with ape , hogen for the moment, 27 Stall her? Samuel Eventually demand which a very unlikely) the surrendered Justin we shall be a no write fronte But what is going to nappen to the then we are now april from the. Post in the future of they varrender hower, it will be for four the to lot of their water foutage. accompanying mife that Capt Proposis Totall like farther oracleration of this refore fruit around yound & land is well away from the land which the fit regimes for its sup with pier scheme : I think therefore, the He Fredder. You of I understand for fir for P. the metter may safely be forward. formed the morning that he had funded mes? Samuel that the for heed arrangement with lift: fugar has not a satisfactory me of that the world do well to their the original idea of a lite of the start have made of when they would have made A Harmit Se to alm himse the sking my below. I do water, otions, new the it carries the section that have been been ellow now & when their stuff ed to the main () there was got E JALLES ENGLY TO JULY JULY CA and be me sainly handles It and the house of the course appears that the inter funty refused - wife into the Good proper for how to above const & parts francis small 5 9 St ligh wither, with Intervening , I will be captured to propose han's Jemes spenters. any any cise us are derling only

had a very long task with a Grough, in pursuance of the recommentations have by the Concessions Committee in the minute attached to Cov. 4479. 3ir Percy Circulard was present at the greater part of the interview. Ir. H. T. Allen was also present to take lotes. I am indected to this memorandum.

It will be seen from that summary that the Crogen's solicitors are coing to write formally to this Office and extrain how Er Grogen is legally empowered to deal with Er. Magnam's as well as with his own It would appear from what . Grogen said that they will have no difficulty in satisfying the secretary of State on this points. In the meantime any suggestion that an arrangement should be made with . Grogen must be understood to be conditional on his solicitors supplying the assurance indicated.

It is only possible to obtain a detailed knowledge of the situation by reading Gov./30479, its enclosures and the extract from the minutes of the 39th meeting of the Concessions Committee situated to that paper.

As the question must now go on to the Secretary of the eliquition may be useful:

hessrs Lingham and Gogan hold between them concessions under which the claim 128,000 acres of "workable forest" plus any land which it is necessary to include

information see

include within the are for the purpose of obtaining that amount of forest. Ir. Grogan holds, in addition, a concession of 100 acres of land bordering on the harvour at Kilindini, the value of which is great already and will be greater in the years to come. The term workable appears to be incapable of satisfactory definition, and can be and has been used by the concessionsires to support very large claims. There are also various couplications owing to communications which have passed locally between the concessionaires and Lovernment officers. It appears to be established that the concessions in their present form cannot be worked, and the Covernment have instituted proceedings for their cancellation. The last Covernment's legal adviser now enga thet the Courts of the Protectorate would propably not give judgment in favour of the Covernment, and Dir P. Girouard accepts this opinion. In these circumstances an attempt has been made in the Protectorate to come to some understanding with Er. Cropan with regard to all the concessions. The teroliations have so fer resulted in the provisional agree. ment which will be found on pages 20 am 21 of the printed englocures in Cov. 38479 Mr. Frogan and the Govern ment liave arrived at an understanding on all points except three, which are clearly indicated towards the oction of page 24 of the enclosures referred to-

The papers have seen considered by the Conces sions Committee, who were of the opinion that it was very destrable to arrange a compromise, if possible of the three outstanding oints, that relating to royalty may be regarded as settled; the Chief Conservator of Forests Er. Huteline, a very skilled forestry officer, having evidently agreed to Fr. Grogan's proposal that a royalty of Rs.1.38 per 100 cub. feet/taken as the equivelent of the royalty of Rs.2 per tree provided in the original and & agreements. Ly conversation with Mr. Grogen was concerned mainly with outstanding points and and are.

