

EAST AFR. PROT.

No. 12780

12780

F. H. APR. 36

(Subject)

Draft Ord.

Registration of Mohammedan
Marriages and Divorces.

Submits with Objections

(Minutes)

Mr. Cox
Mr. Anderson

This draft provides for the registration of Mohammedan marriages & divorces; it has nothing whatever to do with the celebration or validity of such marriages. This being so, I beg to submit, in my opinion, to the Muslim Mohammedan Law.

The draft is based on, & follows pretty closely, the Bengal Act of 1871 in so far as concerned. The T.O. suggested that we should introduce for voluntary registration only, but I agree with Mr. Borth. (in his letter attached) that if we do not do this kind of thing is to be of very effect in affecting the registration & to be compulsory. There is provided for by this new section of the law, whilst the registration is voluntary to cause to furnish the application of the act to the court & also a communication on behalf of the deceased husband - the time will be indicated if the act is administered voluntarily.

There are one or two small matters of form which I have added in the first type of copy, and I think the last column should be crossed out - the second

of Indentures

1906

April

PROVINCIAL PAPERS

26087

type you add to it ~~showing~~^{desiring} those slight
alterations and containing any other amendment which
you may consider desirable - authority retaining
I think that Mr. Berth's bill left & he returned to the Park
for second time, so it will be sufficient if we keep
a copy of it & the one here.

201 1/5

Not Major
at once

49 Vardens Rd 537

Hampstead London NW

7.10.00

C.O.
12780

Dear Buckley

I am enclosing herewith a copy
of the Circular Letter from the
Archbishop of Canterbury to the
Bishops & Clergy.

In question of such episcopation was
raised in East Africa at the time when
inter. objection was taken by the
Bishop of Uganda - Some clauses of
the Ecclesiastical Ordinance of 1882
as they relate to the existing native
Apostolic authority were consulted
& they strongly recommended the Episcopacy
restated & various references
noted that as they should affect the
validity of any marriage or service
under hishadow law.

I drafted two short memoranda to speak
directly with the representative of the
Apostolic Church in Uganda & the
Second with the representative of the
Archbishop.

The first memorandum dealt
with the status of the provision
relating to the celebration of bapt

Mohamedan marriage & the P.O. states
that they favoured the Hindu system
unless such an attempt was made by
persons by regulation and such inter-
marriage shall or shall not be
tolerated. They have not at the
present time seen any attempt made to
interfere with the Mohamedan law of
marriage or divorce. It has only proposed
to make the registration of marriages &
divorces mandatory without interference
of any kind in the validity of
non-registered marriages or divorces.
but providing a punishment for non-registration.

The P.O. recommends the adoption of clause
of the Bengal Act, V. 14, 1876, for the
Voluntary registration of Mohamedan
marriages & divorces. No register registration
I am unable to see if the opinion that it
should be compulsory & this is borne out
by the statement by the reading listed
which states "We are strongly of opinion
such registration ought to obviate
the infliction of a penalty on him who
fails to do so". In this draft I have placed the
recommendation first in my boxes before
inflicting any penalty on failure of
officer to make up his books (first page)
This will be open for public discussion
for a year & rules will be made
in due course. See P. 1 for a

marriage Rs 2/- for a divorce. 538
Rs 1/- is the fee fixed for the registration of
inter Christian marriages.
Please mark the P.O. addressed to
you are not any Act or Committee
in which that it might be affected
probably by all Mohammedans so that
it may be subject of complaint deserved
to inter Christian.
Such benefit will be derived from
the registration contemplated by the P.O.
in checking forged claim of registration.

Sincerely yours,

C. Uparkar

A N O R D I N A N C E .

ENACTED by His Majesty's Commissioner for the East Africa
Protectorate.

Mombasa.

H.M. Commissioner

The day of 1906.

No. of 1906.

REGISTRATION OF MOHAMEDAN MARRIAGES AND DIVORCES.

