.00
 Reinforced Concrete floor for 40.00 x 20.00 x 2 = Rs. 160.00 - Rs. 538.00

Total of A & B	Rs. 946.40.
Illustrating	50.00
H.C. Setas	30.00
Clearing Site	67.50
Transport Rs. 100.00 + 50.00 =	150.00
Extra cost of labour due to "Punch"	150.00
Value over Rs. 4000 load at the	150.00
instead of ...	150.00
Total	1646.00

The original ...

THE SECRETARY TO THE DEPARTMENT OF DEFENSE
 WASHINGTON, D. C. 20301

REVENUE		EXPENDITURE	
Rs. 100.00		Rs. 100.00	
Rs. 20.00		Rs. 20.00	
Rs. 30.00		Rs. 30.00	
Rs. 50.00		Rs. 50.00	
Rs. 100.00		Rs. 100.00	
Rs. 100.00		Rs. 100.00	
Rs. 100.00		Rs. 100.00	
Rs. 100.00		Rs. 100.00	
Rs. 100.00		Rs. 100.00	
Rs. 100.00		Rs. 100.00	

... a great hurry and the Executive Engineer, ...
 and Assistant Engineer actually in charge, are in no way responsible for it. However the work was done with expedition as it was very urgent, so the expense was not discovered until the additions were too far advanced to be worth stopping while waiting for a fresh allotment.

4. The excesses were caused by:-
 - (a) More accommodation being asked for than was estimated for.
 - (b) Erecting the Lavatory on steep hillside ground so as to bring the floor level up to that of the Main Secretariat building.
 - (c) Using a reinforced concrete floor in this lavatory instead of a wooden one as the former is much healthier.
 - (d) Erecting wallstrading which was not provided for in the original Estimate.
 - (e) Do. Do. Lavatory Fittings (B.C. Sinks of a superior type)
 - (f) Clearing Site - The hill side had to be cut into to provide for the new rooms in front of the New building.
 - (g) Transport. I took the data for the rough Estimate from buildings erected before transport was chargeable to the P.W.D. buildings themselves and omitted this item from my calculation.
 - (h) Extra cost of Labour due to cost of being expensive. I did not anticipate the price rise in prices of food which took place while the work was going on.

5. As regards the Rs. 1446.48 required to meet the excess cost I propose to find it by reallocating Rs. 1447 from Item No. 15, P.W.D., Refereatory for ... mile prisoners, 21000, because I understand that ...

His Excellency had decided that steps are not to be taken this year to provide reformatory buildings on the Government Farm at Kabete, as originally intended. Additional small sums on several other votes are also urgently required and I am writing to you separately on the subject.

In conclusion I express my regret at the excess of Rs.1446.48 but I think I have accurately accounted for this sum and that the Statements I have put forward show that this excess was a reasonable one. It is another argument in favour of a Quantity Surveyor, for had I had one, and he had taken out the details before the work was commenced, then I should have had the original one in every detail to compare with the actual cost. (Statement N.). As it is I merely have the rough Estimate Statement A - The rough Estimate in Mr. Teamer's handwriting in our file for Rs.3876.00) to use as a comparison and this is not of such worth when one wants to compare Subheadly Subhead.

I have the honour to be,

Sir,

Your obedient servant,

(sd) G. K. Watts

Commissioner of Public Works.

Enclosure:-
Statement, A.
Statement, B.

SECRETARIAT
 No. 92
 Date

ENCLOSURE - 4

Commissioner's Office, P.W.D.

Nairobi, October 23rd 1906.

I have the honour to invite attention to my No. 92/06 of the 17th instant, in paragraph 2 of which I intimated that certain small overexpenditures on some of my votes had occurred and that I would submit definite proposals as to meeting them.

2. I regret to say that expenditure not fully supported by adequate authority has been or is being incurred to a total amount of about £350 while urgent claims for new work to the value of about £200 have arisen.

3. The fresh appropriation that I wish to suggest are as follows:-

- (a) For Maintenance & Repairs of Buildings Ukamba £160 + £135 + £266. = 561.
- (b) do. do. Naivasha 200.
- (c) For completion of Nyari Jail 172.
- (d) For electric lighting of New Government House and N.S.W. Hospital 100.
- (e) For overexpenditure on His Majesty's office - which is the subject of my despatch No. 92/06 mentioned above.
- (f) For the "school" of the Police Depot at Naivasha. 100.
- (g) For a Petrol Store at Kilindini (new work not yet started.) 100.

Secretary to the Administration
 East Africa Protectorate.

(The Hon. the Member for the Treasury.)

