

EAST AFR. PROT.

No. 25030

C. O. 25030
17 J. 03

(Subject)

Ry buildings etc transferred to Prot acc

1905

His des. from Mr Currie asking what the Ry Capital acct may be reimbursed by £100,000 the cost of — Depreciates & opening of matter but I do not desire to compromise the railway. Mr Currie has agreed to be charged against Capital acct. Mr Currie has agreed to build certain necessary buildings to medical Dept for work to year

(Minutes.)

To Read.

This old story is sufficiently summarized in Sir D. Stewart's despatch. Apart from the fact that the Treasury have refused to allow the transfer of the £100,000 in question to the credit of the Railway Capital Account, I think that the agreement that the transfer of the buildings is counterbalanced by the revenue saving on the medical Police & other arrangements of the railway is a sound one.

It is undesirable to ^{put before} the Treasury with Sir D. Stewart's suggestion as to the take Steamers as they have already refused to allow them to be charged to the Railway Capital Account. See Mr. Currie's memo attached to 21611 below

It is not surprising that Mr Currie objects to having to make housing arrangements which

558
1905
June
The present Paper
The old story

Mr Currie's memo
attached to 21611 below
The old story

would have been unnecessary if the bundle had not been transferred, but if, as I think, the Railway has had a good program for the transfer, there is no real hardship.

Of course the railway is the only Dept. which whose accounts are debited with the cost of housing, but then it is the only Dept. in whose case it is essential to have a complete view of the cost of working.

? Say that the S. G. H. regrets that he does not see sufficient reason to ask the Treasury to reconsider their decision.

C. G. H.
2577

Dr. S. G. H.
So pleased? You should see 7.0
13595/04

o. t. r. m. (at the bottom of the bundle) in connection with the question of the future admission of the R. which you are now considering.

H. J. R.

Tapes - know that the railway belongs to the Prohibitors these operations become merely academic - it is simply a question of one pocket or another.

I presume the Railway intends to make use of the medical graduates & their things at Mass. for their staff as I understand that they are probably wanting something more and the head quarters. They have said, if they do with the head quarters of the R.

Commissioner's Office

C O
25030

126

Mombasa,

REC
JUN 17 1905

June 15th 1905.

AFRICA PROTECTORATE

No. 533

Sir,

At the request of the Manager of the Uganda Railway I have the honour to forward you herewith a copy of a despatch that he has addressed to me on the subject of the transfer in the past of buildings, etc., from the Railway to the Protectorate, for which he requests that the Capital Account of the Railway may be reimbursed the sum of one hundred thousand pounds.

I do not recommend that this matter be re-opened, for it is obvious that His Majesty's Government had very good reasons for ordering the transfer of the buildings to the Administration. The Uganda Railway formerly had its own police, telegraph and medical departments, and on the amalgamation of these departments with those of the Protectorate, the

buildings

I, Principal Secretary of State

for the Colonies,

Downing Street,

LONDON.

buildings, etc., were handed over to the Protectorate free of charge, whilst the Protectorate, as a quid pro quo, has since guarded the Railway, looked after its telegraphs, and doctored the employes gratis.

3. Should there, however, be any wish on the part of His Majesty's Treasury to reimburse the amount claimed by Mr. Currie, I would suggest that the price paid for the Lake Steamers be debited against the Capital Account of the Railway. But I cannot think that any good would come of raking up these old questions and thus starting afresh the rivalry of the past, now happily quite forgotten.

4. With regard to Mr. Currie's penultimate paragraph, I would ask you to remember that the officials on the Railway are for the most part much better housed than those in the Protectorate service. The buildings which Mr. Currie protests against handing over are only four in number and situated in Patroby, the head-quarters of the medical staff. They are: the Assistant Surgeon's quarters, the Hospital Assistant's quarters, the Subordinate Medical Staff quarters, and the Medical Store. As these buildings are really most urgently required by the Medical

Department

Department, Mr. Currie has agreed to lend them to the Principal Medical Officer for the current year, and the matter has thus been amicably settled. I shall make allowance for other buildings to replace these in next year's estimates.

I have the honour to be,

Sir,

Your most obedient,

Humble servant,

J. Stewart

61142
BIG 2, 11/19/47

No. 178

Reference 1111

Inclosure 1

Received

by day

Transfer of Holdings Jan 47

Private Account 72 Park Road

of the American Express Corp.

to account

C. O.
25030

129

Manager's Office, JUL 05

KAIROBI, 9th May 1905.