- (1) The provisional agreement provides that the licensees shall pay a fee of Rs 6,000 per amoun in acvance but they shall be e titled to deduct from the royalties payable in respect of trees cut in any year the amount of the licence fee payable in the same year. hr. Crogan pressed very strongly that this stipulation should be so altered as to enable him to deduct licence fees from the royaltres whenever paid. Under such an arrangement it would of course be nossible for him not to work the concession for a number of years, and yet. when he did work the concession to diminish the royalties payable uy the licence fees paid in past years. the Government proposal he would, of contact have every incentive to work his concession at once at least up to the point at which the royalty payacle equalled the licence fee, otherwise any amount by which the licence fee exceeded the royalties payable in each year would be lost to him for good. As the result of the arguments detailed in the attached summary of the conversation he professed his readiness to accept the terms of the gired agreement on this point subject to an arrangement being come to on point number
- (2) namely, whether he should be given a licence to cut timber in the forest lands lying between the area already surveyed on his behalf under the old agreements and the Uganda Railway. He claims this right (and even more) in satisfaction of the old agreements, which purported

to give him 128,000 acres of workable forest, whereas area already surveyed is admitted to contain not more It will be seen from the summary of than 80,000 acres the conversation that Bir B. Circulard saw no objection im granting him, as part of a compromise on the whole question, the right to cut timber in this new district on the terms stated in the provisional agreement with regard to the area originally surveyed, subject to one important reservation. Under paragraph 2 (8) of the provisional agreement Lr. Crogan has the option of taking up within the "original" area any glade land included in the SC,000 acres of forest contained in that area at a rental of c cents (la. per annum). The Covernor held that he could not defend the great of an option to take up glade land in the new district, which is close to the railway on such favourable terms. Lr. Grogen's idea in securing this option is to protect himself against the risk of fire which he would run if these glades were let out to other people for agricultural or mazing purposes; but the mos sibility must not be lost sight of that he might fine it even more to his interest to retail such glace lene for agricultures and grazing purposes, if the brice of such land in the Protectorate advanced, as it probably will. It was further arranged that, within this cow districts the option to take up the included glades should be counted with such terms es the Covernor hay fix at the time at which it is desired to exercise the option, Sir Rerev's original idea was to provide that any glade land so taker up should be the price which it would fetch if (it were pat up to suction. The difficulty of putting up the land

what purpose the price was being determined, and it would thus be possible for competitors or enemies practically to blackmail hr. Grogan by threatening to force up the price. On this point, therefore, I think we has trust to the Governor's desire to fix such a price for any glade land/teken up to the exercise of this option as may appear to him to be fair in all the circumstances at the time. It will at any rate be higher than the ld. per acre provided in the provisional agreement.

The palance of important results which would be secured by coming to an agreement with ir Grogan on the lines indicated are as follows:

(1) hr. Grogan gives up the concessions under which he claims 128,000 acres of workable forest plus all flade land which it is necessary to include in order to outsin such an area of workable forest and make the high to the part and flade land at rates which average id an acre for the two concessions.

He gets in exchange 90,000 to 95,000 acres of forest not necessarily "workable" that unfortunete term could now excluded from the arrangement. He has also the option of taking to the glade land within such forest at 1d an acre within the area originally surveyed, and on such terms as the Governor as the between that area and the railway. The original agreements to lease were for 50 years; the new one will be for 46 years.

He gets in addition a lease of 5,000 acres of land which is not forest land within the area originally, surveyed at a rent of id. per acre per annum for 99 years

what purpose the price was being determined, and it would thus perposable for competitors or enemies practically to blackmail ir. Grogan by threstening to force up the price. On this point, therefore, I think we must trust to the Governor's desire to the such a price for any plade land taken up to the exercise of this option is may appear to him to be fair in all the circumstances at the time. It will at any rate to higher than the ld. per sere provided in the provisional a greement.

The calcince of important results which would be secured by coming to entagreement with it, Grogan on the lines indicated are as follows:

(1) If. Grown rives on the concess as under which he claims 120,(CC acres of worked forest, plus all like land which it is necessary to include in order to obtain such an eres of worked forest and there which he has the right to the up all such glade land at rates which average 2d an acre/for the two concessions.

