

DESPATCH

EAST AFR. PROT.
NYASALAND PROT.

No. 1381 + 09

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1384

12 Dec. 29

Governor No.
Edson 592

1908

9 Dec

Last previous Paper

(Subject.)

Labour Supply.

Legislation in this direction is being introduced & measures have been taken by various labour boards or farms or settlers making their own arrangements for obtaining labour. Inaction or introduction of Bill for a long time has been in view with regard to a labour law. It is now in process of preparation and is being forwarded with. ~~Bill to be introduced~~

(Minister.)

No Settlements

The general view seems to be that the Agreed Labour will not pay transport at the rates 1/- per head suggested. However arrangements are being made so as will allow it to be fulfilled if it is required. In the meantime labourers are coming forward at Matunda and sufficient numbers are available from this place. Extracts from this despatch to Mr. Hardy, & his affidavit also follow.

P.S. -

M 21/1

12/12

Enclosed Paper

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1381
Governor's Office,

Natal

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December 8th 1908.

THE VICTORIA PORT COLONY.

1908.

1908.

By Order,

I have the honour to acknowledge the receipt of your Despatch No. 1381 of the 4th of ~~November~~ last, and to refer to my previous despatch of 19th April, 1908, in which I introduced in the Lines indicated in the paragraphs 1 to 4 of my despatch of the 19th November, 1908, several of the Uplands Labour Boards have themselves passed resolutions in favour of the settlers, and their arrangements to procure labour as against the Settlement Government.

I am to thank you for your communication to the Provincial Commissioners setting out the difficulties which will be advisable to introduce into the Colony, and have already intimated the intention of the Government to carefully consider, and the introduction will be gradual and tentative.

1. As regards indentured labour from Nyasaland the opinions of the various Associations are being obtained. I am in communication with the Governor of that Protectorate in connection with certain points bearing on the cost that will be involved in obtaining and repatriating such labour.

2. The Principal Secretary of State

for the Colonies,

Dominion Street,

London, S.W.

is entitled to a correct valuation of the sum invested.

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5. ~~Further~~ from the opinion I may recollect so far the scheme proposed to prove the cost, especially if the period of payment is limited to one year, & the charges ~~are~~ are further to be imposed to be spread over a short time as to effect a better return to express my opinion more at length I have asked the author to supply me with his views.

6. In this matter of expense a committee has been formed in the colony.

7. I directed Mr. D. S. H. to inquire into the manner through which the labourers were remunerated for the intercultural work, & I directed the planters themselves to do the same, & I may, therefore, expect the same after the said to be favourably received in the course of the year, the necessity for remunerated labour cannot be denied.

8. In the course of the present investigation it is instructive to note the following facts. The first is that last year last I was engaged by the Government to ascertain the remuneration given to the labourers employed in the picking of the cotton crop, & I directed the planters & labourers to undertake to see that the payment was fair, & not only so, but that no extra remuneration was given when the picking commenced & finished. I found that the average remuneration was 1/- per day, with one or two exceptions, & that the labourers informed me that the payment was fair. I excepted particularly in those cases where the labourers were engaged to pick the cotton, & were attracted by the higher rate of wages of textile labour, and the evidence I have collected shows that the supply is increasing.

9. The expenses of cotton will now be kept within a slight margin by the labourers & the planter. A very simple question of fact is this. The tendency of the settlers to seek for

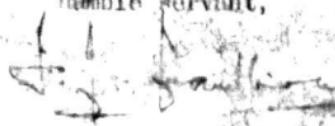
work

work will keep up with the increasing development on the plantations, and supply the demand. I have no doubt that it will meet the demand to a far larger extent than was thought possible eight months ago. In the meanwhile we shall proceed with the preliminary arrangements in connection with indentured labour from Nyasaland, so that when the necessity arises, and the planters are agreeable to the terms, we shall have this supply to fall back upon.

19. I am proceeding to Malindi this week and shall have the further opportunity of looking into labour conditions there.

I have the honour to be,
With the highest respect,
My Lord,

Your Lordship's most obedient,
humble servant,



(In the absence of H.C. the Governor)

INCLUSION NO. 1
In Despatch Feb 6/22 at 81169 - 290.81

Mombasa

1384

September 26th 1908.

Dear Sir James,

Sir Ralph Moor has written me the broad facts of a suggestion from Sir Alfred Sharpe to the Colonial Office to effect that British East Africa presents labour requirements should be met by engagement of Nyasaland boys on 18 months terms, 15 shillings per month pay and that Colonial Office is favourably considering it.

Sir Alfred's view is that this country could provide an outlet for his surplus agricultural population and enable later to earn money to pay their Mat tax.

I attach copy of my reply. It seems to me that British East Africa cannot afford to contribute to Nyasaland revenue !

Yours etc.

B. H. BROUGHTON

SIR JAMES HAYES BARNES, K.C.M.G., C.B.

N A T U R E .