113
Sir,

In your minute dated 3rd May 1905 on Principal Medical Officer's letter No.26/1 dated 7th April 1905 in connection with the transfer of buildings etc. constructed and paid for out of the Capital Account of the Uganda Railway and handed over free to the Medical Department on 1st October 1903 you ask me to state what Buildings I query on the list submitted by the Principal Medical Officer.

I beg to submit my views on the whole question. In doing so I fear I have had to bring in the question of the transfer of buildings etc. to departments other than the medical and to write at some length. The question is however one of such vital importance to the present and future finances of the Railway that I have felt compelled to explain the whole matter as fully as possible.

Three departments originally organised and equipped out of funds raised under the Uganda Railway Act for the construction of the Uganda Railway have been transferred from the control of the Railway to the East Africa Administration viz. the Police, Telegraph and Medical Departments.

The first to be transferred was the Police Department. This transfer was effected on 1st April 1902. The estimated value of the buildings, uniforms, arms etc. transferred was £ 8,300/4 which amount, under authority of Treasury despatch dated 27th September 1902 to the Foreign Office, was not refunded to the Railway Capital Account - vide

correspondence

M. Commissioner,

East Africa Protectorate,

KAIROBI.

correspondence in reply to Sir C. Eliot's despatch No.248 of 20th June 1902 to the Marquess of Lansdowne.

The next department to be transferred was the telegraph Department which was handed over with effect from the 1st April 1903. The value of the line and wires was £ 60,804 - vide Mr. Rawson's letter No.2698 dated 13th June 1903 to Sir C. Eliot - no payment being made to the Railway under the orders contained in Foreign Office despatch No.471 dated 21st September 1903.

An arrangement was also made to by which the Railway would rent 2 wires from the Telegraph Department for Railway use at a yearly rental of Rs.20/- per mile. This arrangement is still in force.

The Medical Department was transferred with effect from 1st October 1903. The Foreign Office orders regarding this transfer are contained in Foreign Office despatch No.472 dated 21st September 1903.

The total value of the buildings, stores etc. transferred with the three departments is given in the statement enclosed with my letter No.435 dated 15th December 1903 to Sir C. Eliot and amounts to £ 96,094. To make this statement complete there should be added the value of the Traction Engines since handed over to the Uganda Protectorate under orders contained in Foreign Office despatch No.519 dated 21st October 1903 and also of the house known as "Portland Lodge" at Mombasa taken from the Railway by Sir C.Eliot under the general powers contained in Treasury despatch dated 20th July 1903 to the Foreign Office. These bring the total up to about £100,000 or not far off 2% of the total capital cost of the Railway.

That these transfers were to the general advantage

of the Protectorate there can be no doubt whatever; the point which I wish to raise however is with reference to the financial arrangements under which the transfers were effected.

I am aware that these arrangements have been sanctioned by His Majesty's Treasury and approved of by the Foreign Office but, as I have already stated, I consider that the present and future finances of the Railway are so affected by them that I hope I may be excused if I again refer to the matter.

It is the common complaint both in and out of Parliament that the Uganda Railway has cost an excessive amount to construct; whether this complaint is correct or not need not be considered here, the fact remains that works costing £100,000 or about 2% of the total capital outlay have been withdrawn from the Railway without any refund to the Capital Account. This necessarily places the finances of the Railway in an unfavourable light before the public. Had this capital been refunded it would later on be available for such further capital works as will from time to time become necessary to meet developments and which are calculated to increase the efficiency of the railway. If traffic increases in future years as it has done during the past year the whole of this amount will probably be required within the next ten years.

Turning now to the particular point referred by the Principal Medical Officer the buildings referred to in items marked A in the list sent by him are included in the statement sent with my letter No.435 dated 15th December 1905 to Sir C.Eliot and have been handed over. The quarters referred to in items 4, 7, 13 and 17 are such annexes

annexes as existed at the time of the transfer.

As regards the other items I beg to remark as follows :-

Item.

3. No special quarters, beyond those connected with the hospitals and handed over, existed for the Medical and Subordinate Medical Staff at Kilindini.
6. The Assistant Surgeon at Makindu occupies a Railway House which is required by the Railway for Railway employees.
- 9, 10 & 12 These buildings were not included in the list because they are wanted for the Railway staff. They are however still occupied by the Medical Staff.
- 11 Such quarters as are annexes of the hospitals, items 8 and 14, have been handed over.
- 13, 21 & 25 These hospitals were only temporary landies hurriedly put up for our coolies and were never intended to be permanent. They were not therefore handed over.
- 16, 19, 20, 22, 23 & 24. No such quarters existed at the time of the transfer and could not therefore be made over.