He gets in exchange 90,000 to 95,000 ecret of forest, not necessarily "workable" that unfortunate term being now excluded from the arrangement. He has also the option of the glade land within set orest at ld. an acre within the area originally surveyed and on such terms as the Governor may fix between that area and the rallway. The original agreements to lease were for 50 years; the new one will be for 40 years.

He gets in addition a lease of 5,000 acres of land which is not forest land within the area originally surveyed, at a rent of ld. per acre per annum for 99 years.

The area in which Lr. Croran's rights would be exercised amounts in all to about 1%,000 acres. Of this it is est mated that from 90,000 to 95,000 acres is forest of various sorts, and produce and 20,000 acres clade land. The rest has already been surveyed out and allocated as farms, or is composed of scrub, tamboo, and other useless country.

- acres which he holds at Killindini, including half the water fronts, e.
- (III) He now agrees to work under forestal conditions arrented by him with the Chief Conservator of Forests.

 Under the old agreements he might have clean felled all his forests, with the exception of the very inadequate reservation of five trees per agre, conditions which the Conservator of Forests denounced as impossible. Under the new conditions the forest may be marked, at the discretion of the Forest Department, either for 20 years rotation of 44 years rotation of for clean felling, as may be gened advisible for the forest that
- (IV) As a whole there was substituted for unworkable concessions, which the Government/could not apparently cancel, a concession which it is believed can be preperly worked, and if worked should benefit the Protectorate greatly.

For my own part I have no healtation in recommending that an arrangement should be made with Mr Grogan on the lines of the provisional agreement enclosed in Gov /36479, as modified by the arrangement provisionally agreed to by him with regard to licences to out timber in the area near the railway which is described under head (2) (It will be seen on reference to the previous papers that the idea of oth Lord Elgin and Lord Crewe in approving of proceedings being instituted for the cancellation of the leases was rather to compel in Grown to accept the amended conditions than to drive him out of his concessions. As I have already said, the Concessions Committee are of opinion that it is very desire that a compromise should be made, if possible.

A certain complication was introduced into the discussion by the mention of lessrs Samuel and Company and their option to take up a lease of the soda deposits at Lake bagadi. Under their agreement with Messrs Samuel and Company, the Government will be bound to pro vide them with a site of Crown land free of cost for a pier and whenves warehouses, etc., at Etlindiai or in the neighbourhood . It appears that they have cast their eyes on the area of 100 acres now held by ir. Grogan at Kilindini. It will be seen menaverprines r. Crogan said that he is prepared to do rather more than give up half thip area with half its water frontage as provided in puragraph 3 of the provisional agreement and that he will go to the length of giving up the whole of his own frontuce, with the exception of 500 feet (which he considers will be sufficient for his own purpodes) and will; with this reservation, agree to lessra samuel and Company being

me the whole we have from lage in 1500 feet that me for the section that reference to there fore they want on the whole of the Got's water the formal of the whole of the down the strained of the state of the state

being allowed the whole area they want out of the 100 acres, and will then him if divide any balance left with the Government. The precise effect of this depends on the actual area which lessrs Samuel and Company require. out Lr. Grogan evidently contemplated getting as the result appreciacly less than half the area. If this arrangement were made, the Government would be in a nosition to satisfy lessrs dammer and Company without incurring any expense, and would still have some of the back blocks of the 100 acres at their disposal. Before anything can be done in this matter, it is necessary to await the formal proposal which Lr. Grogan is apparently going to make to Lessrs Samuel and Company, and they no doubt will retail to us, and we must also await the exercise. oy Lessrs Samuel and Company of their option to take up the concession of take Lagadi. ac time understanding that we ought to have a definite decision from them on this point before very long.