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footing the proposed 12 monthly engagement rate of Rs.11/-
for Nyassa natives is equivalent to Rs.15/- per month for
long indenture considered as continuous labour for plantation
and industrial purposes.

6. The provinces of British East Africa must compete in the
world's markets with corresponding products of Ceylon, Malay
States, &c. There rates are round about Rs.6/-. Some
increase of wage over the rates ruling in those countries is
workable, and is of course fair to the labourer coming long
distances over the sea. But a wage rate 25% that of
corresponding mining countries would put East Africa out
of the running altogether, and permanently lower the value
of this country as an Imperial asset.

7. African labour rates in German East Africa, and still
more so in Portuguese East Africa, are very considerably
lower than the rate suggested for the Nyasaland indenture.
However planters in those countries have not to pay heavy
transport expenses in obtaining their labour and repatriating
it.

8. My concluding objection is that the proposed rate would
permanently refuse the local rates for local labour here.
The **African** is the same as another to all intents and purposes,
and the bondman will certainly not work for less than
his imported brother.

The **local** rate here is Rs.10/- with ratios of Rs.12/-
without ratios. This increases the wage ratio on indenture
rates considerably. I am not one of those who believe in
"incomes" in a min. And I think the present rates are
fair, but that an increase upon them is undesirable. As
you know, the more you pay the African, generally speaking,
the shorter time will he work, since his object is to make

a certain sum, and he does not as a rule care for money for its own sake sufficiently to want to go on making more. The result is an absence of continuity, which, combined with a certain unreliability, makes the African a poor employee as compared with the Oriental.

The rates mentioned above for local labour are those of the coast. I am not speaking of the uplands, where the local rates are lower.

I think I may say with certainty that the idea of planters here is that about 33% of their labour force should be men under long indenture, and that this percentage should be men of intelligence and reliability. For the balance of the labour force planters &c., would rely upon local labour. If the imported indentured labour is to be African, there is danger of the whole system falling to the ground, since the 33% would be neither continuous nor reliable, and would further result in levelling up the wages of the 66% locally recruited.

The arguments set out above are the result of about 19 years watching of this question in South Africa, including Portuguese East Africa, and I trust I am not biased against the African. I like him as a man, and believe that a great deal can be done with him, but the 33% "backbone" of the labour force necessary to a plantation or an industry cannot I fear be found in Africa, at least not among the East coast tribes.

Sig. M.H. LEIGHTON,
General Manager.

COPY.

Serial No. 174, Vol. 7,

Colonists' Association, 691

Nairobi.

December 3rd 1908.

To

H.E. the Governor,

Nairobi.

Your Excellency,

I have the honour to acknowledge your letter of the 20th ultimo informing the Committee of this Association that it is proposed by the Government to approach the Government of Mysore with a view to importing labourers from that Protectorate to meet the requirements of the Planting District.

At a full meeting of the Committee of this Association the subject was carefully discussed for several hours and the conclusions arrived at were as follows:-

That in the opinion of this Committee the principle of introducing foreign unskilled labour is a grave error, and considering the enormous native population of this country, every means should be exhausted to solve the question of inducing the natives to work before looking elsewhere.

If this were done (and this Committee wishes respectfully to register its opinion that it is convinced that all the means at the disposal of the Government have not yet been exhausted) it appears to them that native labour should be forthcoming for all purposes whether at the coast or in the Highlands, both now and in the future.

At the same time this Committee ventures to point out that by importing labourers into a country to so the very which properly belongs to its own indigenous population, it is losing sight of the bounden duty of civilisation to do all in its power to raise the status of those over whom it has control; and that the first step in advancement is to learn to labour.

Again in respect to the rate of wages proposed to be given

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and also the quality of these Nyasaland natives themselves, the Committee has interviewed a gentleman of long residence in Nyasaland now staying in Nairobi, who explicitly states that the labour itself is very little if any better than our local raw labour nor any better fitted to withstand the variations of the climate.

As there would be no advantage in quality the rate of wages suggested is, he considers, unnecessarily generous and that ten shillings per month would not only be ample remuneration for that class of labour but also that amount would be a sufficient inducement to those natives to leave Nyasaland where employment is greatly sought for by the natives and the current rate of wage is only five shillings. Besides the importation of raw labour at a high wage would tend to increase the price of local labour, which settlers are not yet in a position to afford, not to mention the additional expenses of importation and repatriation yearly.

Whilst heartily agreeing with the suggested term of contract, this Committee would point out that if such a term were encouraged by the Government and were especially adopted by the various Departments requiring labour, it is considered that much would be done to help towards the solution of the question in that prolonged residence under white supervision tends to educate the natives and increase their wants, besides bringing about a better mutual understanding.

In conclusion my Committee wish to thank the sincere thanks to your Excellency for the time and trouble you have given to the subject, and trust that you will see your way to advise the Government to further careful consideration of the welfare of our own natives before adopting such a drastic measure as that proposed.

Yours very truly,

Sir - STANLEY C. FIGGAL,

Secretary.