4. As regards item (a) the balance for the year was fairly exhausted some weeks ago. Heavy calls on the vote were necessitated by the change of residence of His Excellency at the beginning of the year, expenditure being incurred on new Government House to the amount of £160 and on old Government House to the amount of £155. Moreover the condition of the Land Officer's house, under the attacks of white ants, had become such that considerable work had to be done if the building was to be saved and kept available for occupation. The work will probably cost £2000. Up to the end of September £175 had been spent. These three items alone place the Executive Engineer entirely at a loss to carry out normal maintenance work on the very numerous Government structures in the Province.

5. It appears to me that the still unexpended balance of £241 on item P.V.E.No.18 (Stables and boys' rooms at new Government House) might go towards this somewhat heavy expenditure on new and old Government Houses, and I trust that His Excellency will sanction this course. I may mention that we hold Special Warrants Nos.10 and 11, signed by His Excellency on September 1st 1908, for the following works:-

No.11. Extension to Land Office £120.

No.10. Additions to Court House £121. Both to be met from this balance of £241. I understand however that His Excellency has since instructed the Hon. Mr. the Treasurer to arrange some other allocation. I am therefore returning this herewith for the favour of return to me with His Excellency's initials against the desired reallocation, namely to item P.V.E.No.14 "Quarters for European Postal Clerks". I also attach Special Warrant for

forms in triplicate for "Additional Work on new Government House 2150 and Alterations to old Government House 2135" allocated as described in this paragraph and the next.

6. I understand that it is the Hon'ble Treasurer's wish to arrange for the complete reallocation of item P.W.R. No.14 before going on to consider possible reappropriations from other votes. Now £790 has already been reallocated from this item. (Quarters for European Postal clerks £1000) I therefore request permission to charge the expenditure on the Land Officer's house to a Special Warrant for £200 from this item, bringing up the reallocated total from £740 to £940 and still leaving £54, for the requirement mentioned in the preceding paragraph.

7. As regards the excess at Naivasha the Executive Engineer there writes as follows:-

"I have the honour to submit the following explanation of the excess on the M.R.Civil Buildings Vote sanctioned for this Province.

"The excess expenditure is principally due to the delay in receipt of information as to what works were sanctioned for execution during the current financial year. A staff of Indian indentured labour that could have been transferred earlier to other places where work was sanctioned had to be employed to the best advantage on local requirements and extensive repairs. The whole of these charges had to go against the recurrent vote "M.R.Civil Buildings of this Province".

That is to say, the wages of his staff of indentured artisans had to be paid regularly and as, on account of the late arrival of the sanctioned Estimates, he had no idea what work would be sanctioned, he had to engage them exclusively on Maintenance work. When the Estimates did arrive it was found that there were very few original works to be done, so a large proportion of his staff of artisans were repatriated with as little delay as possible. It is true that the excess is only £174.

Nevertheless I request sanction for the reallocation of £200, as it was impossible for Mr. Blain, under the conditions that I have described, to spend his maintenance vote to the best advantage. The requirements of out-stations could not properly be dealt with as one or two urgent calls for repairs still remain to be met.

8. As regards this reallocation, I can only find the possible vote from which to meet it, if I am to avoid attachments upon the Road Vote and Vote for Nairobi New Jail which I am very anxious to avoid. This is item P.W.E. No. 10, Reformatory for Juvenile Prisoners £1000. I understand that the Hon'ble the Director of Agriculture has temporary accommodation for some of these juveniles now approaching completion, on the new Government Farm at Hargeisa and that His Excellency does not propose to proceed with permanent buildings from the P.W.E. vote, at any rate for the present. Under these circumstances, and in continuation of the suggestion contained in paragraph 8 of my despatch No. 92/69 of the 19th instant, I request that this item of £1000 may be now made available for reallocation and that this sum of £200 may be sanctioned in addition to the £80 already proposed in my above mentioned despatch No. 92/69. I regret that I cannot effect reallocation from the Extraordinary to the Permanent Schedule, but I am unable to suggest any other treatment in this case.

9. The circumstances with reference to the expenditure on Nairobi Jail are as follows:-

Referring to Nairobi Jail Paper No. 111/69 it will be seen that a Special Warrant No. 5 for this work was received by me on March 15th 1909. The District Executive Engineer at once informed that

by wire, and later by a memo dated March 18th. As however less than half a month remained till the close of the financial year, it was obviously impossible to complete the emergency jail in that time. Mr. Ross passed through Nyeri on March 25th on his way to Mount Kenya and gave the Acting Executive Engineer there the following instructions in writing:-

Nyeri, March 25th 1908.

"Ag. Executive Engineer, Nyeri.

"As you have only just received the plan of the Nyeri Jail, you will of course be unable to finish the building this month.

"Do not however suspend work at the end of the month, but carry the building to completion. I believe a vote will appear in next year's estimates for a new jail in this Province, but if not, a special warrant will be asked for to cover the cost of completing construction.

sd/- W.H. Ross,
D.P.W."