The best procedure would be to let the arrangement with Mr. Grogan go through on the lines contemplated, without taking any account of the wishes of lesses Samuel and Company. If lesses Samuel and Company exercise their option and apply to the overment for a harbour site before the arrangement between the Government and Ir. Grogan is definitely concluded, it may then be possible to introduce the appropriate modifications into paragraph 5 of the provisional agreement. Otherwise, the same result want appearance by the conclusion of a supplementary agreement with regard to the area at Killindini.

HaB Jan 3/

Memorandum of Interview between Mr Grogan,
Sir E.P.Girouard, and Mr Butler on Tuesday 10th

Mr Butter explained that the interview had been arranged for the purpose of considering the proposals submitted by the Governor, after discussions on the Bast Africa Protectorate, for settling the outstanding points of difference in regard to Messrs Grogan and Linguis's concessions. Any conclusions arrived at in the course of the interview would, however have to be regarded as ad referendum the Secretary of State, to whom the papers had not yet been submitted.

At the outset Mr Grogan expressed his willingness to accept the terms of the Provisional Agreement subject to a settlement of the three points specified in the Grown Advocate's memorandum of the 9th November 1910 (last enclosure in 35,479), viz:-

- (1) Deduction of licence fee from revalty.
- (2) Licence to cut timber between the area wriveyed by Mr Coryell and the Uganda Railway.
 - (5) The method of computing the royalty.

In the course of the subsequent discussion it, became clear that the prospect of a settlement with Mr Grogan as to (1) was dependent upon the attitude of the Colonial Office in regard to (2) - the two points were therefore discussed together.

Mr Grogan said that he had always understood that, as the initiator of forest development schemes in the Protestorate, he would be granted preferential treatment

treatment: but that, as a matter of fact, later comers ha btained grants of forest land on more favourable terms than himself. It was true that his concession comprised the best forest areas: but, subsequent to his negotiations, the position had altered to his detriment since Dr Atkinson and Lord Delamere had been permitted to acquire areas of forest land situated on the flanks of his concession but nearer to the railway. These areas were gran ed on more favourable terms than he had himself obtained: for, at the time at was understood that the land granted to Dr Atkinson and Bord Delamere was wholly pastoral, and the usual licence fees and forestal conditions were therefore not imposed. These grants had handicapped him and he considered that he had a valid grievance, as he could not compete in the local market with his more favourably situated competitors. For this reason he could not work his concession profitably at the present time; and as the action of the Government had placed him at this disadvantage, he did not think it fair that he should be further penalised in respect of the licence fee.

refer to the

Magari Soda Lefordi Mr Butler pointed out that in view of criticisms which had already been levelled against the Government of failing to insist on some provision for the adequate working of another Concession the the Protectorate, it was essential that some proviso of that nature should be inserted in the agreement in order to ensure the prompt working of the concession and he thought that the incentive of recovering the

licence.

licence fee in each year was the best means of attaining that object.

Mr Grogan agreed that the Government must safeguard itself against criticisms of the nature referred to but he maintained that the concessions to Dr Atkinson and Lord Delamere had degrived him of the local market, and that he could not work his forest profitably, as, owing to the expense of getting to and felling the trees, he could no at the moment dispose of the timber except at a loss: and he did rot consider that he should be further penalised for failing to work the forest on those terms. On the question of access to the concession, Mr Butler pointed out that Mr Grogan had apparently at one time advanced the contention that the Government was committed to the construction of a Railway. It was necessary to guard against any inference that, by granting the concession, the Government was under any obligation to build a line to it. Mr Googan said that he had never intended to convey such an impression, and he had never had any intention of advancing such a claim.

is it appeared that Mr Grogan's objection in regard to the License ree would be met if he were granted additional areas with access to the railway the discussion then turned on point (2). We the grant of licences to cut timber between the area surveyed by Mr Coryell and the Uganda Railway.