It is hereby enacted as follows:

(1) This Ordinance may be cited as the
Mohamedan Marriage and Divorce Registration
Ordinance, 1906.

(2) In this Ordinance the following terms
shall have the meanings hereby assigned to
them that is to say "Registrar" shall mean a
Registrar of Mohamedan Marriages and Divorces
duly appointed under this Ordinance.

"Registrar General" shall mean the Registrar
General of Mohamedan Marriages and Divorces
duly appointed under this Ordinance.

"Purdah Nisheen" shall mean a woman who

according

according to the custom of the country might reasonably object to appear in a public office

(3) The Commissioner shall appoint suitable

persons being Mohammedans to be Registrars of

Mohammedan Marriages and Divorces and shall

prescribe a District for each such Registrar

within which he shall register Mohammedan

Marriages and Divorces under this Ordinance

Provided that it shall be lawful for the

Commissioner to appoint a Registrar for each

caste or community in any District.

(4) The Commissioner shall appoint a Registrar

General of Mohammedan Marriages and Divorces.

(5) The Registrar General and every Registrar

shall use a seal bearing such inscription as

the Commissioner may authorise.

(6) The Registrar General shall supply for the

office of each Registrar the seal and books

necessary for the purposes of this Ordinance

and

and the pages of such book shall be consecutively numbered in pairs and the number of pages in each book shall be certified on the title page thereof by the Registrar General.

(7) Every Registrar shall keep the following registers:-

(a) Register of Marriages in the form prescribed by Schedule I of this Ordinance.

(b) Register of divorces in the form prescribed by Schedule II of this Ordinance.

(c) All entries in each register prescribed by this Ordinance shall be numbered in a consecutive series which shall commence and terminate with each year, a fresh series being commenced at the beginning of each year.

(g) The parties to a marriage or divorce recognised by Moharranian law or if the man or the woman or both be minors their respective lawful

lawful guardians shall register such marriage or divorce with a Registrar within seven days from the celebration of such marriage or the pronouncement of such divorce as the case may be.

(10) Every application for registration under this Ordinance shall be made to the Registrar orally as follows:-

(a) If the application be for the registration of a Marriage.

By the parties to the marriage jointly, provided that if the man or the woman or both be minors application shall be made on their behalf by their respective lawful guardians and provided further that if the woman be a surdah-nisheen such application may be made on her behalf by her duly authorized agent.

(b) If the application be for the registration of a Divorce.

By the parties to the Divorce jointly provided that if the woman be a surdah-nisheen such application

application may be made on her behalf by her duly authorised Vakil.

(11) On application being made to a Registrar

for registration under this Ordinance of a

Marriage or divorce the Registrar shall-

(a) Satisfy himself whether or not such marriage or divorce was effected by the person or persons by whom it is represented to have been effected.

(b) Satisfy himself as to the identity of the persons appearing before him and also as to whether the marriage or divorce has been effected;

(c) In the case of any person appearing as the representative of the man or woman (whether he appears as Guardian or Vakil) satisfy himself of the right of such person to appear.

If the Registrar be satisfied on the above points and not otherwise, he shall make an entry of the marriage or divorce in the proper register:

register;

Provided that no such entry shall be made otherwise than in the presence of every person who by Section 13 of this Ordinance is required to sign such entry.

(12) There shall be payable to the Registrar in respect of every registration of a marriage and in respect of every registration of a divorce such sum as the Commissioner by rules may prescribe.

entries to Entries. (13) Every entry in a register kept under this Ordinance shall be signed as follows:-

(a) If the entry be of a Marriage:-

(1) By the parties to the marriage or if either or both of them be minors by their lawful guardians respectively, provided that if the woman be a parda-nisheen the entry may be signed by her duly authorised wazil.

(2) By two witnesses who were present at the marriage ceremony.