Mr. Crosswell is thus in no way responsible for the irregularity. It was obviously the intention of Government that a jail should be built, and, under the conditions described, no other course than that directed by Mr. Ross would have achieved that result. I only regret that I did not report this matter sooner and get the expenditure adjusted. This omission on my part is largely due to the accidental misarrangement of papers on the Nyeri office. Mr. Ross of course instructed Mr. Crosswell to have a copy of his written instructions made and sent to the Acting Executive Engineer at Nyeri. The copy of the instructions was however not sent to the Acting Executive Engineer until after Mr. Crosswell's departure from Nyeri in July, and thus got somewhat overlooked until Mr. Ross's return from safari in July. The total amount of the Special Warrant

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has been spent - all but three rupees, namely Rs. 17/2
 last financial year, and Rs. 2625 this. I can only suggest
 that this year's expenditure of 2175 should be not to
 another reallocation from item P.W.N.No.19 "Reformatory for
 Juvenile Prisoners". This leaves 2625 still untouched
 on that item.

10. Remaining items only require short references.
 Payments for the electric lighting of the new Hospital
 and new Government House could not be completed this
 year, as the installation had obviously to be left at
 work for some months so as to enable the Executive Engi-
 neer to see whether it was in all respects satisfactory.
 A sum of 2100 is required to cover these payments. This
 will leave 2425 on item P.W.N.No.19. I attach a Special
 Warrant form duly made out and ready for signature.

11. Under the conditions mentioned in my despatch No.
 46/60 of August 8th 1908 work on the new Police Depot at
 Ndavasha was commenced and the "school" was completed at
 a cost of 2125. This amount at present stands in Suspense.
 It is possible, I understand, that the Depot may not be
 proceeded with there, but whether this is the case or not,
 I request permission to have the expenditure that has
 occurred written off to a final head. The completion of
 the depot there or its commencement elsewhere can then be
 taken up at a later date as a fresh project. This alloca-
 tion if sanctioned will leave only 2300 on item P.W.N.
 No.19. Special Warrant form is attached.

12. There remains only the necessity for the construction
 of a store for petrol at Kilindini. In this connection
 I invite attention to Secretariat Minutes Paper No. 1560/1908
 This somewhat defective locality is owing to the
 country in the neighbourhood, but the Chief Engineer
 on his report of the 1st of May 1909 called for...

particular stress on the urgent necessity of providing proper accommodation for it, and it is to be hoped that it may be stored with a minimum of damage by the Government. I trust that His Excellency will authorize me to instruct the Executive Engineer at Calcutta to proceed with this work upon lines which shall be decided on in conference with the Executive Engineer at Calcutta. I attach a Special Form for the purpose, if approved, is approved.

13. A summarized statement of these proposed charges is as follows:-

- (a) Against the balance of the ... (Stables and ... Government House.)
- Additional work on ...
- Expenses in ...
- (b) Against the balance of the ... (Stables and ... Government House.)
- Expenses in ...
- (c) Against the balance of the ... (Stables and ... Government House.)
- Expenses in ...

has been spent - all but three rupees, namely Rs.1172 last financial year, and Rs.2625 this. I can only suggest that this year's expenditure of £175 should be met by another reallocation from item P.V.E.No.19 "Reformatory for Juvenile Prisoners". This leaves £528 still untouched on that item.

10. Remaining items only require short references. Payments for the electric lighting of the new Hospital and new Government House could not be completed last year, as the installation had obviously to be left at work for some months so as to enable the Executive Engineer to see whether it was in all respects satisfactory. A sum of £100 is required to cover these payments. This will leave £428 on item P.V.E.No.19. I attach a Special Warrant form duly made out and ready for signature.

11. Under the conditions mentioned in my despatch No. 46/60 of August 8th 1908 work on the new Police Depot at Nd vasha was commenced and the "school" was completed at a cost of £128. This amount at present stands in suspense. It is possible, I understand, that the Depot may not be proceeded with there, but whether this is the case or not, I request permission to have the expenditure that has occurred written off to a final head. The completion of the depot there or its commencement elsewhere can then be taken up at a later date as a fresh project. This allocation if sanctioned will leave only £300 on item P.V.E. No.19. Special Warrant form is attached.

12. There remains only the necessity for the construction of a store for petrol at Kilindini. In this connection I invite attention to Secretariat Minute Paper No.1860/1908. This somewhat urgent necessity is coming in the country is increasing quantities, and the Chief of Police on his report has recommended that a store should be built at Kilindini.

has been spent - all but three rupees, namely Rs. 172 last financial year, and Rs. 2325 this. I can only suggest that this year's expenditure of £175 should be met by another reallocation from item P.W.No.19 "Reformatory for Juvenile Prisoners". This leaves 2328 still untouched on that item.