Mr Grogan contended that he was entitled to

licences over additional areas continuous with the area surveyed by Mr Coryell had been admitted locally. He was, however, willing to accept instead the area specified in the last paragraph of part (1) of his letter of the 15th September 1910 (encl.F.in 38479) if counted on the same terms as the defined area.

The Governor said that there would be considerable opposition locally to the grant of licences on the terms suggested, as the ordinary forest terms were much more stringent. Mr Grogan contended that he was entitled to more favourable terms than those who came later; and that, as his forest was 150- 507 miles from the coast, the concessionaires nearer the centre of sale had in fact obtained their concessions on more profitable terms than himself. The Governor had no objection to the extension on principle the question was really on of terms. Mr Grogan was then asked as to his intentions if the additional licence were granted to him; and he explained that he proposed to start from a suitable site near the railway, and to work back in the direction of his original concession - opening up roads to it as he went. The result would be to hasten the time when he might profitably work the gree Coryell. The total area the 170,000 acres of which 90,000 to 95,000 acres would be forest (as against the 128,000 he claimed), - the rest being made up of bamboo, scrub, and broken forest with a substantial area of good grass land amounting

+1.12

to net more than 20,000 acres in all.

The Governor said that he would be prepared to face local opposition in regard to the grant of the Ticences on similar terms to those on which the original concession would be held under the provisional agreement, provided that a compromise could be arranged as to the exercise by Mr Grogan of his option to acquire the glade areas which might be included among the forest. After further discussion Mr Grogan agreed to waive in respect of the new area the right which would be given him by clause 8 of the Provisional Agreement of acquiring such lands at a rent of 6 cents per acre per annum, and to accept, instead a clause giving him the option of acquiring such glade areas on conditions to be Government at the time the/sale takes place.

The arrangement removed Mr Grogan's chief objection in regard to the licence fee, as under it he would obtain areas of forest which he could work at once, owing to their being accessible from the Railway. He therefore agreed to withdraw that objection, provided that the Secretary of State is prepared to approve of his being granted the forest rights in the additional area in question on the terms contained in the provisional agreement, subject to the modification as to glade areas mentioned in the preceding paragraph.

Point 3. Computation of Royalty. The point had been practically settled locally as the Chief Conservator of Forests had agreed that the equivalent of Rs.2 per tree Stumpage may be taken at Rs.1.38 per

to the cet, and the Governor had informed Mr drogan that he was prepared to recommend the payment of royalty on the latter basis. Mr Grogan, said the calculation of the royalty on the 100 out. feet basis would simplify his operations and also his relations with the Forest Department as, in that case, it would be necessary only to consider the actual output of the mill. As regards Mr Hitchin's original objection upon the score of waste of timber, Mr Grogan said that there was no need for apprehension on that point, seeing that the amount of the royalty was small in comparison with the cost of getting to and felling the trees; and it would not therefore be worth his while to waste the timber for the sake of saving the royalty. Are the

- 4. Mr Grogan's powers to deal with Mr Lingham's interests. Mr Grogan explained that trouble had arisen between himself and Mr Lingham and that it had eventually become necessary to proceed to the Courts of this country in order to obtain a definition of the parmership. The Court had empowered him to take charge of the position and he now held a Power of Attorney under which he could enter into agreements, subject only to the confirmation of the Court. At Mr Butler's request he undertook to instruct his solicitors to write to the Colonial Office and explain the exact position.
- 5. Land at Kilinding Harbour, Mombasa Id.