(3) In cases in which the woman is not presented.

represented by a vakil by two witnesses to
the fact of the vakil being duly authorised
to represent her

(4) By the Registrar

(b) If the entry be a divorce

(1) By the parties to the divorcee provided
that if the woman be a purdah naseem the
entry may be signed on her behalf by her duly
authorised vakil

(2) By the person who identifies the man

(3) By the person who identifies the woman

(4) In cases where the woman is represented
by a vakil by two witnesses to the fact of
the vakil having been duly authorised to
represent her

(5) By the Registrar

(14) On completion of the registration of
any marriage or divorce the Registrar shall
deliver free of any charge to each of the
applicants

ees of entry to
given to parties.

applicants for registration an attested copy
of the entry.

Index to be kept up.

(15) (1) Each Registrar shall prepare a current index of the contents of the Register of marriages and the register of divorces and every entry in such index shall be made, so far as practicable, immediately after the Registrar has made an entry in any such register.

Particulars in index.

(ii) The Index shall contain the name, place of residence and father's name of each party to every marriage or divorce, and the date of registration. It shall also contain such other particulars and shall be prepared in such form as the Commissioner by rules may direct.

Copies of register and index to be sent to the Registrar General.

(16) Every Registrar shall at the expiration of every month send to the Registrar General certified copies of all entries made by him during the month in the Register of Marriages

and in the Register of Divorces and also of all entries made in the current index in accordance with the provisions of Section 15 of this Ordinance and the Registrar General shall on receiving such copies file them in his office and shall prepare alphabetical indexes of the marriages and divorces registered.

(17) Every Registrar shall keep safely each register until the same shall be filled and shall then, or earlier if he ceases to act as Registrar in the District or for the Sect or Community prescribed by his appointment, make over the same to the Registrar General for safe custody.

(18) (i) Any Register or index or the copy of any entries in a Register or index made and certified in accordance with the provisions

inspection of registers
indexes and copies
thereof. Provision for
copies of entries.

provisions of section 16 of this Ordinance whether in the custody of a Registrar or the Registrar General shall on payment of the prescribed fee, be open to inspection by any person applying to inspect the same.

(II) A Registrar or the Registrar General as the case may be shall on payment of the prescribed fee furnish a copy of any entry made in any Register or Index in his custody or in any certified copy of the entries in any Register or Index made in accordance with the provisions of section 16 of this Ordinance and in his custody. Such copy shall be signed and sealed by the person making the same.

(III) (a) The fee payable for the inspection of any Register or Index or of the certified copy of the entries in any Register or Index shall be such sum as the Commissioner by rules may prescribe.

(b) The fee payable for a copy of any entry in a Register or Index other than the first copy referred to in section 14 of this Ordinance shall be such sum as the Commissioner by rules

rules may prescribe.

(19) The Registrar General shall exercise a general superintendence and control over all Registrars appointed under this Ordinance.

(20) Any Registrar refusing to register a marriage or divorce shall make an order of refusal and record his reasons for such order in a book to be kept for that purpose.

(21) An appeal shall lie against the order of a Registrar refusing to register a marriage or divorce to the Registrar General if made within 21 days from the date of the order and the Registrar General may reverse or alter such order and the order passed by the Registrar General on appeal shall be final.

(22) (1) A Registrar or the Registrar General may correct any error in any register or index.

(2) Correction shall be made without erasing the original entry and shall be authenticated by the signature of the person making the same.

missioner may prescribe (23) The Commissioner may make rules with
rules.

regard to the following matters and generally
for carrying into effect the provisions of this
Ordinance:-

- i. For regulating the attendance of Registrars
at the celebration of marriages and their
remuneration for such attendance.
- ii. For regulating the grant of copies by
Registrars and the Registrar General.
- iii. Prescribing the amount of any fee, where
a fee is authorized by this Ordinance.
- iv. For regulating the application of the fees
levied under this Ordinance.