10. Remaining items only require short references. Payments for the electric lighting of the new Hospital and new Government House could not be completed this year, as the installation had obviously to be left at work for some months so as to enable the Executive Engineer to see whether it was in all respects satisfactory. A sum of £100 is required to cover these payments. This will leave 2428 on item P.W.No.19. I attach a Special Warrant form duly made out and ready for signature.

11. Under the conditions mentioned in my despatch No. 46/60 of August 8th 1908 work on the new Police Depot at Nd vasha was commenced and the "school" was completed at a cost of £125. This amount at present stands in Suspense. It is possible, I understand, that the Depot may not be proceeded with there, but whether this is the case or not, I request permission to have the expenditure that has occurred written off to a final head. The completion of the depot there or its commencement elsewhere can then be taken up at a later date as a fresh project. This allocation if sanctioned will leave only 2300 on item P.W. No.19. Special warrant form is attached.

12. There remains only the necessity for the construction of a store for patrol at Kilindini. In this connection I invite attention to Secretariat Minute Paper No. 1060/1908. This somewhat dangerous locality is coming into the country in increasing quantities, and the Chief of Police on his report of the 1st of March called for a store at this

I have the honour to be,
Sir,
Your most obedient servant.

K. W. W.

Commissioner of Public Works.

- CLOSURE:-**
- Triplicate copy of S.W.N. 10 of 1908.
 - Triplicate copy of S.W.N. 11 of 1908, to be initialed and returned to P.W.D. head office.
 - Special warrant forms, duly filled out, for
 - Additional work on new Govt. House.
 - Additions to old Govt. House.
 - Special repairs to Land Officer's House.
 - Additions to the Secretariat.
 - Maintenance & Repair of Civil Buildings, Naivasha.
 - Nyeri Jail completion of
 - Electric Lighting of new Hospital and Govt. Disp.
 - Commencement of Police Depot Naivasha.
 - New Petrol stores at Malindi.

INCL...

Dispatch No. 377

RECEIVED

I have discussed this matter at length with the Director of Works and recommend the adoption of his proposals in toto.

2. The Maintenance and Repairs Vote of the Ukamba Province has been charged with the following three items of extraordinary expenditure which should have been charged to special votes:-

1. Alterations to Old Government House on its being handed over to His Honour the Lieutenant Governor £185/-.
2. Additions to New Government House £160.
3. Special Repairs to Land Officer's house due to ravages of white ants £206.

These should now be transferred and the Maintenance and Repairs Vote relieved.

3. The first two items are in my opinion a fair charge against the £500 vote for Government House, tables and boys' houses, this vote being really but a continuation of the provision voted for the whole building. As, however, only £241 is left of the £500 vote, the odd £54 must be charged to some other vote and the Commissioner of Public Works suggests Public Works Extraordinary Item 14 Quarters for European Postal Clerks. His Excellency has already agreed to Special Warrants 10 and 11 being charged against savings on the same vote but by an oversight the Special Warrants were made chargeable against the £500 Government House Vote and the alterations require His Excellency's initials.

4. The special repairs to the Land Officer's house

I have the honour to be,
Sir,
Your most obedient servant

Handwritten signature

Commissioner of Public Works

Special Warrant for new house
Additional work on new house
Additional to old house
Special repairs to Land Officer's house
Additional to the Government House
Alterations to the Government House
Special repairs to Land Officer's house
Additional to the Government House
Alterations to the Government House
Special repairs to Land Officer's house
Additional to the Government House
Alterations to the Government House
Special repairs to Land Officer's house
Additional to the Government House
Alterations to the Government House

could also be charged to Public Works extraordinary item 14 which will then be exhausted.

Provision must then be found for the same. Paragraph 15 (c) of the Commission's Report. I concur that the only available source is the £1,000 reformatory vote which has been disallowed by the Colonial Office.

8. If His Excellency will sanction these proposals and sign the Special Warrant I will prepare a supplementary estimate for the Legislative Council.

9. The re-allocations should be reported to the Colonial Office.

Nairobi,

10/10/48

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DRAFT

E.A.P. No 629

11 Dec '08

gn
Saddler

Sir,

MINUTE.

Mr. Noall

Mr. Ellis

Mr. J. J. J.

Mr. Ambrose

Mr. Cox

Mr. C. Lucas

Sir R. Wood

C. Sealy

Mr. B. B. B.

I have the honour to
ack. the receipt of your dep
No. 551, of the 11th of Nov, &
to inform you that I approve
the reallocation of the various
Sums specified, under the
Public Works Dept, &
the various public works