 Mr Grogan was prepared to adhere to clause 3 of the

 Provisional agreement but he said that he had recently

been approached by Messrs Samuel & Company with a view to the surrender to them of a portion of the 100 acres leased to him at Killindini Harbour. understood that the Colonial Office was committed assisting Messys Samuel/in theing land for the requirements of the Magadi Soda Lake Concession, and they appeared to think that by selecting the site in question they could save a good deal on their capital outlay. Subject to regotiations with the Colonial Office and to the retert on of 570 feet had extressed his water from age for himself; he willingness to surrender all his righte of the area desired by Messrs Samuel, as It would be to his interest if the latter's scheme were carried He suggested that Mesers Samuel should be given the area they desired, and that he should then surrender to the Government one half of the balance of the 100 acres, subject to the reservation of the above-mentioned 500 feet of water frontage. By so doing the Government and himself would each gave one half of the area allotted to Meses Samuel. Mr Grogan promised to write to Messes Samuel expressing his willingness to meet their wishes, and telling them that a plan and statement of their regularity would have to be submitted to the Colonial Office. He also promised to send to this Office a copy his letter to Messrs Samuel.

tr m A

11/1/10

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new agreement being made with Mar Grogan on the terms of the provisional agreement enclosed in your letter, with the following madifications:-

(1) A royalty of Rs 1.38 per one hundred cubic feet should be abstituted for the royalty of Rs 2.per tree.

apt:

Mr Grogan should be granted a licence to cut timber in the forest situated between the forest area surveyed by Mr Coryell and the Uganda Railway, the boundaries of this/area being defined in the last paragraph of section(1) of Ar Gregan's letter to you dated the 15th September last, a copy of which was attached to Mr Coombe's memorandum of the 11th October last. The terms on which this licence should be granted should be the same as those contained in as modified above in corport of the provisional agreement with the excoption that all farms already surveyed and beaconed in the new area should be expluded and wat instead of being permitted

to take up glade land included in the new forest area on the terms stated in paragraph 2(8) of the provisional agreement, Mr Cafe From should be required to pay for any such glade land such a rental as the Governor, at

> Grogen's exercise of his option in ect should decide to be fair. It is, to be understood that you will exeriscretion which is reserved to charge lade land taken up in the new area a as would be secured if the lease of more put up to auction.

is to be understood that it is a part terms that Wr Grogan accepts the wording

(reph 2(4) of the provisional exceement, by he licending fees to be paid/may only

be deducted from the royalties payable in Pyr which/licensing fees are paid and not from royalties payable at any time during the currency

I desire to express my appreciation of the care, which you have given to this question, and of the ability with which Mr Coombe has advised you

of the licences of the lease.

DRAFT.

DLONEL SIR P. GIROUARD, K.C.M.G., D.S.O., R.E.

MINUTE.

Butler

r C.Lucas.

Seely .

I am directed by Mr Secretary

Downing Street 2 / January , 191

Harcourt to acknowledge the receipt of your letter of the 16th/December/relating to the

Forest Concessions of Messrs Lingham and

Grogan . It appears from your letter end he Com advocate of the

its enclosures that your legal Advisor is

would probably not give judgment in favour

of the Government in the suit which has been endrance instituted for the cancellation of these con

cessions that you accept this opinion; and

that you recommend that an attempt should be

and Up

Fiddes Just Cox.

Read

r F. Hopwood

Harcourt.

Sir.

of opinion that the Courts of the Protectorate

made

legally empowered to deal with both conis. It further appears that, as the result
itiations in the Protectorate a provisional
interest drafted (a copy of which former
result in your letter) which in Grogan is
it to accept, subject to an arrangement being
on three specific points which are detailed
pombe a memorandum of the 9th November last

re/5 in your letter).

ir Harcourt accept your recommendation
subject, and an interview has taken place
Gregen at which the three utstanding points
cussed. As the result of that interview,
art is prepared to meet for Grogen's wishes
and and had
action the three points which were then dismet, on these points, to give way on the first

should not be deducted from the amount of royalties
payable roar burear in respect of the same

4. Mr Harcourt accordingly approves of

and conducted negotiations locally with Mr Grogan. I trust that on the lines indicated you will find it possible on your return to the Protectorate te arrive at an salufalog be agreement with all concerned.

I em etc.,

Sign (I) Q. V. FIBDES.