(24) Nothing in this Ordinance contained
shall be construed to -

- i. Render invalid, merely by reason of it
not having been registered any Mohamedan
marriage or divorce which would otherwise be
valid.

ii. Render valid by reason of its having been registered any Mohamedan marriage or divorce which would otherwise be invalid.

iii. Authorise the attendance of any Religious at the celebration of a marriage except at the request of all the parties concerned.

iv. Affect the religion or religious rites and usages of any person subject to this Ordinance.

v. Prevent any person who is unable to write from putting his mark instead of the signature required by this Ordinance.

(25) Any person who being under an obligation to register a marriage or divorce under this Ordinance fails to do so within the prescribed period or refuses to state any of the prescribed particulars or wilfully gives any false information or particulars for the purpose of registration shall be guilty of an offence and shall

on conviction be liable to a fine not exceeding Rs.1500 or to imprisonment of either kind not exceeding six months or to both.

(26) The Commissioner may by Proclamation published in the Official Gazette apply this Ordinance to any area or to any tribe sect or community within any area and may by such Proclamation fix the day on which the Ordinance shall commence and take effect in such area or on such tribe sect or community.

Mombasa

H.M. Commissioner

the day of 1906

SCHEDULE I

- (1) Consecutive No.
- (2) Names of the bridegroom and his father with their respective addresses.
- (3) Names of the bride and her father with their respective addresses.
- (4) Whether the bride is a spinster, widow or divorced from a former husband and whether she is adult or otherwise.
- (5) Name of the guardian of the bridegroom (if the bridegroom be a minor) and that of the guardian's father, the guardian's address and the relationship in which he stands to the bridegroom.
- (6) Name of the guardian of the bride (if she be a minor) and that of his father, the guardian's address and the relationship in which he stands to the bride.
- (7) Name of the vakil (if any) and of his father and their addresses and the relationship in which the vakil stands to the bride.
- (8) Names of the witnesses to the due authorisation of the bride's vakil (if any) with names of their fathers, their addresses and the relationship in which they stand to the bride.

- (9) Date on which the marriage was contracted
(English style and according to the
Mohammedan Calendar)
- (10) Amount of dower and method of payment.
- (11) Specification of property (if any) given in
lieu of dower.
- (12) Name of place and district where the marriage
took place.
- (13) Name of the person in whose house the marriage
ceremony took place and that of his
father.
- (14) Date of registration (English style).

SCHEDULE II.

Form of

Registration of Divorce (S.C.7)

- (1) Consecutive No.
- (2) Names of the husband and of his father and their addresses.
- (3) Names of the wife and of her father and their addresses.
- (4) Date of divorce, (English style) according to the Mohammedan Calendar).
- (5) Description of divorce.
- (6) Manner in which divorce was effected.
- (7) Name of the place and district in which the divorce took place.
- (8) Name of the party in whose house the divorce took place and of his father.
- (9) Names of witnesses to the divorce, if any, the names of their fathers and their respective addresses.
- (10) Name of person identifying the husband before the Registrar and that of his father and their addresses.
- (11) Name of the person identifying the wife before the Registrar and that of his father and their addresses and the relationship, if any, of such person to the wife.
- (12) Date of registration (English style).

12780

DRAFT

1st Apr. Rec'd no. 238

Col. Hayes Sudder C.S.

MINUTE.

Mr. Bottsby 1/5

Mr. Read 8/5

Mr. Antrobus.

Mr. Cox.

Mr. Lucas.

Mr. Graham.

Sir W. Ormskirk

Mr. Churton

The Earl of Elgin.

~~1st Apr. 1865
Rec'd no. 238
Col. Hayes Sudder C.S.~~

~~(Draft sent)
(not to be sent)~~

556

8 May 1865

Mr.

Sir,

I have the honor
to transmit to you

the accompanying copy

^{MS.} of a draft of an

Order to provide for

the Registration of

Protestant Marriages

and Divorces in the

Ed. B. which has been

prepared by Mr. P. W.

Bartt during his

term of absence in

the County.

I request your

consideration of the

Order subject to the