On account of the transfer of several Railway houses at Nairobi to the Administration I have within the last 18 months had to erect a new house for the District Engineer at Nairobi out of revenue. With my letter No. 238/46a dated 5th September 1904 I submitted an estimate for 2721 for the erection of another house required at Nairobi. This for reasons stated I suggested should be borne by the

Protectorate

Protectorate. I have not received sanction to this estimate and so I am obliged to bring up another spare house from Makindu and erect it here against revenue.

To provide for the increase ^{in staff} at Port Florence and Nakuru required for the new steamer and our increase in traffic I have to erect some 10 more houses at these stations. These I am transferring from other stations on the line where they can be spared. I have now reached my limit of such transfers and all further buildings will have to be built of new material and hence cost.

The Railway is the only department which keeps a statistics and whose working, as compared with other Railways, is judged by such statistics. As regards this I would refer you to the remarks made by Mr. Lyttelton in paragraph 8 of despatch No. 13895 dated 11th July 1904 to the Foreign Office.

Item 134 of our analysis of working shows the amount we spent per mile of line on our staff quarters. For the reasons given above this was high last year and will be high again this year.

If the value of the buildings &c. handed over to the Administration could be refunded to the Railway so that it could be utilised in replacing the buildings or in erecting other capital works I could have no grounds of complaint. Under the present arrangement however I am called upon to hand over free gratis, quarters and buildings that I either require now for my own staff or shall require within the next year or so, and which I shall have to replace at the cost of the Railway. This practically means that I have to provide other departments with quarters to the detriment of my own Revenue Account, my

Analysis of Working and therefore of my staff's and my own reputation. I must therefore respectfully but emphatically protest against being called upon to hand over anything more than is contained in the list which accompanied my letter No. 435 dated 15th December 1903.

I also beg to urge that the Colonial Office may be requested to again address the Treasury with a view to some means being come to by which the Capital Account of the Railway may be reimbursed the £100,000 referred to above.

I have, &c., &c ,

(Signed) H. A. F. Currie,

Manager, Uganda Railway.

Comm: 25730

E. apr. P. 186

DRAFT

2 Oct 1866 No 376

Copy to Sir H. Lytton

De
D

25 Aug

MINUTE.

- Mr. Read. 22 Aug.
- Mr. ...
- Mr. Andrews.
- Mr. ...
- Mr. Lucas.
- Mr. Graham.
- Sir M. O'Malley.
- The Duke of Marlborough
- Mr. Lytton.

Sir, I have the honor to acknowledge the receipt of your despatch No. 338 of the 15th of June, enclosing a copy of the report from the Managers of the Uganda Railway, in which it is stated that the Capital Account of the Railway may be reimbursed the sum of £100,000 in connection with the transfer in the first of buildings as from the Railway to the Post Office.

29

extensive knowledge of the Masai & their language, would probably make a good Sub Commissioner. He is, however, junior to the senior Comr. of the Collectors who would therefore be regarded as having a pre-claim.

In Mr. Nathan's diagram for the Gold Coast scheme (Cap. War 679 Seruat), ~~contemplates~~ contemplated a close connexion between the two staffs. The Secretariat Cadets (now oficers) were eligible for Dist. District Comr. ships, these for Dist. Secretariats. [This appears from the diagram - the diagram is faulty], these for District Comr. ships, ^{and these} which might become Dist. Secretaries.

Of course the Deputy Comr. holds a very special position in the E.A.P., but a West African Col. Sec. has to replace the ^{other} Deputy Comr. whenever requires, and just as the Deputy Comr. replaces the Comr., and a strict observance of Sir D. Stewart's view would lead to the result that a West African Col. Sec. might be may be filled by an East African Secretary without experience of local administration, but that such experience is essential for an East African Deputy Commissioner. I don't think this is sound.

Mr. Bell's salary as Secy. Dist. Dist. Secy. is £270; & he has seen Mr. Bell, who was junior to him before he was Dist. Collector, from Abd. to be Collector at Ibadan is I have said I see no reason why he should

He is the only officer who is qualified

not get the vacant Collectorship, but it is quite possible that his ultimate prospects of promotion are better in his present position than if he took his place at the end of a queue of 19 Collectors.

It would be no promotion for Mr. Bell to succeed Mr. Galt in Uganda as the salary of Mr. Galt's successor will only be £275 a year. I am assuming Comr. £26744 Uganda as to this part; the reason for the deducted reduction is not apparent, but only £275 is provided in the Estimates.

