

*G. Hall*

GENERAL PRACTICE

W/381

RECD  
15 AUG 16

38694

REC'D  
15 AUG 16Info. Copy  
borrowing to

1916

5 July

Last previous Paper.

JULY 1916  
22 Sept 16  
(2)  
Nov 16  
Dec 16  
Jan 16  
Feb 16

## Officers.

Concubinage with Native Women

Paper that, owing to misinterpretation, the warning circular of 11 Jan 1909 has not been issued to officers app'ts during last 15 mos. Requests instructions as to action to be taken. Anticipates circular, & recommends that issue of it be discontinued.

To: Macmillan  
Mr. Battle.

So far as I am aware there has been no change in the C.O. attitude on this point since the circular of 11 Jan 1909 was sent, and I do not think it desirable to withdraw the arrangements for warning officers in the Protectorate which produced the case which led to the evolution of (6) in this as more can be said that so far as the Govt is aware concubinage is not common.

I am not sure that we ought not look the Govt directly myself still the machine is distinctly unconvincing but in my case it is a sensible

at subsequent paper.

1715 25 Aug

matter for the Secretariat to settle  
up its affairs by making a copy of  
A.O. to the men who have got hold of it,  
with an express message that  
overight it can not wait to them  
then they will find it fit to do  
accordance with the regular practice?

Letter 19/8/16

it I should leave the matter to the  
Govt's discretion.

? I would keep for the reader  
of G. Fiddes. T.C.H. 21/8/16.

Leave it to the Govt's discretion  
decide that the Circular shall  
or be issued in the E.A.P.  
It is impossible, unless it is  
to discontinue the issue  
about the service. I think we  
do reply as at A or W  
very's minute. There is no  
in seeking the paper for Sir  
G. Fiddes if we wish. We are not  
allowing officers at present.

Par 3

22/8/16

Mr. G. Fiddes

Reply that [the S. P.S. was not  
considered it advisable to instructual  
the issue of the Circular +] that the  
Secretariat & the staffs had a copy or (as  
in A of Mr. Bottomley's minute) -  
adding that only a very small number  
of new officers can have been  
appointed since March 15.

H. J. L.

18/9/16

I have spoken to the P. & C. Dept. There is  
no need to say anything about  
Circular or Circular - the Circular  
for the first part. Substitute it & not  
be possible to make a caption in the case  
of an individual Army & " or and to  
not affect

all done P. & C. 2.79

There is communication  
all nearly app'd. Please  
it is record that while  
has been sent to all  
unmarried Post and  
miss & Cadets in the  
various Admin now  
leaving. for Govt 29/8/22  
2/9/22 (Par 3)

S. 16  
P.P. 42  
1/9/22

BRITISH EAST AFRICA PROTECTORATECONFIDENTIAL No. 80GOVERNMENT HOUSE,  
NAIROBI,

BRITISH EAST AFRICA

5th July 1909

38694

Rec'd  
REG'D 15th FEB. 6

Sir,

I have the honour to refer to Lord Crewe's Confidential despatch dated the 11th of January, 1909, in which mention is made of certain instances where officers in the service of some of the Crown Colonies and Protectorates have entered into arrangements of concubinage with girls or women belonging to the native populations.

2. In accordance with the instructions contained therein, Circular 'A' was issued to all British officers who subsequently entered the service of this Protectorate until March, 1905, when a re-arrangement of work was effected in the Secretariat and a misunderstanding apparently arose, the result being that no communication of this nature has been sent to officers appointed during the last fifteen months. \*

3. This omission has only now been detected, and I have the honour to request your instructions as to the action to be taken. I am reluctant to issue the Circular to officers who cannot now be regarded as just embarking on a career in the Colonial Service, while it would be equally invidious to send it to those who may in future be appointed if it is decided that officers arriving

THE RIGHT HONOURABLE

ANDREW EDWARD LAW, P.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

DOWLING STREET, LONDON, S.W.

arriving in this Protectorate in the interim are not to receive it.

4. I am personally inclined to regard the Circular as one which is likely to do more harm than good. It is one which has caused great offence in certain cases, and it is not the kind of communication which an officer might expect to receive on appointment to the Colonial Service. It has been issued without discrimination, to married and single men alike, and I cannot believe that any one of them would feel it a matter for congratulation to learn that he had entered a service where such practices are made the subject of official warning immediately he lands in the country.

5. In fact I regard the Circular as liable to impart undue prominence to a practice which, whatever antecedents it may possess, is so far as I am aware no longer common in this Protectorate. I am convinced that all officers are perfectly well acquainted with the opinion held by the Government with regard to such derelictions of duty, and I believe that it would be infinitely preferable to refrain from issuing a warning which an officer might justly regard as impugning his good sense and standard of morality, and at the same time to inflict condign punishment on any who might be proved guilty of such misconduct.

6. I therefore recommend that the issue of the Circular should be discontinued, and I propose to adopt this course pending the receipt of your reply.

I have the honour to be,

Sir,

Your humble obedient servant,

Approved by  
The GOVERNOR

Gov  
38694

E.A.P.

34

B

22 Sept. 1866

Sir

I have the honor to make the  
act. of your craft before  
80 of the 5<sup>th</sup> of Aug on the  
question of the despatch  
of the case to nearly approach  
officers of the Circular H.  
regarding drawing their  
attention to the danger  
attending the formation  
of arrangements of  
marriage with native  
girls or women.

2. I have carefully  
considered the views  
expressed in your despatch  
but I consider that it  
would not be possible  
to make an exception  
with case of married an  
individual Administrator  
to the general instruction

DRAFT.

E.A.P. Craft (5)

Dear

M. H. Balfred

MINUTE.

Mr. Bodenham 24.8.16

Mr.

Mr.

Mr.

X Mr. Read. 21

Sir H. Just.

Sir G. Fiddes.

Mr. Steel-Maitland.

Mr. Bonar Law.

Gov E.A.P.  
38694

34



22 Sept. 1916

DRAFT.

E.A.P. Draft (5)

To  
Dr H. Selfield

MINUTE.

Mr. ~~Admiralty~~ Monday 21.9.16

Mr.

Mr.

Mr.

X Mr. Read. 21

Sir H. Just.

Sir G. Fiddes.

Mr. Steel-Maitland.

Mr. Bonar Law

See

I have the honor to acknowledge the receipt of your cable addressed to me of the 5<sup>th</sup> of July on the question of the despatching of the three recently appointed officials of the Admiralty A regarding leaving their attention to the danger attending the formation of arrangements of conciliation with active ports or otherwise.

2. Please kindly consider the views expressed in your despatch but I consider that it would not be possible to make an exception without of itself an individual administration to the general situation.