137

(2) The salaries are

	E.A.P.	Uganda	B.C.A.
Secretary	500	650	450-600
Dist. Secretary	425 + 50 as ^{Salary of Secy.}	450, in future 275	325-425
2 nd Dist. Secy.	275		

The discrepancy is more apparent than real, especially if allowance is made for the fact that the case of Mr. Cunningham of Uganda is a very special one, he was Secy. to the administration of B.C.A. as long ago as 1872.

(3) The question of precedence is one for the Chief Clerk. I am sure you will see from the plan

Thanked in the volume herewith that
the question of improving the position
of the Secretary was Secretariat Staff
was decided unfavourably by the
F.O. in 1903 and that the retention
of his former precedence by the
Secretary of Uganda was personal
to Mr Cunningham (dft despatches
24 Sept. 1903)

If any question of precedence can
be a reasonable grievance I think the
first Secretariat official, here one,
and that the Secretary ought to rank
higher than the heads of Departments
here means the 20 sufficient ones for
not including the Treasurer & the
Savings Manager on the list of Heads,
and the Head of Railway Dept. look
at all places among the Heads of Govt
Depts

The Comm will write further in to (1) (2) (3)
with regard to (1) I think we should say
if Mr Harris agrees that the Secretariat
will be regarded as eligible for promotion
to similar posts in other Colonies or Provinces
but that the number of opportunities
for such promotions is small and that
the Colonial Secretary is as a rule required
to be of the grade when the matter is about
for his private services, the
qualifications for the post are not as high

(not all relevant to the case)

See my memo

See
30/10/03
see

A
[]

those required for the Deputy Comm-
one of the Post to East Africa. Say that
we do not regard the practice of
interchanging officers between the
central and local administrative staffs
but on the contrary as desirable
as an objectionable one [and that it
was definitely recommended in the
case of the Gold Coast by the last
Governor] and add that, as the
means to be felt as a last Secretary,
Uganda, will not receive a salary
only receive a salary of £275 a
year, it will not be possible to
consider Mr Bell for the post?

W.B.B.

I should like to have 2/8
the F.O. paper book a
connection with the
question of uniform
(10/1)

The first question that arises is whether
you are going to retain the unmodified
F.O. administrative system or not. In
regard to B. Africa I am sure in
my mind that a change was needed and
has now envisaged a reorganization with
Sir A. Shepe.

You will probably find, as we had
that the Deputy Commissioners, were

lets in a redundant office. I think Sir D. Stewart's Prop. sufficiently shows, that we found, that the Secretariat is not a responsible Dept. but a sort of second class Dept. These members may just be adapted for administrative work, and certainly are not men whom it would be easy to move to real Secretariats, in P.C. Africa certainly, these men are not good clerks.

If you will, turn you, Deputy Commr. into a Government Secretary, as we are doing, & will include a proper Secretariat then there is no reason why you should not insist on the view that a man may pass from Secretariat to Collector & vice versa (if you keep that little) and vice versa. But of course it is not every man who will do well in both places. The promotion to other Colonies (Protectorate) is not a reasonable one, because that is open to every man according to his qualifications.

H.

I agree with Mr. Bottomley 9 Aug
 I am in marked A.

All the Govrs in the Protectorate
 & I am afraid to have the kind
 of a situation, which would

There is no
 the case of
 the C. I. S. S.
 Monson
 say from
 which
 which
 is in my
 without
 H. S. S.
 both
 asked from
 - perhaps

* We are
 & have "Dis
 Rendall's
 carefully
 District admi

See - in connection
 with next year
 Sub-committee? We
 are doing in
 S. Nigeria
 H. S. R.

fit them to rise gradually
 to the highest posts in the
 Colonial Service: and I think
 that it is to them more to give
 a good deal of the credit for
 the generally business like manner
 in which the work of the
 Commr. is carried on
 I am rather puzzled to know
 how you are puzzled to know
 whether, but I conjecture
 that Mr. Bell may
 be one of the officers who are
 good at office work but not fitted
 to administer a district where
 leadership & tact are more necessary
 I think the question whether we
 should not substitute a Govt.
 Secretary as the Commr. & in
 reward for the Deputy Commr.
 deserves to be carefully considered

M. G. G.

write as proposed by Sir
 Bottomley.

Oct. Nov 7
 at one

C. O.

25031

Commissioner's Office,

Mombasa,

JUL 05

June 15th 1905.

AFRICA PROTECTORATE,

No. 539

Sir,

Comm
1905
In consequence of the lamentable death of Mr. De la Theroie at Mombasa, as reported in my telegram No. 138, a vacancy has occurred among the Collectors of this Protectorate.

Before recommending anybody for promotion to fill the vacant post, I have the honour to request that I may be informed as to the status of the Secretaries with regard to the Officers of the Administration. According to the Table of Precedence in vogue in the Protectorates, which was forwarded to my predecessor in Foreign Office despatch No. 529 of June 29th 1904, and published in the Official Gazette of July 1904 last, "Assistant Secretaries rank with Collectors or Assistant Collectors according to their seniority." Personally I am of opinion that this is wrong.

Principal Secretary of State

for the Colonies,

Downing Street,

LONDON.

I look upon the Secretariat as a Department just like the Treasury, and I consider that the Secretaries should not have anything to do with the Officers of the Administration or of necessity rank with them. It is true that the Secretary and his Assistants have been recruited from the ranks of the Collectors and Assistant Collectors, but I think that the promotion they have to look forward to is a post in the Secretariat of one of His Majesty's Colonies and not in the Protectorate.

8. I had this in view when I recommended Mr. Maclean for promotion to the post of Collector to date from April 1st last. Mr. Maclean was appointed Assistant Collector after Mr. Bell, the 2nd Assistant Secretary, and has therefore passed over him. Mr. Bell, as you are doubtless aware, was specially selected to fill the post he holds owing to his qualifications, and was granted a small increase of twenty five pounds per annum from April 1st 1908. In other words he draws two hundred and seventy five pounds per annum whilst Mr. Maclean now draws four hundred pounds. It has been pointed out to me, and I fully realize

that it is very hard on Mr. Bell to see his juniors drawing one hundred and twenty five pounds per annum more than he and ranking above him, and before recommending that the

vacancy

vacancy caused by Mr. De la Cherois' death be filled by one of the Assistant Collectors, I have the honour to request that the position of the Secretaries may be defined.

1. On hearing a short while ago of the death of Mr. Galt, the Assistant Secretary in Uganda, I asked Colonel Sadler if he would consider Mr. Bell as an applicant for the vacant post. He replied that he would remember the application but that he had candidates of his own.

5. I shall venture to again approach you on this subject when framing next year's estimates as I find that the Secretaries in the sister Protectorates are both better paid and better housed than my own Secretaries though the work which the latter have to do is certainly not less onerous or important. I also observe that the Secretary in Uganda has been permitted to retain his former position in the table of Precedence and was not affected by the Order referred to above, whereas the Secretary in this Protectorate is now placed below Heads of Departments instead of above them. It seems a poor way of recompensing good work to submit an official to what in the eyes of observant people like the Coast Arabs must appear to be degradation, and I hope that the recommendations which I shall presently submit will

meet with your favourable consideration. In the meantime,
as mentioned above, I have the honour to request that the
position of the Secretaries may be more clearly defined than
it is at present.

I have the honour to be,

Sir,

Your most obedient,

humble servant,

J. Stewart

SEP 2, 1904

No. 229

Reference our telegram to J.M.
and W.O. Hervey, No.
229 of June 24th 1904.

Inclosure nil.

Received

by bag

Letter of Mr. [unclear]

[unclear] and [unclear]

(In)

17 November 1905

DRAFT.

at Afr. Prot. Conf-

Sir,

I have the hon.

S.A.G.

to ack. the recd. of

MINUTE.

- Mr. Bottomley 95/11
- Mr. Read 15
- Mr. Antrobus.
- Mr. Cor.
- Mr. Lucas.
- Mr. Graham.
- Sir H. Osmanney.
- The Duke of Marlborough.
- Mr. Lytton.

Sir D. Stewart, des. no
339 of the 15th of June
last on the subject of
the status of the Secretary
and the Assistant
Secretaries to the
Administration of the
East Africa Protector-
ate.

Mr. Harris Ad. ...

2. In the second part
of his despatch, Sir
D. Stewart ...

the opinion that the
promotion to which
these officers should
look forward was
to posts in the
Secretariat of one
of the West Indies
and not in the East
Africa Protectorate.
They will, of course, be
regarded as eligible
for promotion to
secretarial posts in
the Colonies and
Protectorates, but
the number of
opportunities for such
promotion is small
and I have to point
out that in a Colonial

Secretary is as a rule
required to act for the
Gov¹⁴⁵ of a Colony when
the latter is absent from
headquarters or on
leave, the qualifications
for the post are not
unlike those required
for the Deputy Commis-
sioner of the Post in a
Eastern Africa.

3. I have also to inform you
that I do not regard
the practice of
interchanging officers
between the central and
local administrative
staffs as an objection-
able one but on the
contrary, as desirable.